



Date of issue: Friday, 11 February 2022

**MEETING CABINET** 

> Councillor Swindlehurst Leader of the Council and

> > Cabinet Member for Forward

Strategy & Corporate Resources

Councillor Mann Deputy Leader and Cabinet

Member for Transport, Planning

& Place

Councillor Akram Leisure, Culture & Communities

Councillor Anderson Financial Oversight, Council

Assets & Performance

Councillor Bains Regulation & Public Protection

Councillor Carter Housing & Environment Councillor Hulme

Children's Services, Lifelong

Learning & Skills

Social Care & Public Health Councillor Pantelic

DATE AND TIME: MONDAY, 21ST FEBRUARY, 2022 AT 6.30 PM

**VENUE: COUNCIL CHAMBER - OBSERVATORY HOUSE, 25** 

WINDSOR ROAD, SL1 2EL

**DEMOCRATIC SERVICES** 

OFFICER:

**NICHOLAS PONTONE** 

(for all enquiries) 07749 709 868

NOTICE OF MEETING

You are requested to attend the above Meeting at the time and date indicated to deal with the business set out in the following agenda.

de w-cr,

**JOSIE WRAGG** 

Chief Executive



#### **AGENDA**

#### PART 1

AGENDA	REPORT TITLE	<u>PAGE</u>	WARD
<u>ITEM</u>	Apologies for absence.		
1.	Declarations of Interest	-	-
	All Members who believe they have a Disclosable Pecuniary or other Interest in any matter to be considered at the meeting must declare that interest and, having regard to the circumstances described in Section 9 and Appendix B of the Councillors' Code of Conduct, leave the meeting while the matter is discussed.		
2.	Minutes of the Meeting held on 17th January 2022	1 - 10	-
3.	Annual business plan for Slough Children First Limited (SCF)	11 - 84	All
4.	SEND Written Statement of Action	85 - 168	All
5.	Appointment of External Auditors	169 - 176	All
6.	References from Overview & Scrutiny	To Follow	All
7.	Notification of Key Decisions	177 - 190	All

Key Decisions are highlighted in bold.

#### **Press and Public**

**Attendance and accessibility:** You are welcome to attend this meeting which is open to the press and public, as an observer. You will however be asked to leave before any items in the Part II agenda are considered. For those hard of hearing an Induction Loop System is available in the Council Chamber.

**Webcasting and recording:** The public part of the meeting will be filmed by the Council for live and/or subsequent broadcast on the Council's website. The footage will remain on our website for 12 months. A copy of the recording will also be retained in accordance with the Council's data retention policy. By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings.

In addition, the law allows members of the public to take photographs, film, audio-record or tweet the proceedings at public meetings. Anyone proposing to do so is requested to advise the Democratic Services Officer before the start of the meeting. Filming or recording must be overt and persons filming should not move around the meeting room whilst filming nor should they obstruct proceedings or the public from viewing the meeting. The use of flash photography, additional lighting or any non hand held devices, including tripods, will not be allowed unless this has been discussed with the Democratic Services Officer.



**Emergency procedures:** The fire alarm is a continuous siren. If the alarm sounds Immediately vacate the premises by the nearest available exit at either the front or rear of the Chamber and proceed to the assembly point: The pavement of the service road outside of Westminster House, 31 Windsor Road.

**Covid-19**: To accommodate social distancing there is significantly restricted capacity of the Council Chamber and places for the public are very limited. We would encourage those wishing to observe the meeting to view the live stream. Any members of the public who do wish to attend in person should are encouraged to contact the Democratic Services Officer.



#### Cabinet – Meeting held on Monday, 17th January, 2022.

**Present:-** Councillors Swindlehurst (Chair), Mann (Vice-Chair), Anderson, Bains, Carter, Hulme and Pantelic

Also present under Rule 30:- Councillors Gahir and Smith

**Apologies for Absence:-** Councillor Akram

#### PART 1

#### 59. Declarations of Interest

Item 4 (Minute 62 refers) – Council Taxbases 2022/23 – Councillor Mann declared a personal interest in that she was the Chair of Britwell Parish Council. She stayed in the meeting and voted on the item.

#### 60. Minutes of the Meeting held on 20th December 2021

**Resolved** – That the minutes of the meeting of the Cabinet held on 20<sup>th</sup> December 2021 be approved as a corrected record.

#### 61. Recovery Plan - Update

The Lead Member for Financial Oversight, Council Assets & Performance and the Director of Finance introduced the third in a series of reports that updated the Cabinet on the work being undertaken to improve all aspects of the Council's financial and governance processes through the Finance Action Plan. The report would also be presented to Council on 27<sup>th</sup> January 2022.

The Cabinet noted the detailed progress set out including on the statement of accounts and year-end close; budget setting; companies governance and responding the recommendations of the Grant Thornton, DLUHC and CIPFA reviews. The format of the report would be revised when work on the broader Council recovery plan began and this wider work was a point highlighted in the Commissioners comments that an Improvement and Recovery Plan was required in response to the Ministerial Directions.

Lead Members reviewed progress in a number of specific areas including financial governance arrangements; the newly identified £2.6m provision for refunds to tenants arising from the Thames Water v Southwark case; and the progress in reviewing the companies, particularly James Elliman Homes. The Director of Finance responded that a comprehensive and systematic review was taking place of each company and some of the issues identified were complex and would take time to resolve. Significant progress was being made and an update on each company was expected to be presented to the Audit & Corporate Governance Committee at its meeting on 1st March 2022. It was noted that there were some contracts within corporate related to financial systems that had been identified and were currently being worked on

which it was likely would not be brought forward as early as would have been wished to renew procurement. In relation to financial governance it was noted that a new internal Finance Board had been established, which involved Opposition councillors and Commissioners.

In response to a question, the Director of Finance stated that further historic financial issues may still be identified as work continued on the accounts from 2018/19 and subsequent years, although he confirmed that the finance team currently had sufficient resources and expertise to carry out the programme of work in the Finance Action Plan. The Cabinet noted the progress that had been made on establishing a permanent and sustainable staffing structure for the finance department and highlighted that this was a key priority.

Councillor Smith addressed the Cabinet and asked questions about the misclassification of a number of investment properties; the Dedicated Schools Grant; and the approach to recovering bad debts. The Director of Finance responded to the queries raised and provided assurance that the Council was stepping up its activity to recover debt but also needed to make appropriate provision for bad doubt in its accounts.

At the conclusion of the discussion the Cabinet noted the report and agreed to recommend it to Council.

**Recommended –** That the current position on the Finance Recovery Plan be noted and that the report be recommended to Council on 27<sup>th</sup> January 2022.

#### 62. Council Taxbases 2022/23

The Lead Member for Financial Oversight, Council Assets & Performance and the Director of Finance introduced a report on the number of properties in Slough and their categories of occupation for the purpose of determining the Council Tax base for the borough for the 2022/23 financial year.

Lead Members asked about the potential impact of the economic impacts of Covid-19 on the collection rate. It was responded that the collection rate had been set at 98.2%, which was the same figure as for 2021/22 but lower than the 98.4% in 2020/21, due to the difficulties collecting Council Tax during and following the pandemic. Recovery work for 2019/20 and 2020/21 Council Tax debt continued. The Cabinet also noted the position regarding Parish Councils and Council Tax Support as set out in paragraphs 2.15 to 2.17 of the report.

Councillor Smith addressed the Cabinet and asked about the use of Covid grants to support families with children with Council Tax. This query would be picked up outside of the meeting.

At the conclusion of the discussion, the Cabinet agreed the recommendations.

#### Resolved -

That it be approved that:

- The provision for uncollectable amounts of Council Tax for 2022-2023 be agreed at 1.8% producing an expected collection rate of 98.2%;
- ii. the Council Tax base calculation for 2022/23 of 42,286.2 Band D equivalent dwellings (being 43,061.3 x 98.2%);
- iii. that no notional funding be passported to Parish Councils in respect to Council Tax Support as was the case in 2021/22.

That it be noted that:

iv. the Council Tax base be broken down as follows between local parishes and the rest of Slough:

Area	Band D
	Equivalent
	Dwellings
Parish of Britwell	836.4
Parish of Colnbrook with Poyle	1,811.3
Parish of Wexham	1,393.9
Slough (unparished)	38,244.6
Total Tax-Base	42,286.2

v. the ongoing work to estimate the 2021/22 year end Council Tax position be noted.

#### 63. HRA Rents & Service Charges 2022/23

The Cabinet considered a report that set out the proposed changes in housing rents and service charges for 2022/23 following the annual rent review for Housing Revenue Account (HRA) properties.

It was noted that the report would also be reviewed by the Customer & Community Scrutiny Panel on 25<sup>th</sup> January 2022.

The process of the rent review was governed by the Regulator of Social Housing's Regulatory Framework and Standards and the Council was committed to setting rents using the Rent Standard guidance. The proposal to increase rents by 4.1%, which was CPO plus 1%, was permitted within the Rent Standard. It was also proposed that service charges rise by 4.1%.

Lead Members asked about the Commissioners comments set out in the report that highlighted the importance of delivery the service improvements of the new IT system which would achieve significant efficiencies and provide greater detail on the service charge calculation to tenants and leaseholders. Officers confirmed that implementing the new NEC Housing IT System

(formerly Northgate) was a key priority and was due to go live in the second quarter of the year.

Councillor Smith addressed Cabinet and queried the information provided to tenants on Universal Credit about the rent and charge increases. Officers provided assurance that each notification letter gave a clear breakdown and the Council worked closely with the Department for Work & Pensions on data sharing to ensure the respective systems were aligned.

At the conclusion of the discussion the recommendations were approved.

#### Resolved -

- (a) That Council house dwelling rents for 2022/23 increase by 4.1% (CPI + 1%) with effect from Monday 4th April 2022. This was in line with current government guidelines and legislation.
- (b) That Garage rents, heating, utility and ancillary charges increase by 4.1% (CPI + 1%) with effect from Monday 4th April 2022. This was based upon the September CPI figure.
- (c) That Service charges increase by 4.1% (CPI +1%) with effect from Monday 4th April 2022. This was based upon the September CPI figure.

#### 64. A4 Experimental Bus Lane

The Lead Member for Transport, Planning & Place introduced a report that proposed that A4 experimental bus lane be made permanent.

The bus lane had been introduced through Experimental Traffic Regulation Orders (ETROs) in 2020 between Dover Road and Uxbridge Road. The Lead Member summarised the reasons why the recommendation was to make the bus lane permanent during peak time as part of the Council's agreed policies to promote modal shift and reduce reliance on private cars, promote sustainable and active travel, improve public health and air quality.

The Cabinet noted the background and the report and appendix pack set out the consultation feedback and monitoring data collected within the period of the experimental orders which for this scheme came into operation on 4<sup>th</sup> December 2020 for a period not extending beyond the end of February 2022. The journey time for buses had decreased by 2 minutes and for cars it had increased by just under 3 minutes along the longest link of the scheme. There had been no major increase in accidents.

Lead Members had a detailed discussion about a range of issues including public consultation and air quality. The scheme had been changed from full time to peak time following a significant number of objections and a petition signed by over 5,000 residents. Since the introduction of the peak time scheme a significantly reduced number of objections had been received and

these were set out in detail in the report and appendix. The air quality data was set out fully in Appendix 1 to the report. Air quality had improved in 2020 and 2021 although this could not be attributed to the bus lane. The data did suggest that the bus lane had not led to a worsening of air quality and the data would continue to be monitored.

The Cabinet noted the recommendations of the Place Scrutiny Panel which had reviewed the scheme at its meeting on 1<sup>st</sup> December 2021. Officers had responded to each of the points raised which included standardising bus lane operations in Slough, making the bus lane available to electric vehicles and having a segregated cycle lane. The Cabinet had previously supported in principle a segregated A4 cycle lane if external funding could be secured.

Councillor Smith commented on a number of aspects of the proposal, particularly in relation to air quality and he requested that the Cabinet defer a decision as in his view the data was not sufficiently robust to make the scheme permanent. Councillor Gahir expressed support for the bus lane in principle but asked the Cabinet to take steps in future to prevent 'rat-running' and to support schools to promote more sustainable travel and reduce the congestion caused by the 'school run'. The Lead Member for Social Care & Public Health stated that the latter point was an issue the Wellbeing Board could look into further.

The Cabinet carefully considered all of the information provided and agreed to make the peak time A4 bus lane permanent.

#### Resolved -

- (a) That following consideration of all matters set out in the report and appendices, the recommendation for the Bus Lane experimental traffic regulation orders (ETROs) to be made permanent be approved.
- (b) That authority be given to the Executive Director of Place and Community, in consultation with the Lead Member for Transport, Planning and Place, to proceed through the legal process to enable the ETRO's to be made permanent.
- (c) That approval be given for additional works including signing and lining be undertaken to improve road safety and approve the update of signs to also permit vehicles with authorised green numbers plates to use the bus lane during operational hours.

# 65. Corporate Energy Procurement Strategy and Contracts (April 2022 - March 2025)

The Group Manager Asset Management introduced a report on the procurement of the Council's corporate energy supply contracts.

It was noted that energy costs were risen sharply and a strategy was proposed in the report to seek to mitigate the financial impacts by adopting a

flexible and dynamic approach to procurement. If no action was taken an additional revenue pressure of more than £3m would develop and the actions proposed would partially mitigate this risk. The energy procurement strategy would also be aligned to the Asset Disposal Plan to maximise cost avoidance and further reduce the financial pressures over the next three years.

Lead Members welcomed the approach being proposed. The use of green energy was discussed and it was agreed this was a consideration as part of the Council's wider policy agenda. The Cabinet also encouraged Officers to be imaginative about the ways to reduce energy consumption in the future, for example though solar powered street lights in future.

The Cabinet approved the recommendations. There were a number of operational issues to resolve in the way the strategy would be implemented and it was therefore agreed that a report be taken to the Council's internal finance board in March 2022 for a discussion on the overall arrangements for energy procurement.

#### Resolved -

- (a) That the report and the financial impacts of procuring energy contracts for the Council be noted.
- (b) That the corporate energy procurement strategy over the next three years be approved.
- (c) That delegate authority be given to the Executive Director of Place and Community to;
  - access the DPS (Dynamic Purchasing System) established by Gwynedd Council for the procurement of electricity and gas and award call-off contracts under the said DPS; and
  - ii. to enter into a consultancy agreement with Beond to facilitate the management of energy contracts under the DPS as required by the access agreement to that DPS.
- (d) That the centralisation of the management of the corporate energy contract, meter commissioning and meter decommissioning across Council assets to the Asset Contract Management Team to improve contract management and reduce costs be approved.
- (e) That a report be taken to the Council's internal finance board in March 2022 for a discussion on the overall arrangements for energy procurement.

# 66. Procurement of substance misuse recovery and treatment services including shared care

The Lead Member for Social Care & Public Health introduced a report that sought approval for a one-year contract extension to the current contract for the Substance Misuse Treatment and Recovery Service, which were currently been delivered by Turning Point and Farnham Road GP Practice.

Officers recognised that procurement activity should have commenced earlier and that Cabinet approval for an extension should have been sought earlier. The extension requested would provide sufficient time to design and deliver a new substance misuse and treatment service model aligned to the new national drugs strategy: From harm to hope: a 10-year drug plan to cut crime and save lives.

In response to questions raised by the Cabinet it was noted that whilst the services proposed were not mandated they were clearly set out as requirements in the public health grant funding. The Cabinet agreed the proposed one year extension should be granted with a further report to Cabinet on the longer term approach which took account of the new national strategy.

#### Resolved -

- (a) That the extension of the existing contract to Turning Point for Provision of Substance Misuse Recovery Services to the maximum value of £864,000, and to Farnham Road GP Practice for Shared Care Provision and Clinical services for adults with substance misuse (Farnham Road) to the maximum value of £256,000 be approved, giving a combined maximum value of £1,120,000 to cover the period 1st April 2022 to 31st March 2023.
- (b) That delegated authority be given to the Executive Director for People Adults, in consultation with the Lead Member for Social Care and Public Health, to enter contract documentation for the extension.
- (c) That it be noted that following further details regarding the national drugs strategy, a report would be brought back to Cabinet in Spring 2022 for a decision to commence procurement (this is dependent upon the timely publication of further details from the drug strategy, the Cabinet date is subject to revision).

# 67. Procurement of services for integrated care and support of extra care housing

The Cabinet considered a report that sought approval for a two-year contract extension for the provision of integrated care and support in extra care, backdated to March 2021.

#### Cabinet - 17.01.22

The contract was currently being delivered by Creative Support Ltd under implied terms and at the same rates as previous contract.

Lead Members noted the acknowledgement from Officers that procurement should have commenced in Spring 2020 and that there had been procedural defects as with the previous report. The principal reason for the delay in formalising the extension was the pressures of the Covid-19 pandemic.

The Cabinet asked about the possibility of a shorter extension, however, Members were advised that it would take time to design and deliver new commissioning arrangements and the duration of the proposed extension was required for this procurement to take place. A full timetable was set out in section 2 of the report.

The recommendations were agreed and a report would be provided to Cabinet on the proposed new model later in the year, following a report to the People Scrutiny Panel.

#### Resolved -

- (a) That the extension of the current contract to Creative Support for Integrated Care and Support in Extra Care to the value of £848,200 per annum for a period of two years be approved. This was equal to £1,696,400 (one million, six hundred and ninety-six thousand, four hundred) over two financial to cover the period 1st April 2021 to 31st March 2023.
- (b) Agreed to commence a new commissioning process to design a revised model of Integrated Care and Support in Extra Care services.
- (c) Agreed to delegate authority to the Executive Director for People (Adults) in consultation with the Lead Member for Social Care and Public Health, to enter contract documentation for the extension and to commence the process for commissioning new services.
- (d) That it be noted that a report would be brought back to Cabinet for a decision on the proposed new model and procurement process, after a report has been presented to People Scrutiny Panel.

#### 68. References from Overview & Scrutiny

The comments of the Place Scrutiny Panel had been considered as part of the decisions on the A4 Experimental Bus Lane.

There were no further references from Overview & Scrutiny.

#### 69. Notification of Key Decisions

The Cabinet considered and endorsed the Notification of Key Decisions published on 17<sup>th</sup> December 2021 which set out the key decisions expected to be taken by Cabinet over the next three months.

**Resolved –** The published Notification of Decisions was endorsed.

Chair

(Note: The Meeting opened at 6.33 pm and closed at 9.28 pm)



#### **SLOUGH BOROUGH COUNCIL**

REPORT TO:	Cabinet
DATE:	21 February 2022
SUBJECT:	Approval of annual business plan for Slough Children First Limited (SCF)
CHIEF OFFICER:	Steven Mair- Executive Director of Corporate Services Andrew Fraser – Executive Director of People (Children) / Chief Executive of SCF
CONTACT OFFICER:	Peter Robinson – Nominated Council Finance Representative Jane Senior – Associate Director People Strategy and Commissioning
WARD(S):	All
PORTFOLIO:	Councillor Swindlehurst – Leader of the Council Councillor Hulme – Lead Member Children's Services (Councillor Hulme is also a director of SCF)
KEY DECISION:	YES
EXEMPT:	NO
DECISION SUBJECT TO CALL IN:	YES
APPENDICES:	Appendix A SCF Interim Business Plan 2022-2025 Appendix B SCF Improvement Plan 2021/2022 (appended to the interim business plan)

#### **1** Summary and Recommendations

1.1 This report seeks approval for (Slough Children First's (SCF) annual business plan. SCF is wholly owned by the Council and approval of the annual business plan is a reserved matter under SCF's Articles of Association. The business plan seeks to set out SCF's priorities and budgetary requirements, together with the assumptions underlying its financial strategy.

**Appendix C Equalities Impact Assessment** 

#### **Recommendations:**

Cabinet is recommended to:

Approve SCF's business plan for 2022 to 2025 on an interim basis.

Agree that approval is subject to the following:

- Quarterly monitoring reports being presented by SCF to the Council for formal comment and noting by Cabinet setting out achievements against the business plan;
- The SCF business plan is to be timetabled for consideration by the People Scrutiny Panel in the first quarter of 2022/23;
- An updated business plan for 2022 to 2025 is to be presented to the Council in Quarter 2 of 2022/23;
- SCF is to submit its business plan for 2023 to 2026 by 30 September 2022 in accordance with the requirements set out in the Articles of Association and to allow sufficient time for this to be considered by the People Scrutiny Panel and incorporated in the budget setting process.

#### Reason:

To ensure SCF has an approved 3 year business plan for 2022 to 2025, setting out its strategic priorities and financial strategy. This plan was to be submitted to the Council for approval by 30 September 2021 but has been delayed due to a number of factors, including change of personnel at SCF.

The Council has concerns about the deliverability of the plan, however it is also cognisant of the fact the new chief executive of SCF only commenced in role in January 2022. For this reason, it is recommended that the plan is approved on an interim basis and further reports are brought back to provide updates and assurance on progress. It is also recommended the plan is refreshed following consideration by the People Scrutiny Panel in Quarter 1 2022/23, taking account of the wider requirements in the Council's Improvement and Recovery Plan.

#### **Commissioner Review**

"The DfE commissioner was consulted and has commented that SCF needs to be seen as part of a wider system, particularly in relation to early help. The joint DCS / CEX of SCF role enables these considerations to be discussed at a senior leadership level within the Council. The commissioner has also raised concerns about the deliverability of the savings in the business plan and this supports the recommendation to have greater reporting back to the Council to assess progress.

The DLUHC Commissioners share these concerns about deliverability and therefore support the recommendation to approve the Business Plan on an interim basis pending further work on the Plan and the finalisation of the Council's Improvement and Recovery Plan."

#### 2 Report

2.1. SCF became wholly owned by the Council on 1 April 2021, with new articles of association setting out its governance arrangements. The Articles of Association set out a list of reserved matters, which must be approved by the Council, as the sole owner of the Company.

- 2.2. SCF delivers statutory children's social care functions under a direction of the Secretary of State and in accordance with a service delivery contract between SCF and the Council. Improvement activity to support this across children's services are a critical part of the Council's improvement journey and the Council and SCF need to work together to ensure that the services can be delivered in a cost-effective way, contributing to the delivery of required financial savings to enable the Council to become financially sustainable within the medium term.
- 2.3. The interim business plan is attached as appendix A, sets out the strategic aims for SCF to ensure it achieves its vision of *every child in Slough should be 'Safe, Secure and Successful'*, and each aim has a set of priorities to support in their delivery.

#### 1) Quality improvement across a child's journey

- Promote the voice of the child and hold the child in mind in all our work
- Safeguard and promote needs
- Quality partnership working improves outcomes for all children
- Improved and evidenced outcomes

#### 2) Stability of workforce

- Attract, support, develop and retain quality staff and effective leaders
- A positive culture which provides professionally fulfilling employment
- Effective communication mechanisms

#### 3) Being sustainable

- Strong and transparent governance
- Evidenced use of resources efficiently to meet children's needs
- Value for Money

#### 4) Development of child focused partnerships.

- Work with key partners to develop the children and young people plan
- Development of community offerings through the voluntary sector to support children and families
- A review of tri partite panels with Health and Education to ensure the child is at the centre of the outcome with all parties working in collaboration
- Build strong relations with local providers to help develop sufficiency of placements for our young people.
- Work in strategic partnership with the council on accommodation options for our young people.
- Developing close links with adults to ensure robust transition planning for our children with disability to ensure a seamless and transparent transition of support offering
- 2.4. Whilst performance and outcomes for children, young people and their families who are residents of Slough will be of significant interest to Cabinet, this report focuses upon the company business plan.
- 2.5. The 2022/23 budget proposed by the Company Board assumes savings of £4.7m on the £40m budget. The savings have been assumed in the overall Council budget for 2022/23. In addition, spend on legal fees projected at £2.1m in 2021/22 are budgeted at £1.5m in 2022/23.

- 2.6. Delivery of the savings is predicated on £1.9m of one-off support from the DfE for transformation that has been included in the budget but not as yet agreed by the DfE.
- 2.7. The Council is concerned that the Company will not be able to deliver the savings in full and will either request support from the Council or will overspend.
- 2.8. It is therefore recommended that in addition to monthly finance monitoring and performance meetings and inclusion in Council budget monitoring reports that Quarterly monitoring reports are presented by SCF to the Council for formal comment and noting by Cabinet. This should set out the achievements against the business plan and active mitigations on a monthly basis if variances arise in delivering planned budget savings.
- 2.9. The savings proposed are set out the company business plan were reviewed by People Scrutiny on 31 January 2022.
- 2.10. SCF is committed to making improvements in the delivery of services and outcomes experienced by children and families and this has been shown by recent scrutiny by Ofsted. In July 2021, the Independent Fostering Agency was judged by Ofsted to be 'good.'
- 2.11. This was followed in October 2021 by the company's respite children's home for children with disabilities also being judged to be 'good' with 'outstanding' features for leadership and management.
- 2.12. The company received a focused Ofsted visit of the Front Door in January 2022. Whilst the report has not yet been published, early indications are comments contained within the report are encouraging and confirm SCF continues to make progress to consolidate improvements made over the last couple of years.
- 2.13. The company is aware of the need to retain momentum with the improvement journey and the business plan contains a commitment to 'getting to good' over 'the next few years'. As the business plan is further developed, clear timescales will be set out which details important milestones for transformational activity both within the company and working in partnership with the Council and other strategic partners e.g. health.
- 2.14. To aid with this process a suite of Key Performance Indicators are regularly scrutinised through a variety of governance and contract management arrangements to maintain an awareness of areas for further attention and targeted work required. It is recognised these arrangements can be simplified. This will be addressed over the next few months through collaborative work between the Council and SCF to simplify arrangements but maintain required scrutiny.
- 2.15. It is fair to note that the drive to make improvements is set against a series of challenges. These include demand pressures, the impact of the pandemic, a rise in food and fuel poverty, drug and alcohol abuse and the effect on the mental health of adults, alongside increased domestic abuse which contribute to an increase in families having more complex needs.
- 2.16. To help manage demands in the most cost-effective manner, a key area of focus for 2022/2023 is the development of early help services for families in Slough at the

right time to prevent crises and the need for statutory social care support. This will require the development of a full continuum of support which includes an effective targeted early help offer in the community providing advice, support and guidance as well as timely interventions with families when needs first emerge. The Council's locality strategy, work with partners and the role of children's centres is key to this.

- 2.17. A more detailed paper on proposals to create a community based approach in Slough to develop targeted preventative services will be developed and taken to future member meetings within Quarter 1 of 2022/23.
- 2.18. The Council and SCF agreement to join the previously separate Director of Children's Services (DCS) and SCF Chief Executive roles has borne fruit in creating a greater mutual understanding of pressures and priorities. This is important given the need for alignment between the Council and SCF vision and aims, and getting it right for all Slough's children, young people and families is fundamental to the borough's future.

#### **Options Considered**

2.19. The following options were considered:

Option	Pros	Cons	Recommended
Option 1: Approval of business plan	<ul> <li>Ensures compliance with Articles of Association</li> <li>Ensures SCF has a longer-term business strategy to manage its services</li> </ul>	This does not address the Council's concerns about the adequacy of the plan and the deliverability of proposals within it.	Not recommended
Option 2: Approval of business plan on an interim basis, with further requirements .	<ul> <li>Ensures compliance with Articles of Association</li> <li>Allows time for the plan to be properly scrutinised and feedback given</li> <li>Avoids the previous business plan being rolled over</li> <li>Ensures regular updates are formally considered by Cabinet to address concerns about deliverability and direction of travel.</li> <li>Allows for an updated plan to be prepared once the Council's Improvement and Recovery Plan is finalised.</li> <li>Sets out clear expectations for future governance arrangements.</li> </ul>	SCF will have to invest more officer and board time in preparing update reports and a refreshed plan	Recommended
Option 3: Do not approve the business plan	The Council could require an updated version to be prepared in a new timetable, taking account of the Council's Improvement and Recovery Plan.	The previous interim business plan will apply, which does not address how SCF will seek to deliver financial	Not Recommended

	savings in the current context.  It is unlikely that a new plan could be prepared in time for the Council's budget setting meetings
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#### Background

- 2.20. On 15 March 2021, Cabinet approved a change to SCF's articles of association to make it a wholly owned company, including changing its name to reflect its new status. As part of that decision, Cabinet agreed to targeted early help and NEET (not in employment, education or training) functions being transferred to SCF and authorised a new service delivery contract for a five-year period. Cabinet also agreed to write off £2.4 million of historic debt and authorised a new loan of £5 million to aid cash-flow to be repaid at the end of the service delivery contract.
- 2.21. The Articles of Association set out the governance requirements for SCF, including the reserved matters that must be agreed by the Council as the sole owner of the company. Under Article 29, annual approval of the business plan is a matter that requires prior written approval of the Council before SCF or its board of directors can pass any resolution to approve it.
- 2.22. Article 7 sets out the requirements for an annual business plan. This requires that for each year, no later than 30 September in the preceding year, the board of directors should prepare and submit a draft business plan for approval by the Council covering the next 3 years. The content of each business plan shall include relevant information under each of the following headings:
  - (a) introduction;
  - (b) strategic framework;
  - (c) working with partners;
  - (d) priorities and objectives;
  - (e) financial strategy and plans;
  - (f) profit and loss account;
  - (g) cash flow statement;
  - (h) revenue budget and working capital requirements; and
  - (i) capital expenditure requirements.
- 2.23. The business plan can be varied each year, but that will also require prior written approval of the Council.
- 2.24. The draft business plan was submitted to Council officers for consideration on 10 December 2021. Officers had significant concerns about the content and structure of the plan and fed back these concerns on 16 December 2021.
- 2.25. A refreshed draft business plan was submitted on 24 January 2022 and was considered by the Department for Education (DfE) officials, DfE commissioner, Council commissioners, Council officers and the Leader and Lead Member for Children's Services and SCF officers at a joint meeting on 25 January 2022.

Concerns were raised about the assumption underpinning the savings proposals and the deliverability of some of the savings. Particularly as it was projecting a significant in-year overspend in 2021/22.

- 2.26. Since February 2014 the Slough Children's Services have been subject to intervention from the Department for Education. Although there have been improvements the Business Plan does not set out clearly with actions and a timeline of how the Company in collaboration with partners will improve its services to enable the intervention to be removed and the improvement plan appended to the plan is for 2021/22 not for the period of the plan.
- 2.27. Slough Children's Trust, the predecessor to the Company had been unable to spend within its budget from its creation in October 2015 despite significant financial support from the Council and DfE. At 31.03.21 it had an accumulated deficit of £5.4m, Cabinet also agreed to write off £2.4 million of this and the DfE provided a one-off grant of £3m to clear this.
- 2.28. In 2021/22 the Company has reported a deficit from the start of the year, this has continued to rise and based on spend to the end of December 2021 is forecasting a £1.3m loss. The main reasons given are the impact of Covid increasing placements, increased spend on agency staff and legal costs.

#### 3. Implications of the Recommendation

#### 3.1 Financial implications

- 3.1.1 The company is budgeting for a break-even position in 2022/23 and assuming surpluses in future years. This assumes income of £40.0m, £31.4m is from the company's contract for services with the council with the remainder coming from the DfE and Health.
- 3.1.2 Included in the budget is £2.2m of recharges from the council for support services, including accommodation and IT. These costs are fixed in 2022/23 and any savings the company delivers will be from the remaining areas in its budget.
- 3.1.3 The original council budget for the company in 2021/22 was £30.3m. In year there have been a number of changes that are all reflected in the 2022/23 budget of £31.4m. These include transfer of the adoption services budget to the council on 1 April 2021, transfer of Early Help and NEET services to the company on 1 August 2021, a review of charges from the council for support services, growth in placement numbers and savings planned. These adjustments are set out below:

£000
30,342
3,290
2,052
217
<u>260</u>
_36,161
(4,726)
31,435

3.1.4 The Company has no reserves and relies on the £5m loan from the Council for cash-flow. Any overspend would put the Company in overall deficit and if not recovered in future years would mean that they wouldn't be able to repay all of the loan to the Council at the end of the contract which would be a cost to the Council.

#### 3.2 Legal implications

- 3.2.1 The Secretary of State for Education has powers to issue a direction in relation to specified social services functions relating to children under s.497A of the Education Act 1996. Various directions have been issued in relation to statutory functions in Slough since 2014. The sixth statutory direction was issued in April 2021. This requires that the Council secures that prescribed children's services functions are performed by SCF and the Council jointly and other prescribed children's services functions are performed by SCF on behalf of the Council. The Council was also directed to enter into a new service agreement to implement the discharge of these functions and continue to comply with any instructions of the Secretary of State, his representatives and the Children's Services Commissioner in relation to
  - i. ensuring that the Council's children's social care functions are performed to the required standard;
  - ii. the terms of the Service Agreement that require the Secretary of State's consent or approval;
  - iii. the operation of the Direction.
- 3.2.2 The intention behind amending the Articles of Association and a new Governance Side Agreement was to change the ownership of the Company and clarify the roles and responsibilities of the Council and the DfE, on the basis this will give the Council greater control over the strategic direction of the Company, whilst ensuring operational independence for day to day functions. The reserved matters set out in the Articles allow the Council to make certain high level decisions as opposed to leaving these matters to the Company's board of directors.
- 3.2.3 Under Part 3.5 of the Council's Constitution, approval of annual business plans is a matter reserved to Cabinet.

#### 3.3 Risk management implications

3.3.1 There are risks that the company will not achieve its agreed budget as highlighted in the report. The Council is mitigating this risk through regular financial and performance monitoring meeting and reports to Cabinet on a quarterly basis against the plan. The plan will also be presented to People Scrutiny.

#### 3.4 Environmental implications

3.4.1 None

#### 3.5 Equality implications

- 3.5.1 The Council has a duty contained in section 149 of the Equality Act to have due regard to the need to:
- a) eliminate discrimination, harassment, victimisation and other conduct that is prohibited by or under this Act;

- b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 3.5.2 The broad purpose of this duty is to integrate considerations of equality into day-today business and to keep them under review in decision making, the design of policies and the delivery of services. As a body delivering public functions, SCF is expected to comply with this duty.
- 3.5.3 High quality and cost effective children's services are critical to supporting both the Council and SCF to meet their equality duties, particularly in relation to advancing equality of opportunity by way of reducing inequalities that exist between certain groups of vulnerable children and their families and the wider population. As part of the update reports, it is expected that information will be presented on how SCF is meeting its equality duties and how this is supporting the Council to meet its own duties.

#### 3.6 Procurement implications

3.6.4 There are no procurement implications from this proposal. SCF operates within the "Teckal Exemption" meaning that the Council does not have to undertake a procurement process to commission services from it. This exemption is on the basis that the Council has adequate control over SCF and that at least 80% of SCF's services are provided to the Council.

#### 3.7 Workforce implications

3.7.1 Any workforce implications relating to the business plan will progress through the usual consultation mechanisms.

#### 3.8 Property implications

3.8.1 SCF will need to consider its future building requirements as part of the Council's wider asset disposal programme. At present SCF operates from 3 separate buildings, including leasing office space in Observatory House, operating a contact centre in Cippenham and operating a respite centre in Priors Close.

#### 4. Background Papers

Report to Cabinet 15 March 2021– The Future Delivery Model for Slough Children's Services







# Slough Children First Interim Business Plan 2022/25

Policy Owner: Andrew Fraser, Interim Chief Executive/DCS

Version: 2.4.1

Date: January 2022 Review Date: September 2022

#### **Business Plan**

The underlying plan to deliver the key priorities of Slough Children First from April 2022 to March 2025.

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#### 1. Introduction

The business plan for Slough Children First from April 2022 – March 2025 sets out the company's strategic priorities for the next three years. It shows how the priorities will be delivered and how the impact of the plan will be measured through the outcomes achieved for children and their families.

#### 2. Foreword by Tony Hunter, Chair of Slough Children First Board

It is my pleasure to introduce the Slough Children First's three-year Business Plan 2022/23 to 2024/25. As new Chair from May 2021, and with a board combining continuity with fresh faces, it's been an exciting few months, and a privilege to build upon the legacy of my predecessor Robert Tapsfield and his board. They, alongside determined staff in all roles and at all levels, drove services forward for the most vulnerable children, young people, and families in Slough. It's now good to know that, following our foster care inspection, we are not assessed as inadequate in any area, for the first time in many years. To be in this improved position amid the personal and organisational pressures of Covid is especially commendable. So, I have joined an organisation with a proud legacy of improvement and am absolutely committed to build further on everyone's achievements to date.

In a major development since our last plan, we have become a wholly owned company of the council, symbolised by the change of name and more importantly the quality of the relationship with the council. Targeted early help and "not in education, employment or training" (NEET) services have also been transferred to our company as a statement of confidence. These are moves I very much welcome as indicative of our shared vision and commitment alongside the council and other partners to the achievement of every child's safety, health, and welfare.

All this said, neither we nor the council harbour any illusions about the challenges we face. The council and the company are seeking to address unprecedented financial challenges. Slough Children First must of course contribute to solutions along with all council directorates and functions. But children's experiences and outcomes are what everyone in Slough Children First is here for, and what I've seen shining through in all my dealings with our staff so far. This plan retains its focus on the four areas previously identified, i.e., quality improvement through a child's journey, the stability of our workforce, being sustainable, development of child-focused partnerships.

So, the road ahead is tough. But by showing the values-driven and child-focused determination and resilience we've demonstrated to date, I'm sure we'll build on our momentum and play our full part in making Slough a great place in which children and young people can thrive and achieve their full potential.

#### 3. Our Vision and Values

The Company vision is that every child in Slough should be 'Safe, Secure and Successful'.

To help achieve this, our mission is we should all be constantly working together to improve the lives of children and young people by protecting, supporting, and enabling them to thrive.

#### The key principles supporting this work are:

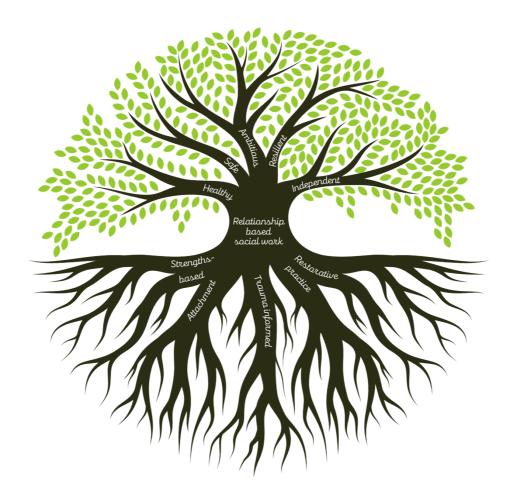
- Children and young people and their voice are at the heart of all that we do.
- Working with the strengths of children and families to help them resolve challenges and improve their outcomes.
- To build and maintain effective practitioner relationships with children and families that help to bring about and sustain positive change within families.
- To build and sustain effective partnership working to ensure the whole system around a child / family is supporting positive change.

Our work is guided by values which can be seen below and everyone who works for Slough Children First are expected to work towards these.

# Child-focussed Honest and respectful Improving constantly Looking ahead Delivering together

These values are reflected in our new *Practice Model – the Slough Approach* which we are launching in early 2022. This has been developed to provide us with a clear focus on the way in which we aim to work with children, families, and partners in Slough.

We have based our framework on a Relationship Based approach and this is underpinned by four key strands.



**Attachment Theory** - Early experiences shape our narratives and sense of ourselves and others' as well as ability to cope with stress and regulate emotions.

**Restorative Practice** - working 'with' others and alongside them, instead of making decisions 'for' them or doing things 'to' them.

**Strengths Based** – shifting conversations to be about strengths rather than deficits, enabling positive narratives about potential for change, while being clear about 'what we are worried about'.

**Trauma Informed** - identifies and addresses adverse childhood experiences (ACE's) and trauma, adapting the way we work to consider the impact of trauma, particularly through creating safe supportive relationships as a foundation for challenge.

#### 4. Strategic aims for the Company to deliver its vision

The Company has four strategic aims each with its own set of priorities to support delivery to achieve these. The programmes of work to deliver these strategic aims are contained within the improvement plan in appendix A. The company has developed a transformation programme which addresses areas of key concerns for the company, and this is explored further under section 5.

Monitoring of progress and impact of plans will be overseen by the sub-Committees of the Company Board led by an independent non-executive director (NED). Through these strategic aims the company will focus on 'getting to good' and ensuring all services provide value for money in the most cost-efficient way, so by delivering on our aims we can contribute to the financial pressures in the council.

The overall plans in appendix A are supported by several business cases which provide a greater level of detail of specific delivery activities. In total, the business cases are looking to deliver £4.7m of savings in 2022/23 to deliver a balanced budget position. Details of which can be found in section 10 Financial plans.

#### Our strategic aims

#### 1) Quality improvement throughout a child's journey.

#### Aim

Consistently good practice throughout a child's journey ensures better outcomes for children and families

#### **Priorities**

- Promote the voice of the child and hold the child in mind in all our work
- Safeguard and promote needs
- Quality partnership working improves outcomes for all children
- Improved and evidenced outcomes

A previous focus on compliance has provided a strong foundation upon which to develop and maintain good social work practice in Slough. Our intention over the next few years is to achieve a 'good' Ofsted rating and drive better outcomes for children and families.

This we will achieve through continuing to improve the quality of practice in all services throughout the child's journey and enabled by the following:

- Implement a new social work Practice Model in 2022 to give social workers a solid and consistent base to enable consistently good social work practice
- Use our improvement plan activity to hone into areas for further improvement
- Continue to develop existing and new operational partnerships across a range of universal, targeted, and statutory services which effectively meet the needs of families and learn from those who are good or better.

Our improvement plan activity details specific actions to be undertaken and the outcomes required to achieve good practice. Future improvement plans will be informed by external reviews of practice to be undertaken where we feel this will add value. We will use the regular and forensic lens on practice Ofsted provides through the annual conversation process and inspections, whilst using our own performance management information and quality assurance activity to identify the areas of improvement required and the actions to achieve this.

Our regular scrutiny of key performance indicators will provide an update on compliance and the quarterly audit programme provides a lens on the quality of practice. The

company currently has a target of 85% of all children's files to be requires improvement or above, and to achieve a good Ofsted rating we know at least 70% of all children's files need to be good or above.

Based on a current baseline of 24% of children's files which are currently good or above (September 2021), we are aiming for 30% good in six months, 45% in 12 months, 55% in 18 months and 70% of all children's files to be good in two years.

This will be achieved through a focus on quality practice as all stages of a child's journey and ensuring all frontline staff have caseloads at or below target levels which allows them to be the good social worker they want to be. The extra capacity of three Practice Improvement Mentors provided through the DfE transformation programme enabled a focus on the basics of good social work practice whilst Heads of Service were able to lead their services through periods of high demand and increasing complexity, and the impact of this additional capacity has shown itself in improvements in both contractual and company KPIs.

The company knows this additional capacity is crucial to achieving our target of 70% of all children's files to be good in two years to be able to achieve a good Ofsted rating within the next three years.

This all collectively together will provide effective and successful practice which will manage the need for long term, statutory services as shown by weekly and monthly performance reporting.

#### Stability of workforce

#### Aim

A stable and effective workforce which enables better outcomes for children and families

#### **Priorities**

- Attract, support, develop and retain quality staff and effective leaders
- A positive culture which provides professionally fulfilling employment
- Effective communication mechanisms

The company knows its staff are its greatest asset and having a stable, permanent workforce led by strong leaders is fundamental to delivering our aim of consistently good, cost effective and sustainable services which improves outcomes for children and families.

The stability of practice workstream as detailed in section 4.4.1 will be the lynchpin of our workforce development strategy, and future activity will be concentrated on activities which are proven to have the greatest impact.

Current workforce projects will be continued with the aim of decreasing the number of agency staff to 20% or less, reduce the need to purchase additional capacity as provided by the Innovate teams, and ensure a sustainable, permanent workforce

#### 2) Being sustainable

#### Aim

A secure and sustainable organisation which provides high quality and cost-effective outcomes

#### **Priorities**

- Strong and transparent governance
- Evidenced use of resources efficiently to meet children's needs
- Value for Money
- Maximising partnerships to deliver better aligned services which achieve better outcomes for children

The company is focused on improving services for children and their families, whilst having its cost base in the best possible sustainable and cost-effective position it can be. To achieve this, the company has developed a series of ambitious business cases to implement over the next few years across a range of services. These are underpinned by a set of principles to ensure our strategic aims are not lost.

- Safeguarding of children is core principle behind any decision.
- Good quality services will deliver better outcomes and a more cost-effective model.
- Working in collaboration with key strategic partners with the principle of prevention at all levels in the system
- Savings to be aligned with the overall Council vision, Slough Children First's vision and those of its partners
- Transformational improvements to achieve better experiences and outcomes for children and young people
- Protection of frontline services to enable and support quality and consistency of social work practice and enable children and families to thrive in Slough
- Ensure processes and procedures working with partners have purpose and add value to the work to meet the needs of families, whilst minimising bottle necks which cause drift and delay.

#### 3) Development of child focused partnerships

#### Aim

Key strategic partners working together to ensure the best outcomes for our most vulnerable children.

#### **Priorities**

- Work with key partners to develop the children and young people plan
- Development of community offerings through the voluntary sector to support children and families
- A review of tri partite panels with Health and Education to ensure the child is at the centre of the outcome with all parties working in collaboration
- Build strong relations with local providers to help develop sufficiency of placements for our young people.

- Work in strategic partnership with the council on accommodation options for our young people.
- Developing close links with adults to ensure robust transition planning for our children with disability to ensure a seamless and transparent transition of support offering

Since it has been established the company has played an important role in strategic and operational partnerships in Slough to maximise outcomes for children, young people, and their families in Slough. Operationally partnerships are effective, and individuals have remained resolute despite very challenging circumstances during the pandemic to do their best for children and families in Slough.

Strong, strategic partnerships are key to achieving our strategic aims over the next three years. The diagram below shows a range of partners with whom the company works with to keep children safe. These partners include a large and diverse range of community, voluntary and faith organisations who provide vital support to Slough residents.



By May 2022 the council will have developed a new corporate plan. The Slough Children and Young People's Partnership (CYPP) is a key delivery vehicle to promote outcomes for children. In 2021, this multi-agency board reviewed its previous priorities and agreed five new priorities, all of which align with the mission of the Company.

#### These are as follows

- Good physical health and an active lifestyle
- Positive mental health and wellbeing
- Supporting our children with SEND
- Continue to achieve well at KS4 and KS5 and prepare for adulthood:
- Safeguarding/ Protection from harm

The Company recognises successful outcomes for the most vulnerable children in Slough will be delivered by key strategic partners all working together. Forging closer working relations with the child at the centre of the decision making will drive better

outcomes for the child and provide them the best life chances. This is also likely to result in more cost-effective operating model for all agencies working together as the needs are addressed in a timely manner by the right agency as and when needed.

Over the next three years we will plan and implement a range of strategic and operational approaches with partners both within Slough and beyond, to include good and outstanding local authorities whom we can learn from and work with. This will be to both improve current services and develop new, sustainable services in a way which provides alternative options to statutory children's services to meet the needs of Slough residents. The way in which this partnership will develop and what they will achieve will be included in the improvement plan as it is further developed.

#### 5. The company's transformation programme

The company's transformation programme is a three-year programme which commenced in 2021 to drive further improvements in practice to enable better outcomes for families, develop the workforce and deliver a more sustainable model for the future. The bulk of the work is expected to be implemented by March 2023, with new practices embedded into the company's business as usual processes

# 5.1. Stability of Workforce - To develop Slough as a place where staff want to come, work, and stay

One key challenge for 2022 is to reduce reliance on Innovate teams which is a very expensive delivery model for the company, where staff have capped caseloads and are paid more than our agency and permanent staff. Increasing the levels of permanent staff will help significantly in achieving this goal.

The aim of the company is to increase the levels of permanent staff and reduce turnover. The 'Stability of Workforce' workstream developed a new 'attract, support, develop and retain' approach to stabilise and support the workforce.



#### Increasing our permanent workforce

The company is targeting an increase in permanent staff to both improve the stability of the workforce, achieve required efficiencies, and ensure sustainable budgets.

There are a variety of projects underway to achieve this.

Overseas recruitment

- 'Grow our own', including social work apprenticeships, step up programmes and supporting newly qualified social workers through their first year of practice in the ASYE programme
- Conversion of agency staff to permanent staff

The company's workforce strategy for 2022 – 2024 aims to build on 2021 successes through the following projects:

- Further overseas recruitment
- Further development of our 'grow your own' at more senior levels through a social work academy and the continuation of a 'post ASYE' group to provide an on-going support model
- Introduction of an enhanced pay offer for frontline posts where this will support recruitment to ensure the company is well positioned in the southeast region market to attract and retain great people
- Work with agency staff to further promote conversion from agency to permanent
- Use all opportunities for a workforce mix to meet families needs and achieve a permanent workforce
- Develop the company's culture, supported by the renewed stability in the company's leadership team and achieved by listening to and working with all staff in the company.

We are working on the marketing of Slough as a great place to work and develop its unique selling points. Slough comprises diverse communities with high pockets of deprivation which makes social work a challenge at times. However, this can be seen as a positive to those aspiring to develop their careers and we need to work with a variety of partners including agencies and trade publications to ensure we are promoting all the positives around Slough.

These plans are expected to increase the number of permanent frontline staff which has historically proven the most difficult to recruit to. Currently our permanent frontline workforce is 53% and our aim is to have 75% permanent frontline staff by March 2023, 80% by March 2024 and 85% by March 2025. In the current climate, this would make us comparable to close statistical neighbors'.

#### Reducing turnover of staff

Permanent staff turnover was 33% at December 2021, with a target of 20% by 2025. Turnover rates have worsened nationally over the past 18 months. The company has started to see turnover across the company where historically turnover was largely from front line staff. The company aims to reduce the level of staff turnover through greater support, clear career pathways and improved workforce experience.

This strategy will take time to deliver but it will create the building blocks for a strong, sustainable workforce of the future. Fundamental to the success of all strategies in this business plan is the ability to retain experienced permanent staff.

#### 5.2. Quality of practice

As highlighted above, stability in the workforce is a key factor in driving and sustaining improvements in quality of practice and ensuring outcomes for children and families. The transformation programme has introduced practice improvement mentors to

support front line staff in the development and maintenance of consistently good social work practice. This has been well received by staff and has been viewed positively by Ofsted.

The Virtual School in Slough has been delivering exceptional results for children looked after for several years. 2021 saw their remit widen to all children with a social worker with positive outcomes already being reported on children being enabled to access education where this had been difficult.

The company has restructured Not in Employment, Education or Training (NEET) services, amalgamating with the Virtual school. The impact of the amalgamation can already be seen in a short time with a reduction in the reported numbers of NEET from 9.4% to 4.84%, placing our performance in the top quartile. 53.5% of Care Leavers aged 19-21 years were in employment, education, or training (EET), above Statistical Neighbour averages of 51.7% and England 52%

#### 5.3. Contextual Safeguarding Team

A further initiative aimed at addressing demands in a cost-effective manner has been the introduction of the Contextual Safeguarding Team in July 2021. The team is having a positive impact on children and young people at risk of extra familial harm via children who are held directly open to the team and over 100 case consultations with social workers in frontline services. This team was well received by Ofsted in the January 2022 focused visit who stated 'the exploitation team provide a holistic view of children; multi-agency mapping works well and supports the effective management of risk.

The team provide an alternative pathway to child protection plans for children and young people through intensive support focused on the whole family to mitigate risks of exploitation. The team has successfully stepped down 13 children so far to Early Help and the continuation of the Contextual Safeguarding team is a key area for delivering a sustainable future.

#### 5.4. Sustainability

Slough Borough Council face significant financial challenges and Slough Children First have a role to play in delivering best value and creating a sustainable model for the future. The ability to manage demands and supply in an effective manner will deliver a more sustainable model.

# 5.4.1. Development of targeted Early Help services to develop a targeted continuum of support

To help manage demands in the most cost-effective manner, a key area of focus for 2022 is the development of targeted early help and edge of care services. Having such services in place will provide timely interventions with families when needs first emerge, to avoid escalation of needs into more costly statutory services. Also, to support the gap between early help and children in need to ensure that there is an effective step down.

A key dependency is to ensure there is an effective continuum of universal through to targeted effective early help offer in the community. The role of children's centres and their outputs is key to this.

#### 5.4.2. Using commissioning to meet demand in the most cost-effective way

For our children in care, the key driver is the provision of care close to their home, education, family, and friends. Our strategy is one of rehabilitating children back home, working with the child and family to address safeguarding concerns. Where a return home is not possible, finding support from known family and friends and achieving early permanency is key.

We know children's prospects will improve in a stable environment, so if the above avenues prove unsuccessful, then seeking permanency arrangements through special guardianship orders, long-term fostering or adoption is the next path. Slough is small in size, so much of our commissioning is through consortiums to enhance economies of scales and achieve greater value for money, so a key focus for a sustainable future is driving a cost-effective supply

There will always be instances where a residential placement is the most suitable option to address the needs of a young person. The residential market has changed over the years, with a reduction in the numbers of beds available in a unit due to the complexity of matching needs and managing risks of young people safely. Provision is largely privately run which means it is more of a supplier's market due to the level of demand.

As part of the transformation programme, a commissioning workstream has been developed to delivery sufficiency of placements for the future.

Targeting residential placements through three initiatives:

- Introduction of a local pilot scheme focused on 16+ young people vulnerable to exploitation supported by an in-reach service from teams across the council and company
- Working in partnership with a specialist provider to develop a local residential provision, utilising Slough Council assets and working with neighbouring authorities to ensure maximum utilization of capacity
- Negotiation with all other off framework providers on rates paid.

The company fares well in terms of unit rates for residential placements when measured against statistical neighbours. £4,090 per week in Slough versus £4,617 for statistical neighbours in the latest benchmark data for 2019/20. Unit rates fluctuate in benchmark data as it compares full year costs against the number of children looked after at the end of the year, but current average rates are £4,823 per week. The projects above are expected to reduce rates to £4,555 by March 2025. This is after expected annual inflationary rises assumed at 1.5% per annum.

Close partnerships are being developed with the housing teams in the council to plan for transition of care leavers. The company is also working closely with asset teams in the council to identify possible opportunities to develop assets to serve our young people's needs in more cost-effective ways.

#### 5.4.3. Targeting of the semi-independent market

The commissioning team are leading a procurement activity for 42 beds - 20 for supported accommodation for 16–18-year-olds and 20 for accommodation with floating support for 18+ and 2 emergency beds.

#### 5.4.4 Increase in-house foster carer recruitment and implement new tier system

The company's in-house fostering team launched a revised recruitment strategy in 2021 and a new tier system for payments based on complexity of need of the child rather than the skill base of the foster carer. Both elements are starting to show good progress, with an increase in placements being made toward the end of 2021 and greater levels of needs being provided for. This is resulting in savings costs against more expensive independent fostering agencies.

The fostering team have set out their plans to continue to grow their in-house carers year on year. The aim is to have 62% of children placed for fostering to be in-house compared with 44% currently.

Benchmark data shows unit costs of fostering in Slough are higher than statistical neighbours at £865 per week compared to £695. The planned increase in use of inhouse carers is expected to bring the blended unit rate down from £865 to £669 per week by March 2025.

## 5.4.5. Maximising funding into Slough Children First

The company will look to take full advantage of all income opportunities as highlighted in the income maximisation business case, a key element being the development of collaborative working with health to address the needs of children. With a focus on the child and through a tripartite co-operation between health, education and social care, efficiencies will be achieved, and exploration of joint commissioning will form part of this plan.

The wellbeing of children plays a large part of public health objectives, and the company has been successful in securing base funding from public health for the future.

Another area to be explored further is to tap into a wealth of resource with local businesses keen to fulfil their social responsibilities.

#### 5.4.6. Further areas to reduce costs

- A summary of savings is provided in section 10 financial plans which are all supported by business cases.
- We are reviewing our respite and short break offer for children with a disability to make best use of the assets available in conjunction with other provisions in the market.
- Commissioning has a planned programme of contract tenders to be issued through 2022 to drive greater value for money across a number of nonplacement costs.
- Other reviews are being undertaken to seek a more sustainable future, looking at how technology can booster efficiencies in service, reviewing of back-office

- functions across council and company for opportunity to merge to create greater resilience and be more cost effective.
- Development of data and access to data will provide greater insight in a timely manner to allow for more informed and responsive decision making. This is expected to deliver efficiencies, but having automated systems will eliminate data production times and manual reporting

To successfully achieve the impact and efficiencies required in the business cases, the company will require sufficient project management and specialist resources to be meet the demanding programme of works. A bd for specialist resource has been made to the DfE and the company await a decision on the matter. The company has also written to the council requesting project and back-office support recognised as essential for the success of the plan. The Company will be an outward looking organisation developing a series of strategic partnerships to ensure quality, value for money outcomes for children and families whilst ensuring financial resilience.

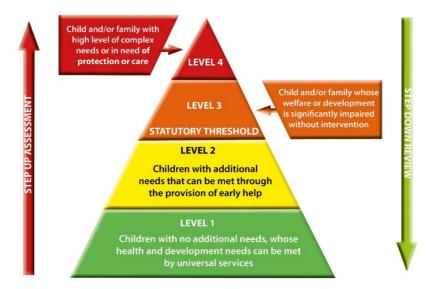
## 6. The Strategic Framework for Slough Children First

## 6.1 Business Overview and Operating Model

Slough Children First (originally Slough Children's Services Trust when it was established in October 2015) is a Wholly owned Local Authority Company of Slough Borough Council. The Company retains operational independence in the delivery of its services, and the Council as the sole owner has oversight and influence through the Company's governance arrangements. Slough Children First is referred to as 'the Company' throughout this document.

The company provides support, guidance, and social care across the continuum of additional needs for children, young people, and families across Slough. In doing so it identifies and manages risk following legislation and statutory regulations to keep children and young people safe.

The work of the company represents tiers two, three and four of a pyramid of need as described in the diagram below. The company provides specialist services for children and families with multiple and complex needs including children with disabilities. The level of support and intervention is proportionate to the risks identified, including early help, child protection services, and where required children looked after and those who are adopted.



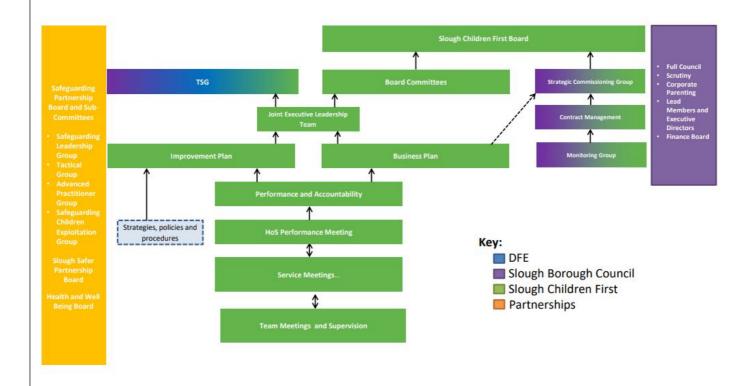
#### **6.2 Governance Arrangements**

Governance arrangements for the company are set out in the Articles of Association.

In April 2021 Slough Children First constituted a new Board with revised terms of reference to reflect the wholly owned status of the company. The new company Board consists of an experienced independent Chair, the company Chief Executive/Director of Children's Services, two Executive Directors, and six Non-Executive Directors, three of whom have been recruited independently and three who are senior leaders from the Council.

The Company Board is responsible for setting and driving the vision and strategy for the Company and holds the Company's Executive Leadership Team to account for its delivery. Each of the three independent non-executive directors (NEDs) has a specific portfolio covering Audit and Finance, HR and Organisational Development and Social Work practice. They work closely with the relevant member of the Company's strategic leadership team to oversee the management of the company's business.

See below a diagram detailing the variety of governance arrangements for Slough Children First



## 7. Strategic context of Slough Children First

## 7.1 The local context in Slough\*

Slough's local population is estimated to be 149,577, with 43,693 under the age of 18 years old. Slough has a higher younger population than England with 26.6% of its inhabitants aged 0-15 years compared to the England average of 19.2%.

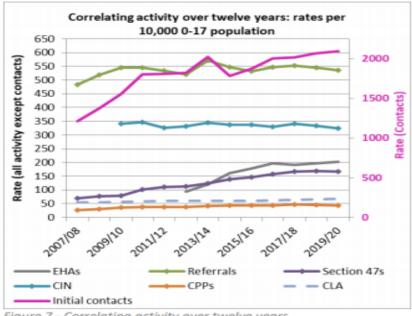
Slough remains one of the most ethnically diverse local authorities outside of London; 15.5% of Slough households do not have anyone who speaks English as their main language, 13% have been resident in the UK for less than 10 years and 88% of people in Slough follow a religion.

Pre-Covid-19, Slough had traditionally high employment because of it being home to the UK headquarters of some of the world's most successful companies and being nearby to Heathrow Airport. However, the pandemic has heavily impacted on many different employment sectors meaning its employment claimant rate is higher now than it was pre-Covid.

\*Information is taken from Local Insight profile for Slough area November 2021. This uses a combination of data from the 2011 census through to 2021 DWP data

## 7.2. The national context for Children's Services and how Slough Children First compares

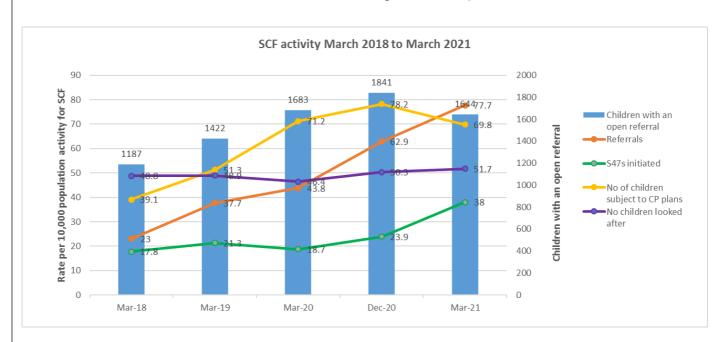
The ADCS (Association of Directors of Children's Services) Safeguarding Pressures 7 research 2019/20 (published February 2021) highlights the following national picture looking back over the last 12 years:



'Children's social care activity over the past 12 years clearly shows the increase in early help assessments, initial contacts and section 47 enquiries. This is alongside significant increases in initial contacts and Section 47 enquiries. ADCS Safeguarding executive summary Phase 7

Figure 7 - Correlating activity over twelve years

The graph below shows similar and sustained increases in Slough Children First Children's statutory social care activity over the past 3 years from March 2018. Covid had and continues to have a significant impact on households in Slough. The rise in food poverty, drug and alcohol abuse, the effect on the mental health of adults and increased domestic abuse has led to families having more complex needs.



Although the number of children and young people open to Slough Children First usually returns to around 1,600 each year in March, there are periods of sustained demand during the year when the number of children reaches over 1,800.

The ADCS Safeguarding Pressures 7 report (February 2021) highlights growth in demand for Early Help and social care services nationally and this is compared with Slough Children First in the section below.

Nationally Early help activity continues to increase. There were an estimated 202 early help assessments per 10,000 0-17 population completed in 2019/20. Slough is currently higher at 231.4 per 10,000 0-17 population ytd (*December 2021 CPR*).

Nationally there are significant variations between LAs on referrals with 53% reporting a decrease in referrals and 47% reporting an increase over the last two years. As seen in the graph above Slough has experienced an increase in referrals.

Nationally there has been a greater volume of in-year children in need episodes indicating the extent of children's needs and the volume of work undertaken with children and their families (*DfE*, 2020). Slough saw its number of open CIN children start to increase from July 2020 (under 500) and this number hasn't been below 500 children since.

Nationally the year-on-year increase in the number of children becoming subjects of child protection plans has plateaued which is the opposite of Slough which has almost doubled since March 2018. The national child protection rate is 55.2 per 10,000 0-17 population. (*DfE*, 2020), lower than Slough at 69.8 (*December 2021 CPR*).

Nationally the number of children looked after at 31st March 2020 had increased despite a reduction in the number of children who are starting to be looked after. Nationally this indicates the increase in the number of children looked after is not due to more children becoming looked after, but fewer children leaving care.

At the end of November 2021, the company recorded its highest number of children looked after (262 children). For Slough one reason for the recent rises in children looked after numbers are the increased numbers (33) of Unaccompanied Asylum-Seeking Children (UASC) from the dispersal hotel in Slough claiming to be under 18 years old, therefore inappropriately placed and requiring children's social work support.

In Slough the children looked after per 10,000 population has risen in line with the increased numbers of children looked after and is currently 51.7 per 10,000 population. Slough's rate is comparable with the statistical neighbour averages for 2020/21 (56.1) but is below England averages (67).

Nationally there were 42,960 care leavers aged 17 to 21 in England on 31st March 2020 (DfE 2020), an increase of 9% in the last two years. Slough's care leaver population has increased 25% from 159 in March 2018 to 206 in March 2021. Slough's Care Leaver population will continue to rise in future years in the line with increased numbers of children in care.

All national statistics are taken from the Executive Summary of the ADCS Safeguarding Pressures Phase 7 report published in February 2021. The report can be accessed via this link. ADCS SAFEGUARDING PRESSURES PHASE 7 FEBRUARY 2021

#### 7.3 Progress and achievements of Slough Children First in the last year

## 7.3.1. No inadequate services in Slough

In July 2021, Slough Children First and Slough Borough Council were in a position to state they had no inadequate services for the first time in 10 years when the Independent Fostering Agency (IFA) was judged by Ofsted to be 'good'.

Breakaway, the Company's respite children's home for children with disabilities received an inspection in October 2021 and was judged to be 'good' with 'outstanding' for leadership and management. In late 2019 Breakaway moved into neighbouring premises to enable a refurbishment to commence. It expects to move back to its original home in April 2022 and will continue its work towards achieving an outstanding inspection rating.

The company received a focused Ofsted visit of its Front Door services in January 2022. The report is yet unpublished, but Ofsted noted 'systems in the MASH are safe' because of seeing maintained decision making in real time. (Contacts: decision and authorisation within 1 workday – 98.7% Dec 2021. SN / England average comparators not available.

#### 7.3.2. The company's improvement plan

In April 2021 a new improvement plan was developed which is aligned to the company's business plan and built upon a successful focus on practice compliance and quality in the 2020/2021 improvement plan. The current company improvement plan is generating improvements in practice which can be seen in the Company Performance Framework KPIs below which monitors contractual KPIs between the company and the Council. In many indicators we are exceeding three outstanding local authorities (shown in blue). The latest version of the improvement plan is shared as an appendix to this business plan.

The company is starting the process of reviewing and updating its improvement plan for the coming financial year to cover all aspect of the company's business and this will be completed in readiness for the start of the new financial year. This update will include projects identified in this business plan as part of the transformation programme to achieve efficiencies and address any areas of improvement Ofsted identify from the January 2022 focused visit.

The improvement plan is scrutinised in a number of governance forums and is monitored monthly by the Transition Steering Group. The improvement plan is dynamic, regularly reviewed and updated accordingly

This business plan is underpinned by service plans from each service area within the company and an improvement plan, all of which are linked to the priorities of the business plan. This provides a clear link or 'golden thread' from the strategic vision of the Company through to operational delivery.

## 8. Company Performance Framework (Contractual KPIs)

**8.1** A suite of contractual KPIs are scrutinised by the council as part of its regular contract monitoring arrangements of company performance. These have been chosen to represent the delivery of the company's core business and gives the council a good sense of areas of strong performance and areas which require further scrutiny. Any KPIs which are red for 3 months are escalated for further scrutiny. These KPIs alongside a suite of other monthly performance information which is also shared with the Council.

Slough Children First benchmarks itself with its own performance from the previous year, its Statistical Neighbours (SN), the South East region and England averages. To support its aspiration to 'get to good', Slough Children First is benchmarking itself against outstanding local authorities and the comparisons with Bexley, Kingston and Redbridge are included within the contractual KPIs as they were three local authorities who were willing to share their data.

	Key to the colour coding in the table below:
Red	Not on target, and outside of tolerances with no demonstrable improvement on the previous month
Amber	Not on target, but within target tolerances set in the 3 <sup>rd</sup> column
Yellow	Not on target and outside of target tolerances set but is an improvement on previous month
Green	Outcomes are meeting or exceeding local targets
Blue	Outcomes are meeting or exceeding both local targets and the outstanding comparator local
	authorities

Performance/ Efficiency Indicators	Target	Tolerance year 1	Dec-20	Jan-21	Feb-21	Mar- 21	Apr-21	May- 21	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	SN 20/21	SE 20/21	ENG 20/21	Bexley 20/21	Kingston 20/21	Redbridge 20/21
% of Repeat Referrals	22.0%	27+ R 23-26 A 10-22 G	12.90%	20.60%	16%	13.2%	19.9%	25.0%	24.0%	17.5%	19.4%	25.4%	27.2%	23.2%	23.5%	20.6%	27.7%	22.7%	22.1%	19.4%	21.0%
Assessments completed on time (CPR)	85.0%	0-78 R 79-82 A 83+ G	78.10%	88.70%	85.70%	88.90%	95.30%	90.40%	87.60%	73.5%	71.4%	67.6%	87.0%	89.3%	91.3%	88.9%	88.7%	87.6%	94.2%	n/a	95.9%
ICPC timeliness (statutory measure by child)	80.0%	0-69 R 70-74 A 75+ G	70.00%	68.10%	76.60%	78.8%	27.6%	59.3%	71.4%	90.5%	77.8%	94.1%	66.7%	89.7%	75.0%	84.3%	82.0%	83.0%	81.7%	96.2%	97.9%

Performance/ Efficiency Indicators	Target	Tolerance year 1	Dec-20	Jan-21	Feb-21	Mar- 21	Apr-21	May- 21	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	SN 20/21	SE 20/21	ENG 20/21	Bexley 20/21	Kingston 20/21	Redbridge 20/21
% of Children subject to CPP with all reviews within timescale	92.0%	0-85 R 86-89 A 90+ G	64.70%	75.60%	80.30%	83.5%	83.5%	82.5%	88.2%	90.5%	91.1%	92.2%	92.1%	91.6%	92.3%	94.0%	92.7%	93.2%	97.3%	100.0%	100.0%
CP Visits undertaken on time	90.0%	0-80 R 81-87 A 88+ G	95.80%	97.60%	97.60%	89.2%	83.5%	93.8%	87.4%	82.0%	80.9%	81.1%	88.4%	89.3%	87.7%	n/a	n/a	n/a	n/a	n/a	n/a
% CLA visits undertaken on time	90.0%	0-84 R 85-89 A 90+ G	90.90%	93%	93%	94.2%	95.9%	91.9%	90.0%	93.6%	86.3%	84.9%	89.6%	87.6%	81.9%	n/a	n/a	n/a	n/a	n/a	n/a
Timeliness of CLA reviews	92.0%	0-85 R 86-89 A 90+ G	95.70%	87.50%	97.50%	97.5%	97.5%	83.0%	97.6%	96.4%	93.6%	91.6%	89.6%	88.4%	85.8%	n/a	n/a	n/a	n/a	n/a	n/a
Participation in ELA	92.0%	0-85 R 86-89 A 90+ G	87.90%	95.60%	94.40%	80.8%	89.3%	93.3%	88.0%	91.5%	93.3%	85.3%	91.2%	100.0%	100.0%	n/a	n/a	n/a	n/a	n/a	n/a
Placement Stability - short term	12.0%	16+ R 13-15 A 0-12 G	6.50%	7.10%	5.20%	6.7%	7.7%	7.8%	6.9%	8.3%	8.3%	6.0%	6.1%	5.3%	6.0%	8.3%	11.0%	9.0%	10.0%	10.0%	7.0%
Placement Stability - long term	65.0%	0-60 R 61-64 A 65+ G	87.50%	88.50%	85.20%	88.9%	83.2%	83.6%	83.6%	81.5%	74.2%	76.1%	74.2%	74.2%	72.1%	69.7%	68.0%	70.0%	57.0%	55.0%	69.0%
Care Leavers EET	52.0%	0-43 R 44-49 A 50+ G	45%	44.40%	45.70%	50.0%	50.2%	55.1%	58.1%	60.0%	58.4%	58.2%	56.2%	52.9%	53.5%	51.7%	51.0%	52.0%	57.0%	54.0%	54.0%
CLA placed over 20 miles away	20%	32+ R 26-31 A 0-25 G	30.30%	30.10%	28.90%	30.0%	30.0%	31.1%	33.8%	35.0%	32.2%	33.5%	35.9%	34.7%	34.1%	21.7%	28.0%	21.0%	20.0%	26.0%	18.0%
Care Leavers with a pathway plan (18+)	85%	0-75 R 76-82 A 82+ G	89.2%	83.4%	84.3%	93.9%	96.5%	95.7%	93.2%	84.4%	89.7%	89.7%	89.4%	87.1%	88.5%	n/a	n/a	n/a	n/a	n/a	n/a

## 9. Slough Children First Improvement Plan - Plan on a Page

Quality improvement Quality improvement Quality improvement Stability of Workforce **Business Plan** Quality improvement through a child's through a child's through a child's journey **Priorities** Sustainability through a child's journey iournev iourney Sustainability Stability of workforce 4. Permanency and Sufficiency in Placement Sponsor: 1. Quality of practice 5. Culture and Change Matt 2. Stability of 3. Participation and Sponsor: Carol across the child's Sponsor: Andrew Marsden Workforce engagement Douch with Fraser with Tony journey with Nina Sponsor: Carol Douch Sponsor: Carol Douch Nina Robinson Sponsor: Carol Douch Hunter (Chair) Robinson with Raj Bhamber with Lesley Hagger Lead: Carol Douch and with Lesley Hagger Lead: Lead: Kate McCorriston Lead: Sandra Davies Lead: Lead: Briege Gilhooly Kate McCorriston Henrietta Rachael Delalu Horner · Quality of practice Staff retention · Hearing and acting on Effective Sufficienc Diversity and 2021/22 the views of children, · Model of practice Workforce permanence Inclusion Improvement young people and development and Permanency Inclusive Effective · Quality of Plan creating the families offer planning communication, assessments **Priorities** conditions for social Participation listening and acting · SMART, clear and work to flourish on the views of staff Child's voice across directive plans Career development A listening their · Quality of direct work for young people organisation which and visits celebrates its Child Exploitation workforce Transitions Culture Clinical Support · Systems & forms Governance and Accountability Sponsor: Matt Marsden Lead: ELT

## 10. Financial plans

#### Financial strategy and plans

#### **Key financial aims**;

- To radically improve cost reduction/efficiency
- To work in partnership with the Council to address the financial constraints in Slough Borough Council.
- To set a balanced budget and work within the financial envelope year on year to provide greater stability for the council's financial planning model.
- To support the delivery of the strategic aims of the Company in line with the Council's vision, ensuring children are safe secure and successful.
- Drive a model of efficient and effective practice across the company to achieve the best outcomes for children.
- Work in partnership with the Council to ensure support services are fit for purpose and delivering against the strategic aims of the company in delivering effective services.
- Ensure opportunities from one-off transformation funding is put to good use of delivering change and improvement delivering on longer term benefits for service users, the Company, and the Council.

#### **Key financial priorities**

To deliver the best possible outcomes for children at the same time as ensuring value for money and cost-effective services, the following key priorities are a focus:

- Maximise funding opportunities into Slough.
- Stability in workforce
- Effective early help services
- Working in collaboration with partners to address children's needs
- Strong practice and processes
- Effective commissioning of services & placements
- Effective back-office functions to support front line services

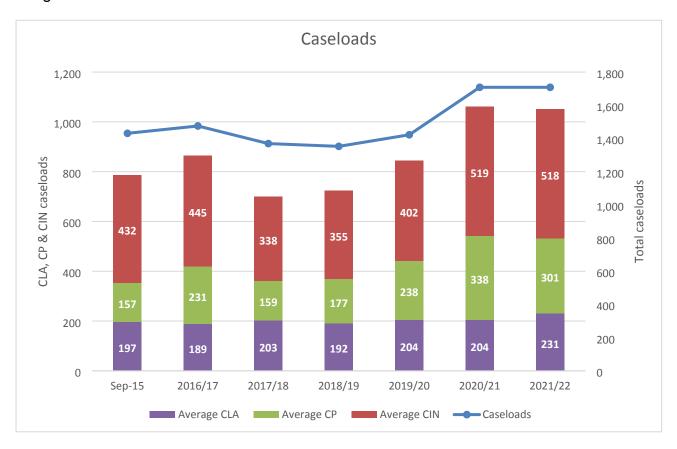
#### **Financial context**

The Company's plan looks to deliver a balanced budget in 2022/23 which considers a net reduction in core contract funding of £2.7m. To achieve this the company must deliver an estimated £4.7m of savings, recognising projected growth in demands. The Company has consistently overspent against its budgets in the past, with demands exceeding the budget estimates. This questions the ability to be able to achieve the set targets for 2022/23.

Although demand pressures will continue the company will continue to be fully open and transparent in how it is achieving required savings and providing proper value for money. While children's spend here as elsewhere will always have volatility and unpredictability built in, it is essential the council has confidence in financial grip and control along with a demonstrable understanding of trends and trajectory, So that the

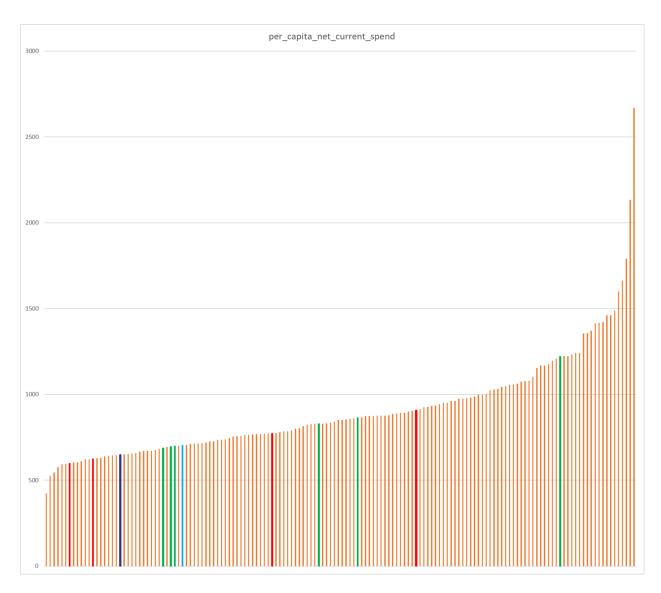
risk of surprises is minimised in every possible way. This is particularly important given the company's recognition of the extent of the councils financial challenges over the coming years

The table below shows the levels of activity and the impact Covid has had in 2021/22 & 2022/23. It is estimated that Covid has resulted in £2.9m of additional cost against budget in 2022/23.



Slough Children First spend per capita is in the top quartile for the lowest spend per capita (S251 benchmarking data 2019/20). The graph below highlights Slough in light blue in comparison to authorities in the England where Slough are ranked 35<sup>th</sup> lowest spend per capita out of the 151 authorities.

The dark blue line represents Slough following the implementation of the savings targets for 2022/23. This shows Slough's rank improving to 17<sup>th</sup> in England. The chart shows Slough in comparison to statistical neighbours (close neighbours in red, not as close in green).



#### How these aims will be delivered

Consideration is given to the most effective models of operation whilst recognising the limited scale in Slough. The company is working closely with the council in reviewing the split of services between the two organisations to find the most optimal and cost-effective solutions to deliver the best outcomes for children. This requires careful consideration and assessment to ensure any changes are the right thing for children now and in the future.

A review of scope of services is expected to be completed by August 2022 with the intention making recommendations for the next iteration of the business plan.

#### Spend on the workforce

Slough spend on social work per child in need is favourable to statistical neighbours, with Slough reporting £115 per week compared to statistical neighbours' £132 per week (15% lower). This is likely to be a result of higher caseloads per worker, a key factor which needs to be addressed to support a reduction in turnover rates. Work on Early help is aimed to reduce caseloads back down to establishment levels.

It is recognised unit rate spend is high, the plans to implement the workforce strategy as highlighted in the transformation programme and underpinned by the staffing savings business case, looks to reduce turnover rates for key front-line staff, reducing the reliance on agency and Innovate teams, which will deliver the savings highlighted in (section 10 financial plans) savings summary.

#### **Effective Early Help**

When comparing Slough with close statistical neighbour Redbridge, 12% of Redbridge's spend on children is for family support compared to 6% in Slough (S251 benchmark 2019/20). Redbridge spend per capita on children's services (excluding education) is £597 compared to Slough at £704. This suggests investment in early help and family support delivers an overall more cost-effective model.

Slough's transformation plan captures our ambition to develop early help functions in Slough to reduce the demand on statutory services to within establishment levels, making more manageable caseloads for key front-line staff. This requires investment to develop the service which has been included in a bid for transformation funding with the DfE for 2022/23. It will take time to embed the continuum of early help and impact on caseloads, the impact of which will not be seen immediately. Expectation is to see a reduction in statutory caseloads from a more targeted early help service by October 2022, allowing for the reduction in Innovate teams.

#### Strong practice and processes to support this

The medium-term plan captures the opportunity to reduce business support in the company with the development of the infrastructure and systems. Having systems which are user friendly, able to update with ease and provide real time alerts and reports which strengthen practice and lead to a more cost-effective model.

This area needs development and a detailed diagnostic of the main child recording system, looking at best practice elsewhere in the country to learn from their experience. This is not expected to deliver benefits in 2022/23, however the analysis will need to be undertaken in 2022/23 to deliver efficiencies in 2023/24.

#### **Effective commissioning of placements**

Recruitment of in-house foster carers remains a key strand of company activity, and financial plans are based on a net growth of eight fostering households per annum to deliver significant reductions in rates paid to the independent sector.

Within the company's transformation programme is a plan to recruit specialist foster carers for older children with complex needs. This will reduce significant costs spent on specialist residential provision but will require money to be spent on specialist training of foster carers to meet greater complexities of need.

The role of commissioning in achieving a balanced budget is vital and a large proportion of the company's current and future transformation plans. Significant work is planned in the semi-independent sector for children aged 16 + which is a current area of high spot purchase for Slough. A tender is due for imminent launch which will

see a significant shift in the cost base for many of our 16+ cohort of placements. Market research has been undertaken to test the validity of the business case and confidence is high around the success the plan will have.

Commissioning is also looking at an opportunity to develop local residential provision for more complex therapeutic needs. Interested parties have already come forward and keen to work in partnership with Slough Children First. Discussions have commenced with the Council to identify housing opportunities to support these plans.

Benchmark data suggests Slough fare well with rates for residential against statistical neighbours, at £4,090 per week compared to £4,617 for statistical Neighbours.

#### Cost effective back-office functions

The Company is driving greater accountability ensuring managers are aware of and addressing their budget management responsibilities through training and regular support from the finance team.

The company is also exploring how software can assist in delivering a more costeffective model. This is captured in the staffing structures business case, looking to target corporate functions. The business case also explores opportunities to merge back-office functions with the council to develop more sustainable and economic services.

The table below highlights the savings with key deadlines and associated risks to be delivered which are intended to get the company back within budget.

The savings are part of the plan to bring budgets back in line, although further assumptions have been made in order that the budget will balance, these include;

UASC income will be received to cover the costs of UASCs in placement. Where this is not the case, it is assumed the UASC is not deemed a child and therefore not the responsibility of SCF, so no associated placement costs.

Legal proceedings have been high for some time, this is in part from an increase in complexity of need presenting through Covid. Covid has also had a part to play from delays in court proceedings, with cases being held open longer, being explored with the court user group.

The company expect the activity to fall over the coming 6 months, with legal costs falling from the current year forecast of £2.1m to £1.5m in 2022/23 in line with average prior year spends on legal support.

				Value	
	Area of spend	Outcome	Milestone	2022/23 £000's	Risk
	•				Partners accepting changes and increased costs to
	Income	Collaborative working to address outcomes for children		1,274	
	Income	Grant income funding of services	Apr-22	372	
	Income	Funding of key health functions for young people		309	Partners recognising the benefits
In	come Total			1,955	
	Pay & agency	Transformation of early help services	Apr-22	340	Consultation with staff, opportunities exist elsewhere
	Pay & agency	Reduction in corporate support	Jun-22	81	
	Pay & agency	Restructures of roles	Apr-22	227	
	Pay & agency	Efficiencies from technology	Oct-22	96	Requires investment
					Requires early help strategies to reduce caseloads,
	Pay & agency	Recruitment and retention	Apr-22	935	and overseas recruitment to land effectively
T	otal pay and agend	у		1,679	
	Placements	16+ pathway tender	Aug-22	313	Interest in the market against the tender
	Placements	IFA recruitment	Mar-23	221	Recruit net 8 additional households in the year
	Placements	Local 16+ provision for exploitation	Apr-22	238	Resource to stabilise placements
	Placements	Invest to save in planned placements	Jun-22	15	
					Ability to identify housing assets to develop for
	Placements	Local residential offer	Dec-22	10	residential
	Placements	Targeted rates for variable support needs	Jun-22	55	
	Placements	Negotiated contract rates	Oct-22	50	Resource capacity to delivery plan
P	acements total			902	
	Support to children and				
	young adults	Investment in respite care	Jul-22	140	Resource capacity to delivery plan
T	otal support to chi	ldren and young adults		140	
	Overheads	Remote working savings		49	

Total Overheads	49
Total savings	4,725

The savings of £4.7m in 2022/23 is a challenge with a number of recognised risks attached. The biggest risk areas pertain to income contributions to packages of care, an area the company has experienced issues in the past. A clearer focus on collaborative working across partner agencies to deliver child focused outcomes is intended to address historic barriers. Work is underway to develop new ways of working with key partner agencies.

The recruitment and retention strategy is also a significant risk. History shows marginal successes in recruitment resulting in reduction of agency numbers, however in recent years this has worsened in light of increasing demands nationwide and an ever shrinking pool of experienced social workers. Consideration is being given as to whether additional family support workers and business support could lift some of the burden from social workers to help address the issue.

The company has seen some success with overseas recruits, with 7 joining the company in August and a further 8 due to arrive in February. Key to the success will be the ability to retain these new recruits. The company has also been successful in attracting newly qualified social workers, so the pipeline for the future looks promising.

The need to retain staff is fundamental in building the stability required in order to release the Innovate teams and provide continuity and improved outcomes for children, young people and families. The Innovate teams makes up a sizeable proportion of the saving in the plan against current year spend. The other key aspect to having the ability to release the Innovate teams is seeing manageable caseloads for remaining staff. This includes a reliance on targeted early help strategies being successful and diverting demand for referral and assessment teams and having the ability to step down casework from child in need plans.

#### 8b Profit and loss account

The table below shows the forecast projections for the medium term. This includes a deficit in 2021/22 which the company will be seeking additional funding from the council as per the contract to meet the additional demands seen in the service against those budgeted assumptions, largely a consequence of Covid impacts and growth in unaccompanied asylum-seeking children. The forecast shows a balanced position for 2022/23 having incorporate £4.7m of savings into the plan. The plan includes a bid to the DfE for transformation funding, which is not guaranteed, along with a request for project support from the council, both essential for the delivery of plans.

2023/24 shows a surplus to help contribute to the council's savings plans. This is after a reduction in DFE contribution to the running costs of the company.

A small further surplus is expected in 2024/25, with further reductions in DfE funding.

Profit & loss account	Forecast outturn 2021/22 £000's	Plan 2022/23 £000's	Plan 2023/24 £000's	Plan 2024/25 £000's
Income				
SBC Income	(31,334)	(31,434)	(31,868)	(32,292)
SBC other income	(100)	(100)	(100)	(100)
DFE Income	(2,025)	(2,025)	(1,850)	(1,675)
DFE transformation funding	(1,481)	(1,845)	0	0
Grant Income	(2,134)	(3,310)	(3,310)	(3,310)
Other Income	(1,445)	(1,274)	(1,274)	(1,274)
Total Income	(38,520)	(39,988)	(38,402)	(38,651)
Expenditure				
Pay & Agency	17,088	16,564	16,240	16,557
Placements	14,631	14,363	13,908	13,770
Support to children and young adults	3,252	2,461	2,022	1,806
Legal fees	2,098	1,506	1,250	1,250
Overheads	1,287	3,180	3,203	3,183
DFE Transformation costs	1,481	1,845	0	0
Other savings and one-off costs	0	70	(180)	(180)
Total expenditure	39,837	39,988	36,442	36,387
(Surplus) / Deficit	1,318	0	(1,960)	(2,264)

The medium-term plans include the targeted reduction in core contract funding from the Council of £2,674k for 2022/23. There is an expectation further reduction in the core contract value will be required in 2023/24 to help address shortfall in the Council's budgets. This has yet to be reflected in the above plans.

Budgets for 2022/23 include the full year effect of early help services transferred to the company, along with the inclusion of full support services recharges following the agreement of the new support service agreement.

## Pay and agency

Pay & agency Forecast spend 2021/22		£000's 17,088
Growth		
Full year effect from early help TUPE	594	
Commissioning establishment	150	
CLA establishment	52	
Pay inflation	250	1,046
Base budget		18,134
Savings		
Targeted early help savings	(157)	
Staffing restructures & efficiencies	(265)	
Reduction in Innovate teams	(1,480)	
Reduction in reliance on agency	(1,379)	
Offset by recruitment to permanent posts	1,710	(1,570)
Budget 2022/23	_	16,564

The table above identifies the growth requirements in 2022/23 to support the ongoing commissioning activity to drive a cost-effective model of delivery, along with additional social work capacity to meet the escalating numbers of children looked after.

Savings are expected from several transformation initiatives through reshaping of services to be more targeted and focused around those most vulnerable families. Other areas include the development of technology and systems to make roles more effective.

As highlighted above, the introduction of an enhanced pay package is expected to attract more permanent staff, resulting in reducing reliance on Innovate teams and agency staff.

#### Placement budgets

Placements		£000's
Forecast spend 2021/22		14,778
Planned placement end impact		(1,121)
Growth		
Current rate impact	670	
Growth of CLA	482	
Increase in permanence	(7)	
Contractual inflation	175	1,320

Base Budget		14,977
Savings		
AMZ full year impact	(236)	
In-House IFA recruitment & tiers	(221)	
Reduction in emergency placements	(27)	
UASC rates	(53)	
16-25 initiatives	(76)	(614)
Budget 2022/23	_	14,362

Placement spend is high currently with a recent influx of new children looked after, in part due to an increase of mother and baby assessments, though plans predict a number of these placements ending in the coming months. The plans also factor in future growth in numbers of children looked after at the same time. Rate increases because of complexity of need have also been accounted for along with contractual pay inflation expectations.

To partially offset the growth requirements are a number of transformation initiatives highlighted earlier within the commissioning workstream and within our in-house fostering service. This looks to deliver savings of £614k in 2022/23 and this rises to £1,350k in 2023/24 with further development and full year effects.

## Other child support costs

Other child support costs	
Forecast spend 2021/22	3,126
Other BAU movement for care leavers	(89)
Savings	
16-25 initiatives (237)	
Reduction in external adoption fees (77)	
Development of respite services (32)	
Pupil premium one off funding (93)	
Reduction in S17 spend (137)	(576)
Budget 2022/23	2,461

The largest element of other child support costs covers support for care leavers encompassing both accommodation and support. The 16+ pathway plan also includes accommodation options for our care leavers, and we are looking to develop a floating model working within housing benefit levels for these young people. This will deliver savings of £237k in 2022/23, increasing to £620k in 2023/24.

Other transformation areas being targeted are Short Breaks and packages of care for children with a disability and we are looking to promote greater use of direct payments to carers to reduce rates paid for care.

#### **Overheads**

Overheads Forecast spend 2021/22		1,287
Growth		
New support service recharges	1,688	
Removal of one-off release	88	
Full year effect from early help TUPE	6	
One off opportunity from DFE funding	131	1,913
Base budget		3,200
Savings		
Savings in printing and telephony		(17)
Budget 2022/23	_	3,183

Other overheads reflect one off benefits gained in 2021/22, adding growth to spend for 2022/23, including the additional costs from the implementation of the new support services agreement recharges from the council. Small savings are expected in telephony from closing old numbers no longer in use, along with benefits to be gained from reduced mileage claims following an increased local placement provision through the delivery of commissioning activities.

#### 8c Cash flow statement

#### Slough Children First Ltd Cash flow 2021/22

	£000's
Surplus / (deficit) for the year	(1,318)
Movements in working capital	
Decrease in debtors	9,521
Decrease in creditors	(11,359)
Cash generated / (absorbed by) from operations	(2,754)
Cash generated from borrowing	5,000
Net increase in cash and cash equivalents	1,844
Cash and cash equivalents at the beginning of the year	5,057
Cash and cash equivalents at the end of the year	6,901

The cash flow statement shows sufficient funds at the end of the year to meet the liabilities of the company as they fall due. The cash balances are positive as a result of the £5m loan facility provided by the council. The £5m supports the working capital on a day to day basis to ensure the company has sufficient funds to pay its bills. The £5m loan facility will be paid back to the council at the end of the contract or when services return to the council.

Given the projected in-year losses, and a medium-term financial plan that does not manage to fully recoup those losses, a risk remains over the ability to repay the loan in full at the end of the contract term.

#### 8d Balance Sheet

Balance Sheet	as of 31 Mar 2021, £000's	as of 31 Mar 2022, £000's	as of 31 Mar 2025, £000's
Current Assets			
Debtors	11,933	2,412	2,412
Cash at bank and in hand	5,057	6,901	11,120
Total current assets	16,990	9,313	13,532
Creditors: Amounts falling due within one year	(16,990)	(5,631)	(5,631)
Total current liabilities	(16,990)	(5,631)	(5,631)
Net current assets	0	3,682	7,901
Long Term Creditors - Receipts in Advance	0	(5,000)	(5,000)
Total long-term liabilities	0	(5,000)	(5,000)
Net Assets / (Liabilities)	0	(1,318)	2,901
Reserves			
Income and Expenditure Account	0	(1,318)	2,901
Reserves	0	(1,318)	2,901

There is little expected movement in the debtors and creditors across the years, the balance sheet reflects the surpluses expected to be delivered in 2023/24 & 2024/25 on reserves and cash balances.

As highlighted above, further contract reductions in future years have not been reflected, which is expected to eliminate the surpluses and reduce the impact on reserves and cash balances.

#### 8e Revenue budget and working capital requirements

Working capital requirements are expected to be met through the £5m draw down facility which has been utilised from the council. As can be seen from the cash flow statement above, it is anticipated that sufficient cash and working capital is available for the company to continue to operate.

#### 8f Capital expenditure requirements

None identified currently, consideration required for development of reporting platforms.

[1) The council understands that there might be circumstances such as an invest-to-save arrangement where capital expenditure might be relevant to the company's business planning process. For example: developing additional capacity in foster carer homes and development of council assets to meet local placement sufficiency needs.





# Slough Children First Improvement Plan

2021/22

Owner: Carol Douch, Director of Operations

Version: 0.11

Date: December 2021

**Review Date:** Each month with full review in March 2022

#### **Summary:**

This improvement plan identifies key improvement priorities in 2021/22 for slough children first. It also provides an action plan for how these priorities will be met, the areas of focus and most importantly what this means for our children, young people and families.



#### Introduction

Slough Children First is an independent, not-for-profit wholly owned company of the Council, which provides social care and support services to children, young people and families.

The Company aims to provide:

- the best possible service, ensuring that children and families are at the centre of everything we do
- the best possible outcomes for vulnerable children and families
- the best possible support to staff, enabling families to change and flourish
- the right support for children and families, at the right time
- working to keep families together where it's safe to do'

#### **Vision and Values**

Our vision at Slough Children First has always been that every child in Slough should be Safe, Secure and Successful.

To help achieve this, our mission is that we should all be constantly working together to improve the lives of children and young people by protecting, supporting and enabling them to thrive.

Our vision and mission are underpinned by 5 key values



## **Background and Context**

Following the last ILACS inspection, the Company developed an initial rapid improvement action plan in response to the findings of the inspection and its own self-evaluation. This plan was successfully delivered and a need for a longer term plan covering the rest of 2019/21 was identified.

Consequently, the rapid improvement plan evolved into the 2019/21 improvement plan, which was successfully closed down at the end of March 2021 following significant progress against areas identified and in particular around compliance.

As the improvement journey for Slough Children First continues the next step for improvement are to sustain compliance and focus on improving quality.

#### **Slough Context**

- Slough's local population is estimated to be 149,539 (June 2019 mid-year estimates), with 43,112 under the age of 18.
- The borough has a significant younger population with an average age of 34 compared to the England average of 40 years.
- The 2011 Census showed Slough to be one of the most ethnically diverse local authorities outside of London; around 16% of Slough households do not have anyone who speaks English as their main language and 88% of people in Slough follow a religion.
- Despite its past strong economic performance, Slough is one of the top 10 places hardest hit economically by Covid.
- Since end of March 2020, 5,260 more people in Slough are claiming benefits due to unemployment which includes 840 more young people (aged 16-24) and 1,300 more older people (aged 50+).
- At the end of December 2020, there were 11,700 claims from the Coronavirus Job Retention Scheme ('on furlough') and 6,600 claims totalling £16.6m for Self Employment Income Support Scheme (SEISS).

#### **Children's Services Context**

Since the last improvement plan, Slough has seen an increase in demand. A number of these have been more complex cases requiring more practitioner support and time. The increase and change in demand has impacted the child's journey as a whole including sufficiency of placements and financial pressures as a result. Even with the introduction of the additional capacity provided through the Innovate Teams, which resulted in more manageable caseloads, these have slowly started to increase again.

#### Increase in children open to the service:

31 March 2019	1,422 children and young people
29 March 2020	1,683 children and young people
28 March 2021	1,644 children and young people

#### Increase in the number of children looked after:

31 March 2019	210 children and young people
29 March 2020	194 children and young people
28 March 2021	230 children and young people

#### Increase in the number of children subject to child protection plans

31 March 2019	208 children and young people
29 March 2020	293 children and young people
28 March 2021	306 children and young people

#### Increase in children subject to a child in need plan over the last 15 months:

31 March 2019 402 children and young people
29 March 2020 331 children and young people
28 March 2021 507 children and young people

It has become clear Covid-19 is having a significant impact on households, with a rise in food poverty, drug and alcohol abuse, domestic abuse, and on the mental health of adults which is impacting on their parenting capacity and with an increase in children being neglected and abused.

Rates have increased for residential care, a reflection of more complex needs from vulnerable and exploited young people, with a rise in exploitation, gang and drug activity. This is not unique to Slough, but is a clear issue arising and creating complexity with finding suitable placements to match needs. Several commissioning projects have been implemented to strengthen work with providers to support effective placements and ensure value for money and increase 16 - semi independent provision.

## 2021/22 Improvement Plan

This improvement plan is focused on key actions to ensure compliance is sustained and ensuring consistency of practice is reflected positively in audit judgements, social care practice is child focused and the outcomes for children and their families make a lasting improvement to their lives.

This improvement plan has been co-designed with senior managers and identifies 5 key categories of focus to ensure actions deliver sustained outcomes, which are monitored through governance and accountability. Each of the 5 key priority areas also has a dedicated sponsor and lead responsible for the improvement activity:

- 1. Quality of practice across the child journey
- 2. Stability of workforce
- 3. Participation and engagement
- 4. Permanency and Sufficiency of Placement
- 5. Culture and Change

All actions will be BRAG rated to demonstarete porgress of outcomes and impact:

	Outcome:	Impact:
Red	Timescales or tasks have slipped or changed and there is	Not on target, outside of tolerances with
	no immediate plan to bring them back on track	no demonstrable improvement.
Amber	Timescales or tasks are not fully on track but plans are	Not on target, but within tolerances
	place to ensure progress by an identifiable date	
Yellow	Timescales or tasks are back on track, but may not yet be	Not on target and outside of tolerance but
	fully embedded into practice	improvement on previous return
Green	Timescales or tasks are progressing as expected and will	Outcomes is meeting or exceeding targets
	deliver required outcomes	
Blue	Tasks have been completed fully	N/A
Grey	Action is not scheduled to start in this period	Impact not yet expected to be realised

This improvement plan delivers on the key Business Plan objectives and vision for the Company in the coming year; aiming to provide stability, value for money and service delivery improvement to the children, families and the workforce of Slough Children First.

Underpinning this improvement plan is a series of service level plans which outline the actions services will take to further improve their own area. Service level plans in place are as follows:

•	Referral and Assessment	Fanny Jacob
•	<b>Exploitation and Youth Justice Team</b>	Jennifer Cail
•	Safeguarding and Family Support	Michelle Henry
•	<b>Children Looked After and Support Services</b>	Reshma Bessesar
•	Children with Disabilities	Reshma Bessesar
•	Care Leavers	Reshma Bessesar
•	Virtual School	Anne Bunce
•	Independent Fostering Service	Saima Arif
•	Adoption	Raheela Khan
•	Safeguarding and Quality Assurance	Sandra Davis
•	HR and OD	Kate McCorriston
•	Company Business Plan	Matt Marsden

	Business Plan Priorities	Quality improvement through a child's journey	Stability of Workforce Sustainability	Quality improvement through a child's journey	Quality improvement through a child's journey Sustainability	Quality improvement through a child's journey Stability of workforce
		1. Quality of practice across the child's journey Sponsor: Carol Douch with Lesley Hagger Lead: Briege Gilhooly	2. Stability of Workforce Sponsor: Carol Douch with Raj Bhamber Lead: Kate McCorriston	3. Participation and engagement Sponsor: Carol Douch with Lesley Hagger Lead: Sandra Davies	4. Permanency and Sufficiency in Placement  Sponsor: Sponsor: Carol Douch with Nina Robinson Lead: Henrietta Delalu  4. Permanency and Sponsor: Matt Marsden with Nina Robinson Lead: Rachael Horner	5. Culture and Change Sponsor: Andrew Fraser with Tony Hunter (Chair) Lead: Carol Douch and Kate McCorriston
Page 62	2021/22 Improvement Plan Priorities	<ul> <li>Quality of practice</li> <li>Model of practice</li> <li>Quality of assessments</li> <li>SMART, clear and directive plans</li> <li>Quality of direct work and visits</li> <li>Child Exploitation</li> <li>Transitions</li> <li>Clinical Support</li> <li>Systems &amp; forms</li> </ul>	<ul> <li>Staff retention</li> <li>Workforce         development and         creating the         conditions for social         work to flourish</li> <li>Career development         for young people</li> </ul>	<ul> <li>Hearing and acting on the views of children, young people and families</li> <li>Participation</li> <li>Child's voice across their</li> </ul>	<ul> <li>Effective permanence</li> <li>Permanency planning</li> <li>Sufficienc y</li> <li>Inclusive offer</li> </ul>	<ul> <li>Diversity and Inclusion</li> <li>Effective communication, listening and acting on the views of staff</li> <li>A listening organisation which celebrates its workforce</li> <li>Culture</li> </ul>
				Governance and Accountable Sponsor: Matt Marsden Lead: ELT	ility	

2019/20 Improvement Plan priority Getting the basics right: CIN and CP focus

**Stability of Workforce** 

Voice of the child and their family

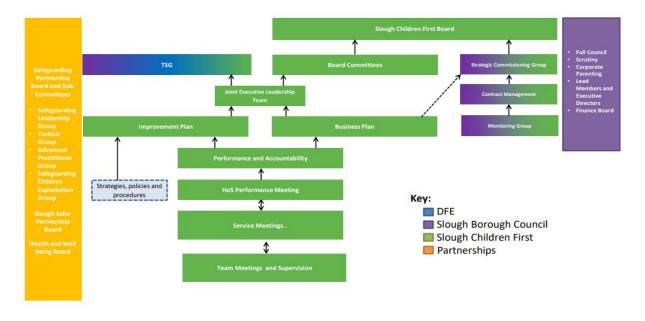
Embedding PLO - driving Early Permanency

**Stability of Workforce** 

#### Governance

This improvement plan is overseen by the Transition Steering Group (TSG) chaired by Trevor Doughty, DFE Commissioner. The plan will be tracked and measured by a dashboard of key indicators (TSG dashboard) to demonstrate progress in a visual way, taken from the weekly Compliance Report (CR), the monthly Company Performance Report (CPR), and information gathered from monthly moderated audit activity and audit activity on specific cohorts of children.

The improvement plan is incorporated into the performance management cycle of reporting through Performance Meetings with Heads of Service to ensure ownership across the Company.



Improvement Priorities 1. Quality of practice across the child's journey 2. Stability of workforce 3. Participation and engagement 4. Permanency 5. Communication

## 2021/2022 Slough Children First Improvement Plan

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1	Quality of practice across the child's journey Sponsor: Carol Douch with Lesley Hagger (NED) Lead: Briege Gilhooly									
Ref	Improvement priority	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress				
1.1	Quality of practice	(a) Review the practice standards to update where necessary providing exemplars of practice to bring the practice standards to life saved in an accessible place (knowledge hub) and embed these into everyday practice	Head of SQA & Practice, Devt Lead	Ongoing activity	Ensure consistently good practice across all services which drives better outcomes for children and families through a better understanding and use of the practice standards	April to September 2021 - Overall 90% graded as RI or above. 79 core audits of children's records sampled: Outstanding Good Requires Inadequate				
		(b) Link best practice and research into every day practice by making better use of the RiP membership and embedding this activity through Practice Improvement Mentors and managers.	Practice Improvement Mentors (PIMs)	From July 2021	85% of case files audit are rated as RI or above (quarterly audit report)  Baseline: 2020/2021 core audit activity	0 19 52 8 (24%) (66%) (10%)				
		(c) Communicate with staff through a variety of mechanisms the induction intranet page, practice guidance, exemplars and other guidance available and how they can access them	Practice Improvement Mentors	Each quarter starting in July 2021	Outstanding         Good Improvement         Requires Improvement         Inadequate           0         52         33         16           (51.5%)         (32.6%)         (15.9%)	The core coaching and workshop programme is well under way with a further 12 workshops delivered since mid- October (3 cycles of 4 core subjects).				
		(d) A copy of the Practice standards to be shared electronically at staff inductions to be followed up by a hard copy when first physically in the office	Service Co- ordinators	From June 2021	2019/2020 comparison 0 (66.6%) (25.75%) (7.5%)	Other workshops include those co-delivered with the Virtual School and targeted service-specific workshops on S47s and Plans. 217 attendees to date				
		(e) Share what good looks like with Advanced Safeguarding Practitioner group to increase partners understanding of what good looks like through the safeguarding partnership	Practice Improvement Mentors/ Head of SQA	Sept 2021		Continued promotion of RIP as a practice learning tool within workshops, coaching and weekly reflective group for the overseas social workers				
		(f) Development of 'collateral' (posters, screen savers, messaging and displays) to promote good practice and improvement initiatives	Comms Mgr/PIMS	From July 2021		Currently collating and analysing feedback on all aspects of PIM delivery from Oct – Dec and will use this and audit outcomes to inform the Jan- March 2022 programme				
		(g) Implement and undertake actions to reinforce what good looks like through the quality of practice workstream which also closes the loop on all quality assurance activity undertaken	Practice Devt Lead/PIMs	From June 2021		Fortnightly 'Focus on Practice' newsletter spotlights different areas of practice and different teams to promote joined-up approaches to practice and to use internal expertise and highlight learning opportunities with partners on more specialist subjects				
						PIMs working collaboratively with managers to develop and deliver in-team training e.g. working with an Assessment ATM to deliver a workshop on genograms which is now going out as a broader offer.				
						Audit and 'closing the loop' activity continues in collaboration with QA. 8 audits (legal pathways) were completed in October and 8 (exploitation) were completed in November 2021.				

1	Quality of practice across the child's journey							
		Sponsor: Carol Do Lead: Briege Gilho	ouch with Lesley Hagger (NED)					
R	ef I	Improvement	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress	
1		priority Model of	Share and embed the Slough Children First practice model through the			All staff are clear about Slough's Practice model	Development of refresh practice model based on four	
1.		Practice	following actions:  (a) Re-share the Slough Children First practice model document and ensure staff and managers know what Slough's practice model is	Practice Devt Lead	<del>Sept 2021</del>	which enables consistently good social work skills and drives better outcomes for children and families	pillars of practice focused on relationship and strengths based practice by HoS SQA and a Practice Improvement Mentor	
			(b) Review and refresh SCF's practice model	HoS SQA / PIM	November 2021	85% of case files audit are rated as RI or above (quarterly audit report)	To be underpinned with a core set of workshops for all staff and manager and to use existing communication mechanisms e.g. the Practice Newsletter	
			(c) Include the practice model in the induction programme so all new starters know how we practice in Slough	OD Mgr/Practice Devt Lead	From <del>August</del> 2021 Jan 2022			
			(d) Practice Improvement Mentors to embed the Practice Model and what good looks like individually and collectively, following up on actions to understand where practice needs to be re-visited.	Practice Improvement Managers	From <del>August</del> <del>2021</del> Jan 2022			
ס			(e) Re-visit the SCF website and ensure it sufficiently reflects the practice model, this information is accessible and is being accessed	Practice Devt Lead & Communications Officer	<del>December</del> <del>2021</del> March 2022			
90e 65			(f) Development of 'collateral' (posters, messaging, screen savers and displays) to promote Slough Children First Practice Model	Practice Devt Lead & Comms Officer	Sept 2021			
			(g) Check impact of activity through pulse surveys and the annual staff health check	Communications Officer/Practice Devt Lead	November 2021 March 2022			
1.		Quality of supervisions	(a) Practice Mentors to shadow personal supervisions and provide coaching to managers to address areas for further improvement to strength the quality and impact of reflective supervision to enable the progression of plans	Practice Improvement Mentors	By Sept 2021	Quality of supervision for workers ensures the timely and effective progression of planning for children, reducing drift and delay  75% or above of staff supervision is rated as good	Dip sample of supervisions and each PIM to observe a supervision has been completed  A secure location has been set up on the X drive and this is being used and will be reviewed to check	
			(b) Identify the best secure location for the storage of personal supervisions	Practice Devt Lead /Head of HR	<del>June 2021</del> July 2021	(PIM data)  75% children's supervision files are rated good or	whether this system is being used consistently in practice.	
			(c) Launch revised children's supervision forms with all managers	Practice Devt Lead	July 2021	better (1/4ly audit)	Facilitated peer supervision groups have now been set up in December 2021 for first line managers, with one	
			(d) Managers utilize training and coaching and mentoring support in 1 2 1 supervision to proactively support staff learning, career progression and emotional resilience.	All Managers/Practice Improvement Mentors	September 2021		group for ATMs and two groups for TMs mixed across all service areas. These will use the Social Work Organisational Resilience Diagnostic (SWORD) tool to provide a framework for these sessions to grow confidence, knowledge and skills, break down silos and	
			(e) All staff receive a copy of their 1 2 1 supervision within two working days of the session being held.	All Managers	September 2021		promote consistency in the quality of management oversight and support.	
			(f) Dip sample and quality assurance of children's journeys including use of new supervision forms to ensure compliance and quality is sustained.	Practice Improvement Mentors	From Sept 2021		Action and learning points from these groups will be shared with Heads of Service to support in-service learning and development.	

1			actice across the child's journey ouch with Lesley Hagger (NED) oolv									
R	ef	Improvement priority	Actions	Action Owners	Target date	Impact to be achie	eved/KPIs		Progress			
1		Quality of assessments	(a) Develop a baseline of timeliness of core assessments	Lead Performance Analyst	July 2021	All core assessments are based on a robust assessment of need and risk, include evidence of direct work with families, identify appropriate		Thrice weekly CPR provides a detailed breakdown of timeliness of core assessments				
			(b) Review all available quality assurance reports and activity to have a	Practice	Early August	intervention which	h meet the	needs of the family	16 <sup>th</sup> August 2021 –85.2%			
			clear understanding of what specific aspects of core assessments need	Improvement	2021	and all assessmen	ts conclud	le with a written plan	Referral &	90.0%	352 out of 391 in time	
			to be improved e.g. – e.g. absence fathers, wider family and	Mentors		of support of the	children		Assessment		39 overdue	
			environmental factors, risk analysis and lived experience of the child						Safeguarding &	66.2%	43 out of 65 in time	
						85% of case files a	udit are ra	ted as RI or above	Family Support		22 overdue	
			(c) Capitalise on the good quality assessment exemplars at the front door	Practice Dev Lead	From August	(quarterly audit re	eport)	CLA & Support	66.7%	24 out of 36 in time		
			to continue through to the end of the child's journey by using Practice		2021				Services		12 overdue	
			Improvement Mentors to address areas for improvement individually			Baseline: 29 <sup>th</sup> Ma	arch 2021					
			and collectively across services			Referral &	99.7.0%	315 out of 316 in	15 <sup>th</sup> September 2	<mark>.021 –84.9</mark> %	6	
						Assessment		time	Referral &	91.9%	249 out of 271 in time	
			(d) Undertake dip sample of core assessments to check impact of actions	Practice	Ongoing from			1 overdue	Assessment		22 overdue	
			undertaken	Improvement	Sept 2021	Safeguarding &	100%	55 out of 55 in time	Safeguarding &	67.3%	37 out of 55 in time	
				Mentors		Family Support			Family Support		18 overdue	
						CLA & Support	79.4%	54 out of 68 in time	CLA & Support	58.3%	21 out of 36 in time	
						Services		14 overdue	Services		15 overdue	
ַס									29 <sup>th</sup> November 2	021 –92.8%		
Page 66									Referral &	98.7%	295 out of 299 in time	
စ									Assessment		4 overdue	
တ									Safeguarding &	64%	16 out of 25 in time	
									Family Support		9 overdue	
									CLA & Support	<mark>50%</mark>	12 out of 24 in time	
									Services		12 overdue	
									focus on assessme reviewing and the with key learning i where this is ident	w of CIN wont, planning impact on on respect of ified.  The module of the Prace	ork open in S&FS with a g, intervention and coutcomes for children, f factors in drift and delay in the coaching and the tice Improvement	

1	Quality of practice across the child's journey  Sponsor: Carol Douch with Lesley Hagger (NED)  Lead: Briege Gilhooly									
Ref	Improvement priority	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress				
1.5	Quality of pre- birth assessments	(a) Develop a baseline of timeliness of pre-birth assessments	Lead Performance Analyst	August 2021	More timely pre-birth assessments and prevent children being subject to PLO and care proceedings	The Permanence Lead is linked to pre-birth assessment work to ensure early permanence thinking is embedded in all assessment and planning				
		(b) Using the Pan Berks pre-birth assessment template, develop a pre-birth assessment process attached to the template where timeframes and decision points are clearly documented.	HoS's Referral & Assessment & SfS	August 2021		3 Pre-birth assessment workshops were delivered during PLW in September 2021 with 59 staff attending, alongside completion by the team of 10 pre-birth				
		(c) Develop an exemplar of a good quality Pan Berks pre-birth assessment including narrative of why this is a good example.	HoS's Referral & Assessment & SfS	September 2021		focused audits. Work continues via the 'closing the loop' activity for individual cases/teams.				
		(d) Practice Improvement Mentors to embed expectations of pre-birth assessments through a variety of appropriate mechanisms individually and collectively	Practice Improvement Mentors	By October 2021		This area of practice continues to feature within the over-arching assessment coaching and workshop offer.  This has been enhanced by the recent addition of a number of service-specific workshops developed and delivered by the team in response to service need —				
		(e) Undertake dip sample of pre –birth assessments to check impact of actions undertaken	Practice Improvement Mentors	Ongoing from Nov 2021		bespoke workshops are being delivered through November and December to Front Door, SFS and CLA in relation to S47s and Plans.				
7						Practice Guidance will be informed by the learning from PLW.				

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Ref	Improvement	Actions	Action Owners	Target date	Impact to be achi	eved/KPIs	i .	Progress		
1.6	priority	<ul> <li>(a) Review all available quality assurance reports and activity to have a clear understanding of what specific quality aspects of visits need to be further improved</li> <li>(b) Practice Improvement Mentors to use the visiting practice standards and knowledge from QA activity to address areas for development individually and collectively across services in relation to visits, undertaking shadowing as required and providing appropriate follow up with staff.</li> <li>(c) Dip sample future visits to check impact of work undertaken and address actions where required.</li> <li>(d) Review visits post-Covid and ensure any proposed changes focuses on the quality of visits to be undertaken</li> </ul>	Practice Improvement Mentors  Practice Improvement Mentors  Practice Improvement Mentors  Director of Ops	Early September 2021 September 2021 Ongoing from Oct 2021 To follow Govt road maps	All visits are plannersure children are contact and engage progress their planeard  90% of all visits are (Compliance repose)  Baseline 29th Mare Referral & Assessment  Safeguarding & Family Support  CLA & Support Services	ned, purpond young person and ensure completent)  arch 2021  75.6%  94.3%  87.2%	seful and timely to beople have regular nen they need it, to ure their voices are	16th August 202: Referral & Assessment  Safeguarding & Family Support CLA & Support Services  15th September Referral & Assessment  Safeguarding & Family Support CLA & Support Services  29th November 2 Referral & Assessment  Safeguarding & Family Support CLA & Support Services  This is one of the staff working with carried out througe reflective group we recruit to embed	49.6%  84.0%  82.8%  2021 – 75  57.6%  83.5.%  81%  2021 – 85.5  79.4%  88.5%  87.3%  core coach children.	250 out of 434 in time 184 overdue 547 out of 655 in time 108 overdue 311 out of 384 in time 73 overdue

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	Ref	Improvement priority	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress
	1.7	Quality of direct work	<ul> <li>a) Dip sample previous direct work to set a baseline of activity and review the impact of previous work undertaken and identify further actions where required.</li> <li>b) Re-visit with staff the examples of good direct work and why they are good as part of the 'what good looks like' suite of materials, especially those which focus on understanding the feelings of children at different ages and embed this practice across the whole child's journey</li> <li>(a) Practice Improvement Mentors to model and embed the expectations of quality direct work and interventions being used to elicit and understand the views of children through a variety of appropriate mechanisms individual and collectively including shadowing direct work and interventions and then providing appropriate follow up with staff.</li> <li>(b) The use of direct work tools is embedded into the induction process for all new frontline staff and in the ASYE programme to build the expectation and culture of their use</li> </ul>	Practice Devt Lead with PIMs, HoS and TMs  Practice Improvement Mentors  OD Mgr/ Practice Lead (KK)/Practice Devt Lead	End of August 2021 By Sept 2021 September 2021 End of Sept 2021	Case file recording shows a wide range of direct work tools used by social workers to hear and understand the views of children and ensures the voice of the child is heard within their own planning  85% of case files audit are rated as RI or above (quarterly audit report)	Direct Work is one of the core workshop modules alongside visits and 'voice of the child' as core modules in the coaching offer.
Page 69	1.8	Quality of interventions	<ul> <li>(a) Develop a multi-agency contextual safeguarding team to undertake prevention/assessment/ planning and interventions for children who are being exploited sexually and criminally and through PREVENT, modern day slavery and trafficking</li> <li>(b) Baseline the number of children entering into care as a result of exploitation</li> <li>(c) Improve the quality of RHI and intelligence gathering to identify hotspots through the following: <ul> <li>Reinstate daily missing meetings with TVP</li> <li>Review the current offer for RHI to ensure there is an independent interview following all missing episodes</li> <li>Ensure Management Oversight after each missing episode</li> <li>Undertake mapping of information gleaned</li> </ul> </li> <li>(d) Evaluate the impact on this team of reducing the number of child coming into care</li> </ul>	HoS Referral and Assessment & Team Manager Exploitation and Youth Justice	July 2021  July 2021  December 2021  December 2021  October 2021 and March 2022	Delivery of a sustainable operating model for strengthened and specialised contextual safeguarding services which effectively meets the needs of children and young people who are at risk of, and currently being exploited.  Reduction in the number of children entering into care due to exploitation.	37 children and young people are being supported by the contextual safeguarding team as of the end of November 2021 with 13 children and young people able to be stepped down after receiving support to meet their needs and manage risks  The latest Focus on Practice newsletter highlighted the work of the Engage Team to all staff.  1 child did become looked after which was best for the child but 1 other has been prevented from becoming looked after.  Positive impact on partnership work with police and other agencies to increase their understanding of contextual safeguarding and how to respond effectively.  Good work with the police on using intelligence from weekly tracking meetings to work on county lines disruption activity  The baseline of children entering care as a result of exploitation had been widened to look at all children who have become looked after  Mid-year review of the team has been completed in
							Mid-year review of the team has been completed in November and is being used to plan activity for the r of the financial year

	ractice across the child's journey  Douch with Lesley Hagger (NED)  hooly				
Ref Improvement priority	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress
1.9 Quality of clinical and mental health support	<ul> <li>a) Ensure there is clarity around the use of clinical and mental health support across the company.</li> <li>b) Evaluate the impact of the work of the clinical offer ensuring outcomes are clear</li> <li>c) Develop a model of sustainability for post March 2022</li> </ul>	HoS S&FS  HoS S&FS / Director of Finance	July 2021  Sept 2021 and March 2022  January 2022	Clarity of impact of clinicians work on edge of care, stabilising placements, understanding children's mental health and support to navigate through complex health system.  Building family resilience (at least 100 children or more)  Number of children returning home (at least 3)  Preventing placement and family breakdowns (at least 7 children or more)  (Clinicians report)	A short survey was sent to social workers to support the review of the clinical offer in SCF. There was a low response (27 responses) but they were received across all services which did give a broader picture. These responses have been analysed and are being used to inform next steps
1.10 SMART Planning	(a) Practice Improvement Mentors to focus on the 'S' of SMART to make actions more specific both individually and collectively across services, developing examples of specific and not specific actions  (b) All staff to be focused on being more specific in their SMART planning  (c) CP chairs to focus on actions being specific in conferences  (d) Dip sample plans to check impact of work undertaken and address actions where required.	Practice Improvement Mentors  All staff  CP chairs  Practice Improvement Mentors	During Oct 2021  From July 2021  September 2021  From July 2021  From Nov 2021	All plans are SMART, focused, responsive to the needs of children, are based on robust assessment of need and risk with and are clear how the plan is going to make a difference to the lived experience of the child  85% of case files audit are rated as RI or above (quarterly audit report)  Baseline 29/03/2021 Compliance Report Reduction in the % of all CIN Plans open 1 to 2 years and 2 years plus from 18.3% to at least 15%  Reduction in CP plans open for length of time 1- 2 years from 15.7% to 13%  O children open 2 yrs + on a CP plan	Smart Plans are one of the core coaching modules which has been rolled out to all staff between October and December 2021. It is also an integral part of the core workshop offer – 'child's journey'  In addition, the PIMs have put together a targeted workshop on Plans (keeping them focused/making them SMART) tailored to the need of different services areas, for example, at Pathway Plans and transition planning for children and young people in CLA and Support Services service  29/11/2021 Compliance Report Reduction in CP plans open for length of time 1- 2 year from 15.7% to 13% 19.4% (12.7% August and 17.4% September 2021)  3 children open 2 yrs + on a CP plan (2 in September 2021)  Safeguarding" CIN plans open between 1 to 2 years an 2 years plus are 5% of the total "Safeguarding" CIN plans 7.6% October 2021 CPR report

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Ref	Improvement priority	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress
1.1	Model of practice for Family Meeting	a) Identify which current staff have completed direct work and safety planning meeting in Slough	HoS SQA/HoS S&FS	July 2021	Family Network Meetings support families in identifying and understanding their needs and they play a key role in the decision made about them	38 front line staff who have completed direct work and safety planning training (either the pre Covid 2 day course or 4 online modules) remain in current
		b) Develop a consistent process for the recording and reporting on Family Network Meetings on ICS and develop a baseline from which to evaluate the impact of our work	Practice Devt Lead	July 2021 October 2021	and the actions to be undertaken  An increase in the number of family network	employment with SCF  A draft protocol has been revised and supported by
		a) Upskill Social Workers to hold Family Network Meetings across all aspects of social care including Early Help including this as a mandatory	Head of HR/OD & Practice Devt Lead	October 2021 February	meetings held and accurately recorded from a current low baseline	new practice templates and SLT agreement in October 2021 to proceed with a new implementation model.
		training module for new starters.  b) Promote the direct work and safety planning meeting training to all	Head of HR/OD &	2022 October 2021	The new model will provide increased flexibility and capacity to deliver across all services areas, ensuring all children and families where this would	Staff are being identified to take part in focused training and materials are being developed to support this.
		social workers	Practice Devt Lead	and ongoing	assist have the option of an 'independently' facilitated FNM.	Further work required to agree the 'pooled' approach to resourcing Family Network Meetings and the need to confirm dedicated business support critical to the
						implementation of this more centralised approach. This delay will impact on the new approach getting into practice and creating structured opportunities for families to participate in planning.
1.1	2 Effective transitions	a) Identify the transition point for children to progress to Care Leavers or adult social care in readiness for adulthood, understand current effectiveness and baseline activity	HoS &Practice Devt Lead	September 2021	Effective transition of children and young people into adult services and / or care leaving services who are supported with their independence and readiness for adulthood	% of Care Leavers in suitable accommodation Aged 18 – 21: 90% (92% last month) (Oct 2021 CPR) Aged 19-21: 90.4% (92% last month) (Oct 2021 CPR dashboard)
		b) Review the protocol between ASC and SCF in relation to transfers.	HoS & Practice Devt Lead	November 2021	Baseline from 31st March 2021 (April CPR)	% of care leavers in education, employment or training
		c) Ensure the practice standards in relation to the roles and responsibilities of the Social worker and the Care Leavers is clearly understood by frontline staff and managers	Director of Ops	January 2022	Increase in the number of yp supported into suitable accommodation $18-21=90\%$ $19-21=90\%$	Aged 18-21: 44% (46% August) (Oct CPR) Aged 19-21: 56.2% (58% August) (Oct CPR)  67% of Care Leavers aged 16+ have a pathway plan
		d) Ensure there is a coherent programme to support young people into the skills required for independent living	HoS CLA and Support services	January 2022	The number of EET yp  18 – 21 = 38%	within timescale (Oct CPR)  Now that the core offer is up and running, and the
		e) Ensure all 16, 3 month+ young people in care have an effective pathway plan	HoS CLA and Support services	January 2022	19 – 21 = 48%	coaching modules include planning for Care Leavers this will progress this work. A dip sample specifically on work with Care Leavers is planned for December 2021.

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F	lef	Improvement priority	Actions	Action Owners	Target date	Impact to be achieved/KPIs	Progress
1	13	Systems and forms	<ul> <li>a) Recruit to the Systems Improvement Mentor role to provide support in improving IT literacy</li> <li>b) Managers to collectively identify the top ten case file recording issues and identify whether they are systems issues, user issues or both and the actions required to address the issues</li> <li>c) Practice Improvement Mentors to address issues as they work</li> </ul>	Practice Devt Lead  Practice Devt Lead with Systems Improvement Mentor  Practice	July 2021 From July	Consistent and clear recording on ICS with information entered in a timely manner and in the right place following practice guidance  85% of case files audit are rated as RI or above (quarterly audit report)  In the company health check staff say ICS system is assisting them in their work	This is embedded into the individual coaching and workshop offer, as well as the 'closing the loop' activity undertaken by the team addressing issues identified via audit activity.  The team has already developed and delivered a workshop on genograms in collaboration with an ATM and this will be rolled out further. Audits have highlighted a need to focus on case summaries and
			<ul> <li>individually and collectively with staff, checking on the impact of their work and following up as required.</li> <li>d) Upskill service co-ordinators and team admin to be IT champions/365 champions who can support staff in their services to use IT equipment and ensure all managers have the technical capability to use the various virtual systems</li> </ul>	Improvement Mentors Systems Improvement Mentor	2021 August 2021		chronologies and this learning will feed into the programme for January-March 2022.  Some work required to simplify the ICS permanency planning form to support best practice under the new framework for delivery by Team Managers with oversight via senior management tracking activity. Work is already under way on modifications and will be
Page 79			<ul> <li>e) Refresh and share guidance to address common recording issues including recording the right information and the right time without excessive duplication and proof reading to eliminate mistakes</li> <li>f) Dip sample to check impact of work undertaken and address actions where required.</li> </ul>	Systems Improvement Mentor  Practice Devt Lead with Systems Improvement Mentor	From July 2021 Sept 2021		in draft in December for consideration by the ICS User Group in the new year
1	14	Systems and forms	<ul> <li>a) Agree the prioritisation of change requests by ICS User Group</li> <li>b) Develop a work plan for changes to forms in conjunction with frontline operational staff and the Childrens IT lead</li> </ul>	AD QIPP  AD QIPP/Practice  Devt Lead	July 2021 July 2021	Reduction in the time taken by frontline staff to input onto ICS through reduction of duplication of effort of staff	Work plan has been developed and prioritisation is taking place.

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	2	Stability of workforce Sponsor: Carol Douch with Raj Bhamber (NED)									
		Lead: Kate McCorri									
	Ref	Improvement priority	Actions	Action Owner	Target date	Impact to be achieved/KPIs	Progress				
		Workforce development	a) Review the induction programme to incorporate what is working well out of the ASYE induction programme.	Practice Development Lead & Head of HR and OD	Dec 2021/Jan 2022	The induction process is embedded in the company and is supportive of new starters  All staff understand the practice expectations and contribute towards the key performance	OD lead held a 'new starter' focus group in November. The findings from this session reflected a good level of support and induction. Sessions included ASYE, Admin, Social Workers and Admin staff. Findings have been fed back to service leads. Further work with team leaders				
			b) All new starters to be aware of key documents to support them in their work			indicators for the company	in January 2022 to review induction at a local level to be conducted.				
			a) Develop a structure around expectations of the induction process and timetable to support new starters across the company		From July 2021						
			b) Communicate these expectations to all managers across the services and ensure all available information is in use.		Aug 2021						
			c) Develop or update literature / communications which can be shared with all new starters so they are aware of what they can expect from their		Sept 2021						
			induction		Sept 2021						
Dane 7	2.3	Workforce development	a) Review the training and development on offer for staff in conjunction with workers needs and training uptake/ attendance data to support with workforce development and retention	Practice Devt Lead & Head of HR and OD	Dec 2021	Staff/Leaders are well trained, have the opportunity to attend training and see the value of the training available.	Leadership Development Needs to be circulated in December 2021 to start the process of 'self-identified' needs. Development sessions will be offered in January 2022 based on these findings and is expected to include				
_			b) Develop a programme of which mandatory training needs to be completed within set periods of time to reinforce the induction programme for new starters		Sept 2021	Staff turnover (all perm staff) 20% (Monthly TSG dashboard)	both skill based and personal style/self-awareness sessions together with a coaching focus for performance management. This will provide a focus to the variety of retention level data by team.				
			c) Promote the mandatory and available training offer to all staff		March 2022 onwards		Training Needs Analysis questionnaire going out in December to inform the review of training				
			d) Monitor the impact of the Staff College management programme through supervisions and using different feedback mechanisms	OD Mgr	March 2022 onwards		July         Aug         Oct           21         21         21				
			e) Send regular pulse survey's out to all staff to check understanding and knowledge base of learning and development		Dec 2021		All Perm Turnover 39% 37% 35%  27% voluntary turnover (24% September 2021				
		Career development for young people	a) Create apprenticeship opportunities for Care Leavers in the company	Virtual School HT/Practice Devt Lead	June 2021	There are effective career opening opportunities for Care Leavers in Slough	1 apprenticeship is working in the Virtual School as the PEP Champion.				
			b) Promote work and work experience opportunities for Care Leavers within Slough	OD Manager/Virtual School	March 2022		Workforce Planning Training is being planned from March 2022 onwards.				

3	3	Participation and engagement Sponsor: Carol Douch with Lesley Hagger (NED)								
		Sponsor: Carol L Lead: Sandra Da								
ı	Ref		Actions	Action Owner		Impact to be achieved/KPIs	Progress			
3		Hearing views and acting on children, young people	a) Implement the "Your Experience" cards	Participation Officer/Participation Apprentice	August 2021 September 2021	There are effective systems in place to support receiving effective user feedback across the company	Your Experience cards are now printed and the service is ready to be launched w/c 6th December. The Participation Officer has written a process for how the cards should be distributed to families and how the			
		and families	b) Contact is made with parents on cases open 3-6 months to identify the barriers to their understanding of why their children are on a plan, what needs to change to address risks and get their feedback on social work support	Service Co- ordinators	From July 2021 From October 2021		feedback will be collated and reported on.  Participation Officer following up the questionnaire for families when we close involvement with senior managers.			
			c) Follow up on parents who did not know why they were on a plan to see if their understanding has changed	Service Co- ordinators	From July 2021 From October 2021		Mind of My Own has been investigated as a possible platform to get the wider views of children and young people. Due to cost this is on hold at the moment.  (Joint MOMO annual subscription of the One App and			
			d) Develop a short questionnaire to send to families when we close our involvement with a family to understand their experiences and where improvements can be made.	Participation Officer	August 2021 October 2021		Express App and mandatory training is £12,836)  The IFA has returned to face to face engagement opportunities where it has been safe to do so. 2			
Dage			e) The IFA to develop their user feedback systems to gather the views from children and foster carers and increase participation rates	IFA Service Manager	September 2021		children enjoyed a trip to an ice cream parlour is planned for children. The barn dance for foster carers in October was cancelled over Covid safety risks			
GP 75			f) Research different platforms and tools which support all children receiving a service from the company to express their views and feelings.	Practice Improvement Mentor	September 2021					
			g) Implement identified platforms which will support an increase in hearing children's views and feelings	Practice Improvement Mentor/Participation Officer and Champion	From November 2021					
			h) Create an IFA Face book page	Recruitment Manager /Communications Officer	September 2021 November 2021					
	3.2	Participation	<ul> <li>a) As part of the work to develop training, ensure there is training for all professionals including foster carers to ensure user voice is captured and recorded effectively.</li> </ul>	Practice Devt Lead	September 2021 November 2021	Feedback received from children and families is effectively and clearly recorded on case file systems	The core coaching and workshop offer has a clear focus on the voice of the child, direct work and visits. This is a rolling programme until end December 2021.			
			b) Practice Improvement Mentors to use their work on improving visits and direct work to also address the effective recording of feedback	Practice Improvement Mentors	From September 2021		Elements of the core programme have been promoted with the fostering service and the Practice Development Lead in discussion with the Fostering and SG teams about specific workshops for foster carers and SG carers to be delivered in early 2022. This will include workshops on neglect, education with the Virtual School, a focus on the child's journey and the voice of the child.			

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Ref		Actions	Action Owner		Impact to be achieved/KPIs	Progress
3.3	Participation	a) Develop a closed face book group for Care Leavers	Systems Improvement/ Participation apprentice	September 2021	Children and young people are supported to have their voices heard	Further research is being conducted with young people to explore what social media platforms they use. The Communications Officer has developed a poll for care leavers to share their views preferences which will be open for 7 weeks from w/c 29th November to Friday
		b) The Reach Out! Children in Care Council to be further developed	Participation Officer	November 2021		14th January. During this period of time a high percentage of young people will be visited by their PA who will ask them to complete the poll and share their
		c) Children and young people are supported to understand advocacy is available to support them to express their views when needed and this service is utilised	Head of Service	March 2022		views. This will ensure we have a far greater response to the poll and therefore insight into what social media platform/s SCF should develop for care leavers.
Page		d) Increase the level of elected member engagement with children and young people to hear their voices	Acting / Chief Executive	From July 2021		A session meet and eat session has been arranged for Tuesday 7th December for young people to come to the Chat Room at Observatory House to have pizza and find out more about getting involved in Reach Out! Young people are being encouraged to attend vis bespoke invites, as well as information sent to social workers and supervising social workers to ensure professionals are talking to their young people about the opportunity and encouraging them to take part.
e 76						Young people held their Reach Out! Panel (Young Advisors) on 1st December and met with Cllr. Hulme and Alan Adams to discuss their Hot Topics directly with senior decision makers. Over the past two years, there has been a common Hot Topic theme of Housing which the Reach Out! Panel discussed further at their meeting in December.
						The minutes from the Reach Out! Panel will be submitted and discussed at the next Corporate Parent Panel being held on 16th December and the Cabinet Member for Housing will be attending.

4	Sponsor: Carol	Douc	cement and Permanency h and Matt Marsden with Nina Robinson du and Rachael Horner				
Ref	Improvement priority	Act	ions	Action Owner	Target date	Impact to be achieved/KPIs	Progress
4.1	Effective Permanency	a)	Recruit to the Permanency lead role	Practice Devt Lead	June 2021	Better and sustainable use of the permanency process in Slough which results in swifter	The new PPM process is up and running, with inmeeting coaching being provided to Team Managers in
		b)	Review and further develop the permanency process including forms and reports and ensure it incorporates early permanence and covers the entire child's journey and all permanence options e.g. foster to adopt	Permanency Lead	July 2021	permanence for children	SFS and CLA/CwD by the Permanence Lead.  The Permanence Lead is also supporting the new
		c)	In light of this review, further refine the practice standards for permanency to ensure they cover all applicable areas	Permanency Lead	July 2021		tracking arrangements in CLA, mirroring the tracking activity that takes place in SFS. Service- and team-based sessions are also under way to update the wider
		d) Identify a number of SSW looking for professional development to conduct PPM meetings for 10 children and upskill, coach and mentor them as required (alternative career pathway to management)  Permanency Lead/HoS	Permanency was the focus of the 'Focus on Practice' newsletter issued on 16/11/21 to the whole workforce.				
		e)	Embed the permanency process and practice standards across all services with the Permanency Lead addressing areas for development individually and collectively across services, modelling PPMs as required and then providing appropriate follow up with staff.	Permanency Lead	December 2021		The Permanence Lead has also presented on this to colleagues in the Early Help Partnership (16/11/21), CLA Health and Virtual School (16/11/21) and Cafcass (17/11/21) and internally to our Child Protection Chairs (26/11/21). Practice Guidance for partners is being
Page		f)	Ensure there is a strong focus on foster to adopt	Permanency Lead/Adoption Team Manager	October 2021	T r	drafted and will be ready in December.  Two workshops on Fostering for Adoption are being rolled out, co-created and co-delivered with our Adoption Team in December 2021. The Permanence
, 77		g)	Embed the permanency process with partners to increase partner engagement in the process and support multi-professional decisions	Practice Devt Lead/Permanency Lead	October 2021		Lead is working with the Adoption Team and the 'Me Learning' Lead to schedule these as quarterly workshops over the coming calendar year and the Adoption Team will lead on delivery from here.
		h)	Undertake quality assurance activity to establish the effectiveness of the permanency process in Slough	Head of Service SQA	November 2021		Two workshops in relation to 'How to write a good Child Permanence Report' are also being rolled out in collaboration with the Adoption Team in November and December 2021. As above, these will also be built into the 'Me Learning' offer, to be facilitated by the Adoption Team on a quarterly basis.  The Practice Standards have been updated in relation to permanency planning to reflect the new process and this section will be finalised in December.

4	Sponsor: Carol	Placement and Permanency Douch and Matt Marsden with Nina Robinson Delalu and Rachael Horner				
Ref		Actions	Action Owner	Target date	Impact to be achieved/KPIs	Progress
4.2	Permanency	(a) Increase Social workers understanding of the difference between family arrangements and Reg 24 agreement and use them appropriately	Permanency Lead	October 2021	Social workers have a stronger understanding of the difference between family arrangements and Reg 24 arrangements and use them appropriately	A number of meetings have now taken place with the Transformation Lead, Permanence Lead and Case Progression Manager to review the offer of training from JLT and ensure any additional learning needs can be addressed in collaboration with partners.  There are plans to use the Focus on Practice Newsletter to highlight and promote access to this training.  Practice Development Lead has agreed with JLT to develop and deliver the module on kinship care/Reg 24 in January and February 2022 to ensure legal expertise informs practice learning.  There is also working with the Connected Persons Team to help develop and sustain this area for practice improvement and build this module into the ongoing training programme accessed through Me Learning, again on a quarterly basis. JLT will be the lead on this.
4.3 Page 78	Sufficiency of placements and housing for 16+ young people and Care Leavers	<ul> <li>a) Procurement of pathways for 16-25 accommodation and support</li> <li>b) Improve joint working and communication to support better transition into Council tenancies for young people</li> <li>c) Strengthen the framework for unregulated placements</li> </ul>	Commissioning Lead  Commissioning Lead  Commissioning Lead	March 2022	Develop and improve capacity in general, improve quality and reduce costs with achievable efficiencies against spend.  Baseline April 2021 TSG 29.9% CLA at month end placed over 20 miles away	July 21 21  CLA at month end placed over 20 miles away  Additional capacity has been added to the Brokerage Team in the form of a Programme Manager on
		<ul><li>d) Promote Staying Put as a means of effective sufficiency for young people</li><li>e) Refresh procurement lots to improve access to frameworks and reduce</li></ul>	Commissioning Lead Commissioning			secondment. The 16+ service procurement is now expected to start in December with a revised timescale for delivery of July 1st 2022 at the earliest but this is subject to additional governance and the requirement to develop business cases
		f) Review and refine the outcomes framework to be suitable for use in the brokerage service	Commissioning Lead/Head of SQA / Practice Devt Lead			The AMZ+ project is successfully delivering significant learning about how to improve our delivery of services to support challenging young people. 1 out of the 3 young people in AMZ is leaving which will impact on the project delivering its required savings. Consideration will be taken as to which other young person will move but the learning so far will be applied to ensure this is a successful move.  Negotiations with an experienced residential provider have been successful and plans to develop local residential sufficiency are being worked into a business case and work is ongoing with housing to secure a site. This work has the potential to provide 4 beds.

4	Sufficiency o	f Placement and Permanency								
	The state of the s	Sponsor: Carol Douch and Matt Marsden with Nina Robinson Lead: Henrietta Delalu and Rachael Horner								
Re		Actions	Action Owner	Target date	Impact to be achieved/KPIs	Progress				
	priority									
4.4	Inclusive offer	<ul> <li>a) Review current short break offer to consider opportunities for development of inclusion and better use of the universal offer.</li> <li>b) Conduct a collaborative review of Breakaway to consider options for alternative support as part of the local offer building on the universal offer and promoting inclusion</li> </ul>	Commissioning Lead Commissioning Lead	March 2022 March 2022	An effective offer for children, young people and their families	Short break analysis is ongoing and significant work is being put into developing the options papers on Direct Payments, Short Breaks and Local residential capacity including partnership working with both colleagues and providers.  Work to build the relationship with the local children's residential home is ongoing. To date one placement has been accepted and three other referrals are under consideration. This would offer accredited residential capacity within Slough allowing for improved local connection and reduced costs for education and				
						therapy where needed.				

	Spo Lea						
Page		provement iority	Actions	Action Owner	Target date	Impact to be achieved/KPIs	Progress
ge 79		versity and clusion	a) Implement the 28 diversity and inclusion actions contained within the workforce action plan	Head of HR and OD	March 2022	Slough Children First is an inclusive and diverse organisation	There has been an increase in the number of staff wiling to record diversity and inclusion statistics in Agresso.  This is increasing our ability to understand the needs of
			b) Increase the diversity monitoring, consideration and cultural context of our children and families			KPIs are listed within the workforce plan	Our staff and identify areas for promotion  Promotion of specific days e.g. National Disability Day, Black History Month and the continuous promotion of religious holiday alongside joint working with SBC to promote a variety of diversity events

5.	The state of the s	hange ams with Tony Hunter (Chair) a and Kate McCorriston				
5.2	Effective communication, listening and action on the views of staff	<ul> <li>a) Recognise and enhance coherent employee forums and ensure there are appropriate feedback mechanisms which closing the loop on any issues raised and actions undertaken as a result</li> <li>b) Revamp the variety of employee feedback mechanisms and publish 'you said we did' outcomes of action undertaken as a result of feedback</li> <li>c) Reinvigorate regular employee roadshows and forums to increase access to the senior leadership team</li> <li>d) Reinvigorate employee recognition mechanisms</li> <li>e) Enable staff to provide invest to save or efficiency ideas to senior managers</li> </ul>	OD HR HR	Dec 2021/Jan 2022 Next phase from March 2022	Slough Children First is a listening organisation which openly recognises good practice and learns from the feedback of staff, children, young people, their families and carers.  Staff turnover (all perm staff) 20% (Monthly TSG dashboard)  3.8% for staff sickness (all – both short and long term)  Number of returners to Slough after leaving within last 2 years  Temp to perm staff data Exit interview data Company health check survey	Focus groups have been held with team leaders, heads of service and new starters to date.  Further groups are being scheduled from January 2022 for groups 1.5yrs/3yrs/5yrs plus to understand the employee experience and respond to blockers and issues to retention, particularly agency/permanent ratio.  You said/we did style communications being prepared with HR team for January 2022.  July Aug Oct 21 21 21 All Perm Turnover 39% 37% 35%  27% voluntary turnover (24% September 2021  Overall staff absenteeism 4.2% (October 2021 CPR) and 2.2% YTD 2.3% (August 2021) and 1.7% YTD
5.3	A listening organisation which celebrates its workforce	<ul> <li>a) Each service to have consistent standing items in manager and service meetings about cultural issues, compliments and positive reinforcements of good practice.</li> <li>b) Sharing key documents to enable managers to hear what is going well and celebrating successes to increase communication</li> <li>c) Strengthen learning from complaints and compliments to inform service planning, practice and ongoing workforce development activity.</li> </ul>	Head of HR  Chief Exec  Practice Devt Lead/PIMs	October 2021 Ongoing October 2021	As a collective we celebrate and learn and use this to improve the experiences of individuals and collectively across services	HoS SQA shares a monthly report with other Heads of Service to understand complaints and compliments. Where complaints go past stage 1, learning from this is also shared with Heads of service to help with services  Weekly transformation stand up based on everyone involved in the transformation programme and weekly focused KIT between the Director of Operations and all Heads of Service across the whole Company including Brokerage Lead is disseminating key messages and
5.4	Culture	<ul> <li>d) Develop learning from service user feedback to inform service planning, practice and ongoing workforce development activity.</li> <li>a) Undertake a cultural review of the organisation to understand what culture we currently have and be clear on what we need to change as a result</li> <li>b) Ensure a culture which focuses on a continuum of need to support the needs of children, young people and families – OD lead is picking up the 'needs of the staff' in order to allow them to do their best work for children.</li> </ul>	Practice Devt Lead/PIMs Head of HR and OD Chief Executive	December 2021 October 2021 March 2022	Slough Children First is a fair and inclusive organisation which listens to staff and works in strategic co-operation to achieve results.	information to increase communication  OD lead is picking up cultural patterns and styles as part of ongoing development needs analysis so will be able to inform this work.

# **Equality Impact Assessment**

	orate: Slough Children First of Officer/s completing assessment: Kate McCorriston (Head of HR and OD) and Michelle Gwyther (Transformation
	ımme Manager)
Date o	f Assessment: 4 <sup>th</sup> February 2022
Name	of service/function or policy being assessed: Slough Children First
1.	What are the aims, objectives, outcomes, purpose of the policy, service change, function that you are assessing?
	To ensure Slough Children First has an approved 3 year business plan for 2022 to 2025 in accordance with the requirements set out in the Articles of Association, which sets out its strategic priorities and financial strategy.
2.	Who implements or delivers the policy, service or function? State if this is undertaken by more than one team, service, and department including any external partners.
	This is implemented by the whole company of Slough Children First which comprises nine different services: Early Help, Referral and Assessment, Safeguarding and Family Support, Children Looked After and Support Services, Regulated Services, Virtual School, Safeguarding and Quality Assurance, Finance and Resources, and HR and Organisational Development
3.	Who will be affected by this proposal? For example who are the external/internal customers, communities, partners, stakeholders, the workforce etc. Please consider all of the Protected Characteristics listed (more information is available in the background information). Bear in mind that people affected by the proposals may well have more than one protected characteristic.  Age: No impact Disability: No impact Gender Reassignment: No impact Marriage and Civil Partnership: No impact Pregnancy and maternity: No impact Race: No impact Religion and Belief: No impact Sex: No impact Sexual orientation: No Impact Other: No impact

4.	What are any likely positive impacts for the group/s identified in (3) above? You may wish to refer to the Equalities Duties detailed in the background information.
	Providing guidance for all Slough Children First staff on the delivery of the company's strategic aims and priorities
5.	What are the likely negative impacts for the group/s identified in (3) above? If so then are any particular groups affected more than others and why?
	There are no expected negative impacts.
6.	Have the impacts indentified in (4) and (5) above been assessed using up to date and reliable evidence and data? Please state evidence sources and conclusions drawn (e.g. survey results, customer complaints, monitoring data etc).
	Workforce data has been collected for 282 out of the 285 permanent staff who are employed by the Company. The remaining staff are interim, agency workers and their personal information is retained by their agency.
	Personal information has been drawn from Agresso (the same HR system used by SBC) and this information has been used to check for any groups positively or negatively affected by the proposed business plan.
7.	Have you engaged or consulted with any identified groups or individuals if necessary and what were the results, e.g. have the staff forums/unions/ community groups been involved?
	No formal engagement has been undertaken for this particular equalities impact assessment. The Staff Engagement Group which meets six weekly is informally consulted on matters which may have any form of an effect on staff within the Company, but they have not yet seen this business plan.
8.	Have you considered the impact the policy might have on local community relations?
	The business plan will be a public document and will be of interest to local residents, staff and potentially future staff. It needs to be honest about the successes and challenges the company faces, as well as its future direction to ensure it continues to be an honest and transparent organisation
9.	What plans do you have in place, or are developing, that will mitigate any likely identified negative impacts? For example what plans, if any, will be put in place to reduce the impact?

	Delivery plans will be developed for programmes of work over the next three years. These programmes will have their own equality impact assessment developed if it is felt there is a significant change to any roles, how staff are expected to work and if anyone is to be made redundant.
10.	What plans do you have in place to monitor the impact of the proposals once they have been implemented? (The full impact of the decision may only be known after the proposals have been implemented). Please see action plan below.
	The Business Plan will be regularly scrutinised through a variety of internal governance mechanisms including the company's own Board as well as external governance and contract management arrangements which include the Council and the DfE. This also includes Overview and Scrutiny Committee as well as Cabinet Scrutiny.

What course of action does this EIA suggest you take? More than one of the following may apply	✓
Outcome 1: No major change required. The EIA has not identified any potential for discrimination or adverse impact and all opportunities to promote equality have been taken	Yes
<b>Outcome 2: Adjust the policy</b> to remove barriers identified by the EIA or better promote equality. Are you satisfied that the proposed adjustments will remove the barriers identified? (Complete action plan).	
Outcome 3: Continue the policy despite potential for adverse impact or missed opportunities to promote equality identified. You will need to ensure that the EIA clearly sets out the justifications for continuing with it. You should consider whether there are sufficient plans to reduce the negative impact and/or plans to monitor the actual impact (see questions below). (Complete action plan).	
Outcome 4: Stop and rethink the policy when the EIA shows actual or potential unlawful discrimination. (Complete action plan).	

## **Action Plan and Timetable for Implementation – Not Applicable**

At this stage a timetabled Action Plan should be developed to address any concerns/issues related to equality in the existing or proposed policy/service or function. This plan will need to be integrated into the appropriate Service/Business Plan.

Action	Target Groups	Lead Responsibility	Outcomes/Success Criteria	Monitoring & Evaluation	Target Date	Progress to Date
N/A						
Name: Michelle Gwyth						

#### **SLOUGH BOROUGH COUNCIL**

REPORT TO:	Cabinet
REPORT TO:	(

DATE: 21 February 2022

SUBJECT: SEND Written Statement of Action

CHIEF OFFICER: Andrew Fraser - Executive Director of People

(Children)

CONTACT OFFICER: Johnny Kyriacou – Associate Director,

**Education & Inclusion** 

WARD(S): All

PORTFOLIO: Councillor Hulme – Lead Member Children's

**Services** 

KEY DECISION: NO

EXEMPT: NO

**DECISION SUBJECT TO CALL IN: YES** 

**APPENDICES:** 

Appendix A SEND Local Area Inspection

Report

**Appendix B SEND Joint Written Statement of** 

**Action** 

**Appendix C Initial Equalities Impact** 

**Assessment** 

### **1** Summary and Recommendations

1.1 This report requests that Cabinet note the Written Statement of Action (WSOA), which was filed with Ofsted and the CQC on 18th February 2022 in response to the Special Educational Needs and Disabilities (SEND) local area inspection and approve the next steps to ensure effective scrutiny and decision-making in relation to addressing the concerns raised in the SEND inspection report (Appendix A).

#### Recommendations:

Cabinet is recommended to:

Note the Joint Written Statement of Action attached at Appendix A

Approve the following next steps:

 That a detailed action plan is prepared and incorporated into the Council's wider Recovery and Improvement Plan  That the SEND action plan is presented to the People Scrutiny Panel in Quarter 1 of 2022/23.

#### Reason:

To ensure that the Council properly and promptly addresses the issues raised in the SEND inspection report and that the action plan is considered as part of a holistic improvement plan and subject to effective scrutiny and decision-making at a member level.

#### **Comments of the Commissioners:**

"This report is coming late to Cabinet, for reasons mentioned at paragraph 2.2. It sets out the Ofsted Inspection Report of the SEND service (attached as an appendix) along with the action plan to address the very serious weaknesses highlighted.

It is unfortunate that the inspection report itself was not brought to the attention of Cabinet sooner given the severity of the weaknesses identified and the vulnerability of the children supported by the SEND service. The actions now set out, which must be submitted to Ofsted by 18 February, will be included in the Recovery and Improvement Plan for SBC and progress appropriately monitored."

#### 2 Report

- 2.1 Slough was subject to a local area inspection between 27 September and 1 October. This is a joint inspection by Ofsted and the Care Quality Commission for the area of Slough and considered the effectiveness of the area in implementing the SEND reforms as set out in the Children and Families Act 2014. The results of the inspection were sent to the Council and Frimley CCG (CCG) on 9 November 2021 and were published on Ofsted's website on the same date.
- 2.2 Officers would like to formally apologise to elected members for the delay in bringing an update on this matter and for not seeking approval for the WSOA prior to submission to Ofsted. This has been caused by a combination of change in Director of Children's Services and unplanned officer absence. This has meant a delay in agreeing the formal WSOA, which had to be agreed with the CCG and the Council and submitted to Ofsted and the CQC on 18 February 2022. The LA and CCG had to prioritise ensuring the deadline for submission of the WSOA was met.

The Written Statement of Action is the first part in a series of steps that will be required to address the significant areas of weakness identified in the inspection report. This will also need to link with the Council's wider Recovery and Improvement Plan and will require changes at a strategic, partnership, commissioning, and operational level.

Ofsted and the CQC are likely to re-inspect the local area within the next 18 months. Progress will be measured against the WSOA.

## 2.3 Options Considered

2.4 The following options were considered:

Option	Pros	Cons	Recommended
Option 1: Call an extraordinary meeting of Cabinet to allow for approval of the Written Statement of Action	Ensures effective oversight and approval by Cabinet	The Written Statement of Action was not agreed with the CCG in time to allow an extraordinary cabinet meeting to be convened and to comply with statutory publication deadlines.	Not recommended
Option 2: Report to Cabinet seeking formal noting of the Written Statement of Action, with agreement on the next steps.	<ul> <li>Enabled the Council to meet the deadline for submission of the Written Statement of Action to</li> <li>Ensures Cabinet have oversight of the next steps and that the action plan for improving SEND services is aligned with the wider improvement work.</li> <li>Sets out a clear timeframe for effective scrutiny of the action plan to take place.</li> <li>The Written Statement of Action provides an opportunity for both Cabinet and the Scrutiny Panel to have effective oversight of the next steps.</li> </ul>	The Written Statement of Action has not been formally approved by Cabinet.	Recommended

#### 2.5 Background

- 2.7 Her Majesty's Chief Inspection (HMCI) has determined that a Written Statement of Action (WSOA) is required following a local area inspection of SEND services within Slough as a result of identified significant weaknesses in the area's practice. This WSOA is to be jointly owned and submitted by the Council and the CCG.
- 2.8 The concerns raised in the inspection are wide ranging and demonstrate a failure at strategic, partnership and operational levels and include the following areas:
  - That leaders have not effectively implemented the reforms in the Children and Families Act 2014 and the Council, Slough Children First and the CCG have failed to work together to develop and effective strategy for doing so.

- Too little focus on the reality faced by children and young people with SEND and their families, with the majority of parents not feeling understood, welcomed, or helped.
- Information about support is not readily available or understood, although when parents receive support, it has been praised and welcomed.
- Leaders' self-evaluation did not draw well enough on reliable performance information or the lived experience of children and young people with SEND and their families.
- Collaborative work, known as co-production, has been weak, with no strategic arrangement in place for consulting and co-producing services with children and young people who have SEND.
- Joint commissioning is not well developed, with habitual spot purchasing in response to crisis, individual needs, or petitions, which has compromised the effective use of funding, including high needs funding.
- The social care needs of children and young people with SEND are rarely considered unless known to children's social care, meaning limited opportunities to participate in activities on an equal footing with peers.
- Waiting times for assessment of occupational therapy and neurodevelopmental needs are unacceptably long.
- There is no dysphagia (people who experience difficulties swallowing, eating and/or drinking) service for children over five, meaning treatment is only accessed via emergency departments.
- The area fails to deliver services in accordance with many EHC plans, including a significant number of children not receiving speech and language therapy.
- Staff turnover is high, with no coherent workforce strategy and completion of EHC plans within the statutory timeframe has fallen.
- Not all schools are welcoming of children and young people with SEND and arrangements for partnership working between schools have been informal and ad hoc.
- Despite a desire to improve at all levels, the improvement work is in its infancy, and it is too early to be confident that the cycle of cuts of services, regular changes in leadership, interim appointments and vacancies, and the pattern of disjointed communication and initiatives not being seen through has been broken.
- 2.9 The report also highlights areas of good practice, including:
  - Early years work and support.
  - The SENCo networks particularly in primary schools.
  - The 'whole-school' SEND initiative, which is making impact particularly in primary schools
  - Support for looked after children and care leavers is carefully considered and needs identified, with good evidence of co-production.
  - Child protection plans and EHC plans are harmonised.
  - Educational psychology work in training school staff has been well received.
  - The voice of the parents, carers, children, and young people can be evidenced in EHC plans.
  - The Youth Offence Service team demonstrated deep understanding of needs and barriers faced by children and young people.
- 2.10 Due to the significant concerns about the effectiveness of the area raised by the inspection, the area was required to produce and submit a WSOA to Ofsted explaining how it will tackle the following areas of weakness:

- Weak arrangements for ensuring effective joint leadership and accountability, selfevaluation, and improvement planning at a strategic level across education, health, and care services (including considering the high turnover of staff and an areawide commitment to inclusion).
- The overlooked voice of the children and young people with SEND and their families and consequent lack of understanding of their lived experiences and the lack of readily available, helpful, and accurate information in this regard.
- The lack of effective use of meaningful performance information to inform the area's strategy and planning, as well as to evaluate its effectiveness.
- The limited opportunities for parents, carers and children and young people with SEND to be involved in planning and reviewing area services.
- The timeliness with which EHC plans are produced and updated, particularly nearing transition points and the absence of systematic processes for the quality assurance of EHC plans.
- The absence of social care considerations in EHC plans, for children and young people not known to children's social care, and in services in the area, including the lack of age-appropriate social opportunities for children and young people and limited offer of short break or respite services for parents and carers.
- The inequitable access to SALT and OT services, excessive waiting lists and waiting times and the absence of a dysphagia service for those aged five and over.

#### 3. Implications of the Recommendation

#### 3.1 Financial implications

- 3.1.1 As part of developing a detailed action plan the resource implications will be identified, considered, evidenced and a fully resourced plan created which will be built on a robust and deliverable programme of improvement to ensure that the Council is meeting its SEND duties in accordance with its best value duties. Until that stage any resource implications will remain within existing budgets.
- 3.1.2 The Council has in previous years very significantly overspent on the high needs block of the Dedicated Schools Grant (DSG) and has taken little action to address this. This grant is provided for schools-based education services and the majority of it is passported directly to schools. However, a proportion is maintained to fund SEND education in schools and to fund SEND provision as set out in Education, Health and Care Plans. Work to begin to address this growing problem began in the summer of 2021 and as part of this the Council submitted a deficit management plan to start to bring down the deficit over a number of years. It is critical that the DSG is managed tightly each year to avoid the deficit increasing year on year and to resolve the in-year position. Further details on the DSG will be published in the budget reports to be presented to Cabinet on 28 February 2022. The detail of the work being undertaken on the DSG will be brought to Cabinet at the same meeting as a separate report.

#### 3.2 Legal implications

3.2.1 The Children Act 2004 (Joint Area Reviews) Regulations 2015 state that the Chief Inspector of Schools must make a written report where a review has been completed. The Chief Inspection of Schools must determine whether it is appropriate for a written statement of proposed action to be made in light of the report and if so, determine the person or body who must make that statement.

- 3.2.2 Where a determination has been made that a written statement of proposed action should be made, the principal authority must make this statement within 70 working days of receiving the report. The written statement must (a) state who it is proposed should take action; and (b) include a statement of the period within which action is to be taken.
- 3.2.3 The written statement must be sent to the Chief Inspector of Schools, any other person who conducted the review and the Secretary of State. The statement must also be published on its website and supplied to the public on demand on payment of a reasonable charge.
- 3.2.4 The local area inspection relates to the delivery of services under the Children and Families Act 2014. Part 3 of this Act contain provisions which were a major reform of the previous statutory framework for identifying children and young people with SEN, assessing their needs, and making provision for them. The Act requires local authorities to keep local provision under review, to co-operate with statutory partners to plan and commission provision and to publish clear information on services that are available locally. Provision for those children and young people with SEN who require support beyond that which is normally available should have their needs set out in an education, health, and care plan, which will bring together the three strands of support in place for these children.
- 3.2.5 The SEND Code of Practice: 0 to 25 years provided statutory guidance for organisations which work with and support children and young people who have special educational needs or disabilities. This is a substantial code setting out guidance on the principles of the new legislation, the requirements around information, advice and support, the need for joint working to deliver outcomes, the requirements for a Local Offer (being a list of services available to children and young people with SEND and their families). The Code also provides guidance to early years providers, schools, and further education providers, as well as providing guidance on preparing for adulthood. Detailed guidance is given on the processes for assessing, identifying, and meeting needs in education, health and care plans and the needs of children and young people in specific circumstances, including looked after children, care leavers, children educated at home and children in youth custody.

#### 3.3 Risk management implications

- 3.3.1 There are several risks arising in relation to this report. Firstly, the significant concerns have led to a conclusion that the Council and CCG, alongside partners, are not effectively meeting their duties under the Children and Families Act 2014. Secondly, the proposed WSOA identifies a number of areas where additional resources are likely to be required in a climate where the Council has significant financial challenges.
- 3.3.2 A detailed risk assessment is to be completed as part of the detailed action plan and this will be kept up to date and will be incorporated into the Council's directorate and corporate risk registers.

### 3.4 Environmental implications

3.4.1 There are no direct environmental implications arising from this report.

#### 3.5 Equality implications

- 3.5.1 The Council has a duty contained in section 149 of the Equality Act to have due regard to the need to:
- a) eliminate discrimination, harassment, victimisation, and other conduct that is prohibited by or under this Act;
- b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 3.5.2 The broad purpose of this duty is to integrate considerations of equality into day-today business and to keep them under review in decision making, the design of policies and the delivery of services.
- 3.5.3 An equality impact assessment is appended at Appendix C. The impact of the WSOA will have a disproportionate impact on children and young people with disabilities, working age adults who are caring for children and young people with disabilities. The purpose behind the Children and Families Act 2014 provisions is to promote inclusion and to ensure equality of opportunity for children and young people with SEND. The EIA will be kept under review and updated during the lifetime of the action plan to improve SEND services. It is also critical to ensure that data is captured and monitored to identify the impact of changes and service provision in general.

#### 3.6 Procurement implications

3.6.4 There are no procurement implications from this proposal. However, commissioning is a key area of weakness and therefore the Council will need to work with the CCG and other stakeholders to ensure it has a strategic approach to commissioning services in the future.

#### 3.7 Workforce implications

3.7.1 This will be reviewed as part of the delivery of the WSOA.

#### 3.8 Property implications

3.8.1 There are no immediate property implications from this report. However, the Council should consider its school assets and any opportunities for securing funding to increase the provision for SEND education within mainstream schools.

#### 4. Background Papers

Draft Written Statement of Action (WSOA)
Ofsted CQC SEND inspection report





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NG1 6HJ lasend.support@ofsted.gov.uk

#### 9 November 2021

Alan Adams
Interim Director of Children's Services
Slough Borough Council
Observatory House
25 Windsor Road
Slough, Berkshire
SL1 2EL

Tracey Faraday, Executive Managing Director, Frimley CCG

Michelle Gwyther, Local Area Nominated Officer

Dear Mr Adams and Ms Faraday

#### Joint area SEND inspection in Slough

Between 27 September and 1 October, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of the local area of Slough to judge the effectiveness of the area in implementing the special educational needs and/or disabilities (SEND) reforms as set out in the Children and Families Act 2014.

The inspection was led by one of Her Majesty's Inspectors from Ofsted, with a team of inspectors including one of Her Majesty's Inspectors, an Ofsted inspector and a children's services inspector from the CQC.

Inspectors spoke with children and young people with SEND, parents and carers, and local authority and National Health Service (NHS) officers. They visited a range of providers and spoke to leaders, staff and governors about how they were implementing the SEND reforms. Inspectors looked at a range of information about the performance of the area, including the area's self-evaluation. Inspectors met with leaders for health, social care and education. They reviewed performance data and evidence about the local offer and joint commissioning.

As a result of the findings of this inspection and in accordance with the Children Act 2004 (Joint Area Reviews) Regulations 2015, Her Majesty's Chief Inspector (HMCI)



has determined that a Written Statement of Action (WSOA) is required because of significant areas of weakness in the area's practice. HMCI has also determined that the local authority and the area's clinical commissioning group (CCG) are jointly responsible for submitting the written statement to Ofsted.

In reaching their judgements, inspectors took account of the impact of the COVID-19 pandemic on SEND arrangements in the area. Inspectors considered a range of information about the impact of the pandemic and explored how the area's plans and actions had been adapted as a result.

This letter outlines our findings from the inspection, including some strengths and areas for further improvement.

## **Main findings**

- Over time, leaders in Slough have not effectively implemented the reforms. The council, Slough Children First and the CCG have not worked together to develop an effective strategy for doing so. Arrangements for joint oversight and accountability for work across education, health and care services have not been tight enough. There has been too little focus on the reality faced by children and young people with SEND, and their families in Slough.
- The majority of parents and carers do not feel understood, welcomed or helped. Many parents report 'fighting' over years to have their child's needs identified and supported, without success. Communication with area SEND services is difficult. Parents, carers and professionals rely on people they know. The valiant efforts of individual staff mean that while some families have positive stories to tell, many struggle to find or access the help they need.
- Information on the local offer webpages is not consistently easy to find, useful or up to date. Avenues for support such as the SEND information, advice and support service (SENDIASS) and the parent carer forum, Special Voices, are not universally known about or accessible to parents, including those of a child or young person with an education, health and care (EHC) plan. However, parents who have accessed and used these services praise the support and advice they have received.
- Leaders have not maintained a consistently clear, shared understanding of the effectiveness of the area. Current leaders are realistic in the weaknesses they identify. However, leaders' self-evaluation does not draw well enough on reliable performance information or the lived experiences of children and young people with SEND and their families.
- Collaborative work between professionals and children and their families to plan services, known as co-production, is weak. Parental representation is largely limited to a representative of Special Voices attending key decision-making groups. There is no strategic arrangement in place for consulting and co-producing services with children and young people who have SEND.



- Joint commissioning is not developed well enough. Habitual 'spot purchasing' in response to crises and/or individual needs or petitions has compromised the effective use of funding, including high needs funding.
- The social care needs of children and young people with SEND are rarely considered or provided for unless they are known to children's social care. There are too few opportunities to participate in local clubs and activities and to experience social aspects of childhood on an equal footing with peers.
- The CCG recognises that waiting times for assessment of occupational therapy (OT) and neurodevelopmental needs are unacceptably long. For some services, funding has been allocated to reduce waiting times to a maximum of 12 months, but these are not set against clear, deliverable benchmarks.
- There is no dysphagia (people who experience difficulties swallowing, eating and/or drinking) service commissioned for children aged over five. These children are not provided with preventative or developmental eating and drinking support. This means they do not have their needs met in a planned and coordinated way and can only access treatment through emergency departments when experiencing a severe difficulty in swallowing.
- The area does not comply with the requirements set out in many EHC plans. For example, a significant number of pupils of school age are not receiving the speech and language therapy identified. Access to speech and language therapy for school-aged children is inequitable across the area.
- Staff turnover across the area has been high, including in senior leadership positions. There is no coherent workforce development strategy. Linked with a high staff turnover, the completion of EHC plans within the statutory timeframes has fallen. Figures indicate a low of 14% in August 2021, with a year average of 42%.
- Not all schools are welcoming of children and young people with SEND. Until very recently, the area's school effectiveness strategy has not prioritised SEND. As a result, area leaders' understanding of which providers have real strengths and which need further support is not comprehensive. There is untapped capacity in schools. Leaders are keen to share expertise. However, arrangements for partnership working between schools have been informal and ad hoc.
- The area's approach to meeting needs and improving outcomes in early years settings is effective. As a result, young children with SEND typically get off to a good start. Early years providers value the support and guidance provided by the early years team.
- The local transformation programme for mental health has resulted in increases in early help support and crisis intervention. A well-received workforce training programme is helping to increase providers' capacity and confidence in supporting mental health needs. A group of young people aged 14 to 24 years work as Young Health Champions, helping to reduce barriers to mental health support.



■ There is a clear desire to improve at all levels and across services. Leaders have recently begun to implement their improvement plan, known as the 'rapid action plan' to address weaknesses identified in their self-evaluation. This improvement work is in its infancy and the details are not widely known. It is too early to be confident that the cycle of cuts to services, regular changes in leadership, interim appointments and vacancies, and the pattern of disjointed communication and initiatives not being seen through has been broken.

# The effectiveness of the area in identifying children and young people's special educational needs and/or disabilities

### **Strengths**

- Early years leaders and practitioners speak favourably about the positive relationships and arrangements for joint working they have established. Settings value the area special educational needs coordinator (SENCo) arrangement. Clear and well-known referral processes support the early identification of need. Training for early years practitioners, particularly from educational psychologists, has developed capacity to identify concerns, and practitioners know how to seek help. Useful weekly newsletters help keep settings well informed of SENCo developments.
- The SENCo networks are viewed similarly positively among schools, particularly primary schools. The focus on information-sharing and building expertise through regular meetings has enabled providers to feel more confident in supporting pupils, particularly those who do not meet the threshold for an EHC plan. Where pupils' needs are greater, SENCos report feeling more confident to make assessments, to identify children and young people with SEND and to make onward referrals.
- The area's 'whole-school' SEND initiative is an important step towards developing inclusive practice in schools, strengthening skills, knowledge and understanding to improve the universal offer for children and young people. Early indications are that this is making the most difference in primary schools, with a growing influence in the secondary sector.
- In response to feedback from pregnant women, the health visiting service now offers evening and weekend antenatal appointments. This has increased the uptake of health visitor antenatal appointments and the opportunity to assess pregnant women's needs. If the pregnant woman requires more support, further contact can be offered in the form of a home visit. This ensures that the service is responsive to the individual's needs and that all pregnant women are able to benefit from an assessment of their needs and planned ongoing support. Consequently, any early signs of SEND can be identified and met.
- Young people in the youth justice system benefit from the identification of their health needs through a dedicated speech and language therapist, a Child and Adolescent Mental Health Services (CAMHS) practitioner and a nurse



assessing their physical health. Support is offered to young people individually and also to the services they access. This holistic approach ensures that young people benefit from an improvement in their physical and emotional well-being and their communication skills, and receive support tailored to their needs.

- Children and young people who are looked after and care leavers are typically carefully considered and have their needs identified. Planning for their needs is detailed and shared appropriately. Care leavers and children and young people who are looked after are routinely involved in designing and reviewing their own EHC plans and packages of support. Co-production is an established and effective way of working with this group.
- Support for the needs of children and young people who are known to children's social care is identified clearly in their EHC plans. Records show that child protection plans and EHC plans, for example, are in harmony with one other.
- Work to identify and provide support for children and young people who may experience mental ill health is expanding across the area. Educational psychologists' work in training school staff has been particularly well received.

#### **Areas for development**

- Statutory assessment processes are not completed efficiently enough, and the area takes too long to produce EHC plans. This compromises effective and timely placement within and beyond early years and impacts negatively on transition across all phases.
- Requested changes to EHC plans following annual reviews are not completed in a timely manner. Many children and young people are in possession of extremely outdated plans. High levels of staff turnover and the associated relative inexperience of new staff have exacerbated the situation.
- Transition planning for children and young people with SEND moving into adult care and health services is weak. While examples of good work to promote timely and comprehensive transition do exist, these are isolated. Typically, planning lacks detail and is insufficiently timely. Aware of this, area leaders have taken action to commission additional resource to help identify and fill gaps.
- The social care needs of children and young people with SEND are not routinely or reliably identified, assessed or met unless they are known to children's social care. While some statutory elements are stronger, such as the linking of child protection and child in need plans to EHC plans, statutory disability assessments are not consistently completed. Care needs such as travel training or support to engage in leisure activities are absent.
- While able to cite some examples of effective information-sharing, early years leaders receive patchy information about children attending their settings and



are largely dependent on information from parents about a child's known SEND needs. Early years settings do not have a link health visitor, thereby missing an opportunity to identify needs. Each setting uses its own induction paperwork, which reflects the apparent lack of a consistent and systematic approach to information-gathering and sharing across the area.

- Thresholds for referral and the scope of panels are not well understood by professionals. The information available about services, systems and thresholds is disjointed. There is no clear system of oversight for coordinating and coherently sharing what is available within the area's 'graduated response'.
- Poor communication, a limited supply of and access to information, and a lack of case worker availability results in many parents and carers feeling angry and frustrated. Too frequently, action hinges on personal contacts and networks, feeding into the area-wide inequity acknowledged by leaders. Around half of the parents and carers who responded to our survey or spoke to inspectors said they did not have access to advice and support about SEND in the area.

# The effectiveness of the area in meeting the needs of children and young people with special educational needs and/or disabilities

## **Strengths**

- Where parents and carers know of and have accessed SENDIASS, they are complimentary about the help they have received. Similarly, where parents and carers have contacted Special Voices, they value the guidance and support they are offered highly. One parent commented: 'If you can get Special Voices on your side, then action will happen. If you try to work alone, you will get nowhere.' Other parents agreed that this was the case.
- EHC plans follow a uniform format. Those that are current frequently provide helpful guidance to those working with the child or young person. Most contain detailed and practical advice from the professionals who contribute. The plans note the voice of parents, carers and children and young people, with their contributions sometimes creatively captured.
- Pockets of strong and effective practice exist throughout the area. For example, the Youth Offending Service team demonstrates deep understanding of children and young people's needs and the barriers they face. Assessments are comprehensive and lead to health and educational needs being met appropriately.
- The health transformation programme has led to increased support for early help, notably for mental health. An online platform, virtual support and the pilot work of the Young Health Champions, who engage with peers to tackle the barriers to discussing mental health concerns, have all made a positive difference. The work of educational psychologists who train school staff to



meet pupils' mental health needs has been universally praised. The Education Psychology Early Years Group has enabled providers to access support and advice about approaches and strategies to promote the well-being of young children. Other examples of positive work to support children and young people's mental health needs were evidenced during the inspection.

- The duty telephone health visiting service operates on weekdays, when parents and carers are able to access prompt health advice. During the pandemic, the duty team was increased to meet the increased demand in phone calls to the duty line. If additional support is required, a duty health visitor invites the parent or carer and their young child to a clinic held the same afternoon. This ensures parents, carers and children receive support in a timely manner and that young children's SEND needs are met promptly.
- Practitioners are able to access interpreters in a planned manner and at short notice. Each interpreter has a reference code so that the same interpreter can be used to ensure continuity. The 0–19/25 public health nursing website also has a translating facility. This ensures that families and carers with English as an additional language are able to easily access health services and information. Consequently, children and young people with English as an additional language and SEND are able to access and receive the help required.
- Parents and carers of children and young people with sensory needs, such as visual and hearing impairment, were overwhelmingly positive about the support given to their children, for example in teaching braille.
- Systems for governance and decision-making processes have been established to support joint commissioning. Leaders are strengthening systems for collecting and analysing information so that future decisions can be made on the basis of reliable information.

## **Areas for development**

- The involvement of children and young people with SEND and their families in co-production is very limited. Although they are often consulted about individual services, their voice is not heard or influential at a strategic level in the planning, design, delivery or evaluation of the local area's offer. Consequently, the full range of services available in the area is not well known to parents and carers.
- There is insufficient performance information about the difference the area is making to the lives of children and young people with SEND. What information there is, is not analysed systematically to support effective self-evaluation and improvement or to ensure equitable funding decisions. Leaders have not been well-placed to systematically spot and address gaps in current provision or plan effectively to meet future demands. For example, OT services are currently overwhelmed with referrals and requests for contributions to EHC plans, with no effective strategy to address this against measurable



benchmarks. Furthermore, area leaders do not possess an accurate understanding of the views of parents and carers. There is no effective system to address long-standing disputes and complaints.

- Too many children are waiting too long for OT assessment. 172 children have been waiting for over a year. Occupational therapists are unable to contribute to EHC plans within statutory timeframes. There is increasing demand for contributions to EHC plans and for assessments by the OT service. Children awaiting assessment are triaged and prioritised according to urgency of need. This means that EHC plans are delayed and that many children do not access the service in a timely way.
- The speech and language therapy (SALT) service has been commissioned to work with 18 schools to assess children with EHC plans. Many of these children have not previously been known to the service. In one special school alone, over 150 children are awaiting assessment. Many children recently assessed are not receiving the SALT they require. The approach taken means that many children's needs are not known and, where needs are identified, children and young people do not routinely receive the support that they require.
- Children and young people are waiting too long for an assessment for autism spectrum disorder (ASD) or attention deficit disorder. Although parents and young people are informed of support services and can access support from clinicians while waiting, the plan to address the wait times has no key deliverable measures. This means that children and young people can be waiting for over two years and young adults over three years.
- There is no dysphagia service commissioned for children over five years of age in the area. One special school provides a worker during term time to support children with dysphagia who attend there. While there are some examples of individualised packages of care, generally parents and carers with children over five years are expected to take them directly to hospital if their child experiences a problem with swallowing. This means that children can only access treatment in response to a severe difficulty and do not have their needs met well enough.
- Funding and joint commissioning are not used well to meet the needs of children and young people with SEND across the area. Management of high needs block funding has not been tight enough to ensure that funding is used as efficiently and effectively as possible. Leaders recognise that, although there are SEND funding pressures evident in all areas, historical weaknesses have compounded the issue in Slough.
- Arrangements for securing sufficient school places to cater for the differing needs of children and young people with SEND have been too loose and have contributed to inequity across the area. There are too few specialist places in local schools to meet the needs of the growing numbers of pupils identified with ASD.



- While many schools provide effectively for pupils who have SEND, there is too much variation in the quality of support provided. In some cases, high staff turnover or difficulty in recruiting suitably qualified or experienced support staff exacerbates the problem. A general lack of parental confidence in education was conveyed to inspectors through letters, meetings with groups of parents and through the survey. In addition, until recently, the school effectiveness strategy has not had a clear enough focus on meeting the needs of children and young people with SEND.
- Families with children under the age of five years moving into the area are not routinely seen and assessed by the health visiting service. The area has a highly transient population and high levels of need. This means that a key opportunity to assess children's needs and offer support is missed.
- The local offer is not sufficiently helpful, informative or up to date. A significant proportion of parents and carers were unaware of its existence. Those parents and carers familiar with the local offer website reported that it was of limited help. For example, at a basic level, parents reported phoning the number advertised and never having their call answered.
- Preparation for adulthood is weak. Less than 10% of parents who responded to the survey felt that their child had been supported by local services to prepare for life as an adult. Parents, carers, children and young people reported on a lack of provision for short breaks. As a result, children and young people with SEND are missing out on many ordinary childhood experiences, as well as opportunities to develop independence skills and to prepare well for adulthood.
- EHC plans are produced and amended far too slowly. There is no consistent auditing of EHC plans across the area. Therefore, the quality and consistency of EHC plans are not routinely assured. The absence of social care provision where this is required due to the child or young person's identified needs, as well as the variable inclusion and quality of health information, means that children and young people with SEND in the Slough area do not have their needs reliably assessed or met.

# The effectiveness of the area in improving outcomes for children and young people with special educational needs and/or disabilities

## **Strengths**

- Children with SEND in the Slough area frequently get off to a good start and are supported well to achieve good educational and health outcomes in the early years.
- The proportion of young people who have SEND without an EHC plan reaching level 2 at age 19, including English and mathematics, and the proportion reaching level 3 are positive.



- There are examples of good practice in schools where leaders and staff do all they can to support children and young people and their families to ensure that good progress and outcomes are achieved. Positive examples were seen in mainstream schools, including schools with additional resource provision, as well as in specialist provision.
- Permanent exclusions and suspensions for pupils with SEND but without an EHC plan have fallen in recent years and are rare. Fixed-term exclusions for children and young people with an EHC plan are also low and falling. Most recently published data shows that absence rates for pupils with SEND but without an EHC plan are lower than for similar pupils nationally.
- Many staff are deeply committed to the area's children and young people with SEND, and groups of children and young people experience positive outcomes as a result of high-quality identification and support. Examples include children and young people and their families supported by specialist staff for hearing and visual impairment, looked after children and young people involved with the Youth Offending Service. In such cases, children, young people and their families play a notably active part in setting targets and reviewing progress.
- The adult learning disability team has produced a Learning Disability Outcome measure available in an easy-to-read format. The goals are jointly agreed with the person, and they clearly set out how they will be achieved, with time scales. They are then measured with a rating scale. It is accessible on the shared electronic record system. Inspectors saw how people had identified what they wanted help with and how this should be provided. They also saw how goals had been achieved.

### **Areas for development**

- Only 40% of parents and carers who expressed their views feel that their child's outcomes are improving. Parents expressed wide-ranging concerns relating to a lack of continuity in education and mental health support, as well as the absence of essential therapies. Parents say that these weaknesses have affected their children's overall progress in a negative way.
- Children and young people's outcomes are not improving. Weaknesses in joint working, poor and inequitable systems to identify, assess and meet children and young people's needs, coupled with slow access to therapies are contributory factors. The situation is aggravated by variable implementation of the 'graduated response' and schools' differing attitudes towards inclusion. Standards at the end of key stage 2 for pupils with SEND, both with and without an EHC plan, are below leaders expectations.
- There is limited access to short breaks. Children and young people with SEND are unable to participate in the area on an equal footing with their peers. Social care elements of EHC plans are not considered. Consequently, children and young people's opportunities to develop wider interests, to socialise



beyond school and to develop independence are hindered and opportunities to strengthen outcomes are lost. Few families take up the possibility of personal budgets to support their child's needs. Some parents are unaware of what a personal budget is, while others feel it will be too complicated to navigate.

- Less than 10% of parents who responded to the survey said that their child had been supported by local services to prepare for life as an adult. Pathways into adulthood are limited. While there was some positive feedback regarding 'Project Search', an established internship programme, there was negative evidence indicating that other young people circulate through college courses that occupy time but do not recognise the young person's interests or ambitions for the future. The proportion of adults with a disability in paid employment is low in the Slough area.
- Leaders are aware that too many pupils with an EHC plan are absent from school too often. While this is known to leaders, there is a lack of analysis as to why this is the case, and there is no clear plan of action to address the situation.
- Slough data indicates that the proportion of young people with SEND without an EHC plan and not participating in education at age 17 has declined and is low at age 19 when compared with statistical neighbours.
- Over time, area leaders have not secured a suitable range of performance information and analysis to support accurate self-evaluation in order to prioritise and drive improvement. Wide inconsistencies in service delivery across the area result in inequitable opportunities for children and families. While leaders describe a complex local context, this has not translated into an analysis of the barriers faced by different communities or different geographical areas of Slough.

## The inspection raises significant concerns about the effectiveness of the area

The area is required to produce and submit a WSOA to Ofsted that explains how it will tackle the following areas of significant weakness:

- the weak arrangements for ensuring effective joint leadership and accountability, self-evaluation and improvement planning at a strategic level across education, health and care services (including considering the high turnover of staff and an area-wide commitment to inclusion)
- the overlooked voice of the children and young people with SEND and their families and consequent lack of understanding of their lived experiences and the lack of readily available, helpful and accurate information in this regard
- the lack of effective use of meaningful performance information to inform the area's strategy and planning, as well as to evaluate its effectiveness
- the limited opportunities for parents, carers and children and young people with SEND to be involved in planning and reviewing area services



- the timeliness with which EHC plans are produced and updated, particularly nearing transition points and the absence of systematic processes for the quality assurance of EHC plans
- the absence of social care considerations in EHC plans, for children and young people not known to children's social care, and in services in the area, including the lack of age-appropriate social opportunities for children and young people and limited offer of short break or respite services for parents and carers
- the inequitable access to SALT and OT services, excessive waiting lists and waiting times and the absence of a dysphagia service for those aged five and over.

Yours sincerely

## Hilary Macdonald **Her Majesty's Inspector**

Ofsted	Care Quality Commission
Stephen Long	Victoria Watkins
Regional Director	Deputy Chief Inspector, Primary Medical
	Services, Children Health and Justice
Hilary Macdonald	Tessa Valpy
HMI Lead Inspector	CQC Inspector
Clive Dunn	
Her Majesty's Inspector	
Sian Thornton	
Ofsted Inspector	

Cc: Department for Education
Clinical commissioning group
Director of Public Health for the area
Department of Health
NHS England

#### Written statement of Action for SEND Local Area

#### Introduction /letter from key leaders of Health, Care, Education, Parent voice

In Slough, we are deeply committed to supporting all of our children and young people through the wider lens of inclusion to have the best possible start in life and to grow up to be happy, healthy, and successful for our children and young people with special educational needs and disabilities. This requires us to recognise their learning needs early, have a strong partnership with parents, carers, and professionals, and have the provision required to meet the diverse range of needs for our children and young people.

Our shared ambition as leaders across Slough in partnership with parents' carers and children and young people is to secure real change through our concerted and collective efforts by all of our partners across the local area, underpinned by common purpose and shared values and principles which are embedded in our desire to reduce health inequality and enable children and young people to flourish. this written statement of action has been a truly collaborative effort and signals our intention to collectively ensure that improving the outcomes for children and young people with special educational needs and disabilities within our communities remain our absolute priority.

#### **Background**

Between 27 September and 1 October, Ofsted and the Care Quality Commission (CQC) inspected services provided by practitioners and professionals who support children and young people (0-25 years) with SEND. During this inspection they assessed how well the local area has worked together to implement the 2014 SEND reforms. The local area comprises of Slough Borough Council (education, public health, children's social care, and adult social care), education providers, Frimley Clinical Commissioning Group NHS (CCG) and associated health partners. Although there were strengths identified, they also identified seven areas of weakness and as such Her Majesty's Chief Inspector (HMCI) has determined that a Written Statement of Action (WSOA) is required to address these.

The seven areas for improvement were identified as;

- 1. There are weak arrangements for ensuring effective joint leadership and accountability, self-evaluation, and improvement planning at a strategic level across education, health, and care services (including considering the high turnover of staff and an area-wide commitment to inclusion)
- 2. The overlooked voice of the children and young people with SEND and their families and consequent lack of understanding of their lived experiences and the lack of readily available, helpful, and accurate information in this regard
- 3. There is a lack of effective use of meaningful performance information to inform the area's strategy and planning, as well as to evaluate its effectiveness

- 4. There are limited opportunities for parents, carers and children and young people with SEND to be involved in planning and reviewing area services
- 5. The timeliness with which EHC plans are produced and updated, particularly nearing transition points and the absence of systematic processes for the quality assurance of EHC plans
- 6. The absence of social care considerations in EHC plans, for children and young people not known to children's social care, and in services in the area, including the lack of age-appropriate social opportunities for children and young people and limited offer of short break or respite services for parents and carers
- 7. There is inequitable access to SALT and OT services, excessive waiting lists and waiting times and the absence of a dysphagia service for those aged five and over

As leaders of our local area, we fully accept the outcome of the Ofsted/CQC inspection of the local area's effectiveness in implementing the special educational needs and disabilities reforms. Prior to the Ofsted/CQC inspection we had already commenced strategic and operational service improvements as part of our own self-assessment process. We had identified areas that needed improvement, and these have been confirmed by the recent inspection. We view the outcome of the inspection as a constructive part of our journey and, as leaders we will strive to ensure we make every improvement in accordance with our commitment and dedication; that every child and young person across Slough who has special educational needs and disabilities receives all the support and services they need in a timely and meaningful way, so they have every opportunity to flourish.

#### **About Slough**

Slough is an urban town in the east of Berkshire, approximately 20 miles west of central London. It is home to 42,365 children and young people, 13,188 of which are aged 0-4. Out of a total population of approximately 145,734, this equates to 29% being below the age of 19, making the population of Slough significantly younger than the average for south east local authorities. The borough also includes a higher proportion of young adults aged 25-44, suggesting a large number of young families are resident. (Source: ONS 2015 Mid-Year Population Estimates - June 2016)

Slough unitary authority area was ranked 79th out of the 326 English local authorities for deprivation in the 2015 Indices of Deprivation, significantly more deprived than other east Berkshire areas: Reading (143rd), Bracknell Forest (287th) and Windsor and Maidenhead (306th). (Source: Department for Communities and Local Government - Sep 2015)

### **Education providers**

### **Early Years**

There are 69 settings in Slough. This includes 10 children's centres and five nursery schools

Three nurseries have specialist provision for SEND

#### **Schools**

There are 47 state funded schools in Slough.

- 29 primary schools, 14 secondary schools, 1 all-through school, 2 special schools and 1 alternative provision academy.
- 9 secondary schools and 17 primary schools are academies.
- 4 secondary phase schools are selective Grammar Schools. All the secondary phase schools have a sixth form.
- 1 infant school, 7 primary and 5 secondary schools have specialist provision for SEND.
- 8 primary schools were judged as outstanding at their most recent Ofsted, the rest were judged as good.
- 8 secondary schools were judged as outstanding at their most recent Ofsted, 4 as good,1 as requiring improvement and 1 as inadequate.

The all-through school is awaiting its first inspection.

1 special school was judged good at its most recent Ofsted, the other was judged inadequate and has since closed and reopened as part of a multi-academy trust.

There are five independent schools.

### **Colleges**

There is 1 main further education college in Slough – Windsor Forest College Group. At its most recent inspection in 2019 it was judged as good.

### **Project Search**

Project SEARCH is a one-year transition program which provides training and education leading to employment for individuals with special educational needs and / or disabilities. The programme is provided at Hilton London Heathrow Airport Terminal 5. Windsor Forest College Group provide the training for this programme.

#### **Vision**

As stated in our SEND and Inclusion strategy our vision statement for SEND and Inclusion across the town, created with our partners is:

"Through inclusive practice all children and young people are happy, healthy, safe, take an active part in their community and have fulfilled lives."

#### **Principles and Approach**

Our principles and approach to SEND and Inclusion, created with our partners will be founded upon:

- 1. Participation, Engagement, and co-production in partnership with Children, Young people, parents, and carers will ensure that needs are met, and outcomes are improved.
- 2. Inclusion will remove the barriers that create undue effort and separation and enable everyone to participate equally, confidently, and independently in everyday activities.
- 3. Clear governance and accountability will eliminate the variation and fragmentation in commissioning practice.
- 4. Robust self-evaluation, which is open and transparent, will inform future work and enable the partnership to continuously improve.
- 5. The Implementing cycle of Assess, Plan, Do and Review will lead to consistency and longevity.
- 6. A graduated service model will ensure appropriate services are in place to meet the population need, will reduce bureaucracy, and offer support quickly regardless of diagnosis.
- 7. All Partners services will be person centred, needs led and seamless.
- 8. Holistic assessments and planning will lead to better experiences, outcomes, and use of resources.

### **Priority One**

Statement: There are weak arrangements for ensuring effective joint leadership and accountability, self-evaluation, and improvement planning at a strategic level across education, health, and care services (including considering the high turnover of staff and an area-wide commitment to inclusion).

Outcome: There will be strong and clear strategic leadership across education, health, and social care. There will be effective joint commissioning structures in place which promote inclusion, and these will be governed and driven by local data ensuring that the right services are in place for the community. Organisations will work together and be accountable in the shared vision of improving services to better meet the needs of our children and young people. In achieving this, Slough will become an area when Professionals wish to work and wish to stay creating a strong, consistent experienced workforce.

#### Focus Area 1.1

Over time, leaders in Slough have not effectively implemented the reforms. The council, Slough Children First and the CCG have not worked together to develop an effective strategy for doing so. Arrangements for joint oversight and accountability for work across education, health and care services have not been tight enough. There has been too little focus on the reality faced by children and young people with SEND, and their families in Slough. (1)

Action to Implement	Lead Agency	Evidence	Impact Measures	Completion Date	Progress Red – Delayed Amber – In progress Green – On Track Blue – Completed
					Pink – To be started
1.1.1 Co-Produce a	LA	New and Updated Send	New SEND strategy produced		
new SEND and	SCF	Strategy	and distributed.		
Inclusion Strategy that	CCG	y Document			
clearly lays out roles			Regular feedback from parents		
and responsibilities			and young people is analysed,		
for all stakeholders			evaluated, and acted upon.		

1.1.2 Review and	LA	Updated ToR	Regular meetings		
develop SEND and	SCF				
Inclusion Strategic	CCG	Notes of minutes of each	Notes of meetings		
Board to ensure joint		board	demonstrate progress in areas		
oversight and			of WSOA		
accountability for the			All partners understand roles		
area on a systemic			and responsibilities		
basis					
1.1.3 Elected	Lead Member,	Cabinet and Scrutiny	Elected members have clear		
members to ensure	Children	reports	strategic oversight and are		
strategic oversight	Education Scrutiny		able to set direction of		
and accountability.	Committee		strategy		
Focus Area 1.2					
Staff turnover across th	ne area has been high ir	ocluding in senior leadership r	ositions. There is no coherent workfo	orce develonment strategy	Linked with

Staff turnover across the area has been high, including in senior leadership positions. There is no coherent workforce development strategy. Linked with a high staff turnover, the completion of EHC plans within the statutory timeframes has fallen. Figures indicate a low of 14% in August 2021, with a year average of 42%. (1)

1.2.1 Review, develop	LA	Policy produced	Clear strategy understood by	
and implement a			all partners	
coherent workforce				
strategy			CPD and approach shows	
			retention of staff	
1.2.2 Review and	SEND Service	Redesign of SBC SEND	Capacity of staff increased	
develop SEND team		service		
structure to ensure it			More efficiency and better	
is fit for purpose and			completion of EHC plans	
has capacity			within statutory timelines	

			More consistency in SEND approach through stable workforce	
1.3.1 Update Slough School Effectiveness Strategy to include explicit reference to	AD Education & Inclusion	Referenced in updated Slough School Effectiveness strategy	All schools clear on roles and responsibilities with regards SEND area approach	
SEND children				
1.3.2 Hold seminars and workshops on SEND for schools.  Progress the work	LA Inclusion Team	Evidenced in workshops held with distribution of resources before and after	Effective practice seen and evidenced in schools	
started on Whole School Send workshops delivered by the DfE				
1.3.3 Review and facilitate school to	LA Inclusion Team	Resources distributed	Effective practice seen and evidenced in schools	
school support on effective practice in SEND and inclusion support delivery		Action plans form schools	Reduction in the number of fixed term and permanent exclusions	
1.3.4 Work with schools to ensure they fully understand the SEND code of practice and statutory	LA Inclusion Team	Evidence of resources and workshops being provided.	Better understanding of the legal framework and processes of the SEND code of practice for schools	
responsibilities.			Children's needs are met by schools and SEND team without the additional support required from external resources	

1.3.5 Work with	LA Inclusion Team	SEND questionnaire and	Data collection informs		
schools to understand		audit for each school.	strategic approach which is		
how they prioritise			then published and clear		
and raise the profile of					
SEND and inclusion in					
their schools					
Focus Area 1.4					
While able to cite some	examples of effective in	nformation-sharing, early yea	ars leaders receive patchy informati	on about children attending their settin	

While able to cite some examples of effective information-sharing, early years leaders receive patchy information about children attending their settings and are largely dependent on information from parents about a child's known SEND needs. Early years settings do not have a link health visitor, thereby missing an opportunity to identify needs. Each setting uses its own induction paperwork, which reflects the apparent lack of a consistent and systematic approach to information-gathering and sharing across the area. (1)

1.4.1 Review	LA	Agreed updated	Consistent approach achieved		
induction paperwork	CCG	paperwork for use in all			
with partners across		areas			
all areas to ensure					
consistency of					
approach.					
Sharing of 9-12 month		Data sharing is in place	Early intervention through		
and 2-year review			delivery of services to support		
data from health to LA			child development reduces		
for children where			the number of children		
early identification			requiring SEND support in		
suggests support is			settings/ school		
required to meet					
developmental			Settings are aware of the		
milestones			needs of children from the		
			outset, enabling the required		
			support to be put in place in a		
			timely way that supports		
			children's progress		
Focus Area 1 F	·	·	·	·	

#### Focus Area 1.5

Arrangements for securing sufficient school places to cater for the differing needs of children and young people with SEND have been too loose and have

contributed to inequity	across the area. There a	re too few specialist places in	local schools to meet the needs	of the growing numbers of num	ils identified
with ASD (1)	across the arear mere a	re too rew specialist places if	noda dendo de mede ene necado	or the Browning hambers of pap	no raemimea
1.5.1 Conduct review of all places and identify gaps in provision in the area, to ensure a strategic approach to placing children in the most appropriate setting according to need.	LA Inclusion Team	Strategic document produced that lays out all settings, provision, and specialism. Also, that identifies gaps and how we will address them.	Document informs strategic approach both short and long term.		
Place planning strategy to be updated and include SEND	AD Education & Inclusion	Place planning strategy approved and publicly available,	Strategic approach to SEND place planning and ensuring young people have access to the provision they are best suited		
Focus Area 1.6	1				
turnover or difficulty in education was conveyed effectiveness strategy h	recruiting suitably qualif d to inspectors through as not had a clear enoug	ied or experienced support s etters, meetings with groups th focus on meeting the need	o much variation in the quality of taff exacerbates the problem. A g of parents and through the surve s of children and young people w	eneral lack of parental confider y. In addition, until recently, th	nce in
1.6.1 Work in	LA Inclusion Team	Slough School	More positive parental		
partnership with schools through the Slough School Effectiveness Strategy to promote the inclusion agenda	and School Effectiveness Team	Effectiveness Strategy  Resources provided  Evidence of seminars and workshops including rollout of emotion coaching and attachment needs of children	engagement  More effective practice in schools  Staff value CPD and become better skilled.		

	I	T	I	T	
		Use of SEND networks			
Focus Area 1.7					
Children and young peo	ple's outcomes are not i	mproving. Weaknesses in joi	nt working, poor and inequitable s	systems to identify, assess and	meet
children and young peo	ple's needs, coupled wit	h slow access to therapies are	e contributory factors. The situation	on is aggravated by variable	
implementation of the '	graduated response' and	d schools' differing attitudes	towards inclusion. Standards at th	ne end of key stage 2 for pupils	with SEND,
both with and without a	n EHC plan, are below le	eaders' expectations. (1)			
1.7.1 Work with	LA Inclusion Team	Improvement in	More effective partnership		
schools through the	and School	standards at KS2.	work to identify needs with		
Slough School	Effectiveness Team		particular focus on access to		
Effectiveness Strategy			therapies.		
and Send and					
Inclusion Strategy to					
ensure graduated					
response is					
understood and					
implemented.					
Focus Area 1.8					
			ad been supported by local servic		
			g 'Project Search', an established		
			s that occupy time but do not rec		rests or
ambitions for the future	e. The proportion of adul	its with a disability in paid em	ployment is low in the Slough are	ea. (1)	
1.8.1 Review and		Direct links between our	Increase in adults with		
strengthen access for		schools and colleges and	disabilities in paid		
CYP with SEND to		Slough Business Partners	employment.		
work experiences,		are	. ,		
supported internships		established/strengthened.			
and employment		Reduction in NEET figures.			
opportunities, from					
Y10 onwards					

1.8.2 Work with post- 16 providers to ensure breadth, quality, and sustainability of provision, allowing cyp to achieve appropriate outcomes and ambitions for the future	YP's outcomes for post-16 and PfA are consistently met. Reduction in the repetition of entry level courses which do not align with outcomes or yp's interests.	Young people and their families report increased levels of satisfaction with the local offer. Young people and their families are confident that the post 16 offer meets the needs of SEN students and that their views are
1.8.3 Establish a multi- agency Transition Pathways Group, to enable more effective joint commissioning and strategic implementation of the PfA Good Practice Toolkit across all services	There will be a demonstrable link between EHCP data and commissioning of services in adult care and education.  Jointly agreed shared data sets with adult services are in place, so that destinations of all SEND learners are tracked up until age 25 years to inform effective planning & support.	heard.  All yp with SEND are following high quality study programmes, which include work placements where appropriate. There is an increase in the number of supported internships and apprenticeships that lead to employment for yp with SEND.
1.8.4 Promote the importance of joint Annual Reviews from 14 (Y9), ensuring the appropriate range of professionals provide input	Increased attendance, face to face or virtually, from all invited representatives at transition planning reviews.	Educational provision from 16 through into adult life demonstrates a clear link between the 16-19 and 19+ offer, to ensure appropriate routes are open to enable access

to assist young people		to employment, leisure, and	
with their transitions		independent living.	
within education			
and into adult life			

### **Priority 2**

Statement: The overlooked voice of the children and young people with SEND and their families and consequent lack of understanding of their lived experiences and the lack of readily available, helpful, and accurate information in this regard.

Outcome: The voice of children and young people with SEND living in Slough will be clearly identifiable across all services. Children, young people, and their families will feel included in decision making processes. Children, young people, and their families will easily be able to access support and guidance and there will be a clear service offer in place via the Local Offer website.

#### Focus Area 2.1

The majority of parents and carers do not feel understood, welcomed, or helped. Many parents report 'fighting' over years to have their child's needs identified and supported, without success. Communication with area SEND services is difficult. Parents, carers, and professionals rely on people they know. The valiant efforts of individual staff mean that while some families have positive stories to tell, many struggle to find or access the help they need.

(2)

Action to Implement	Lead Agency	Evidence	Impact Measures	<b>Completion Date</b>	Progress
					Red –
					Delayed
					Amber – In
					progress
					Green – On
					Track
					Blue –
					Completed
					Pink – To
					be started
2.1.1 Review systems	SEND Service	Document produced that	Transparency and		

and processes for stakeholder		lays out processes.	accountability in the process.		
communication with		Refreshed Send and	Positive interaction with		
SEND services		Inclusion Strategy, co-	SENDIASS		
SEND SCIVICES		produced with all	SEREMOS		
		stakeholders.			
2.1.2 Ensure data is	SEND Service	Evidence of data capture	Parents report back they		
used to capture	SEIVE SCIVICE	(e.g., surveys) and	receive good communication		
support and		analysis discussed and	with the SEND service		
communication		acted upon	With the SEIVE service		
between SEND		acted upon			
services and parents.					
services and parents.					
2.1.3 Ensure that a	SEND Service	Case study proforma used	Develop deeper		
way to capture case		and discussed at strategic	understanding of lived		
studies. Is used in		boards	experiences and take action		
order to celebrate the			accordingly where required		
positives as well as act					
on areas for					
development					
Focus Area 2.2					
Thresholds for referral a	and the scope of panels a	are not well understood by pi	rofessionals. The information avai	lable about services, systems a	nd
			g and coherently sharing what is a	· •	
response'. (2)			, 3	ğ	
2.2.1 Review the	LA	Document produced and	Clearer and transparent		
governance and	CCG	distributed with panels,	understanding of the panels		
develop		descriptions, roles, and	by professionals.		
documentation that		responsibilities.			
clearly lays out to			Panels have the appropriate		
professionals the			people to make a positive		
scope of all panels in			impact.		
the system. This					

includes review of panels themselves.				
2.2.2 Review and	LA	Evidence of information	Stakeholders understand the	
ensure a system for	CCG	and events regarding the	graduated response and are	
the coordination and		graduated response, in	clear as to its purpose.	
sharing of information		particular with parent		
around the 'graduated		partnerships such as	Parents have clear	
response' is in place,		special voices and	understanding of their roles	
and that it is		individual parents.	and responsibilities with	
understood by all.			regards graduated response.	
		Reflected on Slough's		
		Local Offer	More effective use of the	
			graduated response in	
			practice	

#### Focus Area 2.3

Poor communication, a limited supply of and access to information, and a lack of case worker availability results in many parents and carers feeling angry and frustrated. Too frequently, action hinges on personal contacts and networks, feeding into the area-wide inequity acknowledged by leaders. Around half of the parents and carers who responded to our survey or spoke to inspectors said they did not have access to advice and support about SEND in the area. (2)

2.3.1 Review and	SEND Service	Documentation produced	Transparency and	
develop systems to		that lays out protocol and	accountability in the process	
ensure parents have		expectations		
appropriate access to				
their case worker and		Develop escalation		
there are clear		protocol		
expectations around				
communication and				
timeliness of				
response.				
2.3.2 Ensure surveys	LA	Survey feedback	Understanding of	
with views of parents,	SCF		stakeholders' issues	
children and other	CCG			

stakeholders is			Majority of parents feel		
captured, analysed,			listened to and understood		
and acted upon					
Focus Area 2.4					
The local offer is not su	fficiently helpful, inforr	native, or up to date. A signific	ant proportion of parents and care	ers were unaware of its existen	ce. Those
parents and carers fam	iliar with the local offer	website reported that it was o	of limited help. For example, at a b	asic level, parents reported ph	oning the
number advertised and	never having their call	answered. (2)			
2.4.1 Review and	LA	Changes and redesign of	Stakeholders report back		
redesign the local	SCF	local offer website and	positive experience of use of		
offer with partners so	CCG	documentation. in line	local offer		
as to ensure it is well		with			
publicised and		feedback from	Stakeholders can access		
accessible to parents,		stakeholders and	resources and information to		
young people, and		accessibility standards	help them		
professionals so that					
they understand what		Use of guidance standards			
is on offer to meet		set and approved by			
children's needs		strategic board			
2.4.2 Review all	LA	Evidence of regular	Stakeholders report all		
content and	SCF	checks and report back on	content is up to date and a		
information on the	CCG	local offer website	positive user experience		
local offer to ensure it					
is updated		Timetabled updates using			
systemically		standard templates to be			
		utilised			
		Escalation to Strategic			
		Board where services do			
		not comply with			
		expectations – actions			
		and timescales set			

### **Priority Three**

Statement; 3. There is a lack of effective use of meaningful performance information to inform the area's strategy and planning, as well as to evaluate its effectiveness.

Outcome: Organisations will collect and collate meaningful local data to ensure that clear reporting and management information can be generated tracked and evaluated against measurable benchmarks. This will ensure that a consistent transparent representation of strengths is maintained and will also be used to self-identify any areas requiring improvement which can be used to feed into the area's strategy and planning.

#### Focus Area 3.1

Leaders have not maintained a consistently clear, shared understanding of the effectiveness of the area. Current leaders are realistic in the weaknesses they identify. However, leaders' self-evaluation does not draw well enough on reliable performance information or the lived experiences of children and young people with SEND and their families. (3)

Action to Implement	Lead Agency	Evidence	Impact Measures	Completion Date	Progress Red – Delayed Amber – In progress Green – On Track Blue – Completed Pink – To be started
3.1.1 Review and update the SEF to ensure it is current and accurate. Also, that it is continuously updated	LA SCF CCG	SEF document  Evidence of review and update	Stakeholders have a strong understanding of the local area strengths and areas for development		

3.1.2 Ensure SEF includes wider data and overall performance	LA Insight Team	Inclusion of data in SEF	Data is used as key drivers for all strategies with targets and KPIs created	
indicators				
3.1.3 Ensure SEF includes specific data and reference to child and parental experience	LA Insight Team	Inclusion of data in SEF	Better understanding of experience and feedback from parents and young people	
Focus Aron 2.2				

#### Focus Area 3.2

There is insufficient performance information about the difference the area is making to the lives of children and young people with SEND. What information there is, is not analysed systematically to support effective self-evaluation and improvement or to ensure equitable funding decisions. Leaders have not been well-placed to systematically spot and address gaps in current provision or plan effectively to meet future demands. For example, OT services are currently overwhelmed with referrals and requests for contributions to EHC plans, with no effective strategy to address this against measurable benchmarks. Furthermore, area leaders do not possess an accurate understanding of the views of parents and carers. There is no effective system to address long-standing disputes and complaints. (3)

3.2.1 Ensure	SEND Service	Data on funding decisions	Stakeholders understand the	
performance data is		captured an available e.g.,	consistency and transparency	
captured specifically		SEND panel in consistent	in decision making for funding.	
to analyse funding		comparable data sets		
decisions in order to				
ensure transparency.		Commissioned contracts		
3.2.2 Develop a	CCG	Evidence of data e.g.,	Stakeholders have clearer	
process for capturing		surveys	understood of need, driven by	
and bench marking			data and creation of KPIs	
data to address areas				
such as waiting times				

for therapies and					
assessments					
3.2.3 Develop and	LA	Protocol written and	More transparency and		
review complaints	SCF	shared	understanding of complaints		
system in order to	CCG		process		
capture and act upon					
complaints and			Majority of complaints		
resolutions made by			resolved to completion in a		
parents			timely manner		
3.2.4 Review of	Commissioning Lead	Exploration of potential to	Options for DPS arrangement	Progress on track through	
current use of short	SCF	develop offer with schools	allowing for increased	to business case	Amber
breaks and potential		who support children with	personalisation of		
growth though market		EHCP.	arrangements and		
engagement			satisfaction.		
		Mapping of potential			
		community-based	Improved levels of inclusion		
		providers to promote	support		
		inclusion			
			Increased choice		
Focus Area 3.3					
		·	hool too often. While this is know	n to leaders, there is a lack of	analysis as to
		f action to address the situati		I	1
3.3.1 Review and	SBCSEND Service	Protocol written and	Understand better why some	July 2022	Amber
develop systems for	Attendance Service	shared	children are missing school		
tracking children with					
EHC plans who are		Evidence of actions taken	Increase in attendance to		
absent from schools			school		
and those on a school					
roll who are					
persistently absent					
3.3.2 Ensure data for	SBCSEND Service	Protocol written and	As above		
children absent from	Attendance Service	shared			

school and those on roll who are persistently absent is gathered, analysed,		Evidence of actions taken  Better communication			
shared, and acted upon		with schools so that all stakeholders understand			
		the issues			
3.3.3 Investigate the increase in Children electively home educated, to understand the SEND needs	SBC	Outcome of the review and action plan	Ensure all children who are EHE are receiving the support for their assessed needs	March 2022	Amber
Focus Area 3.4					
_	nat the proportion of you ompared with statistical	- · · ·	t an EHC plan and not participatin	g in education at age 17 has d	eclined and
Develop an action	LA	Action plan with	Increased participation for		
plan to increase	SCF	milestones in place	young people at least in line		
participation for			with statistical neighbours		
young people with					
SEND an no EHC plans					
Use data to track,	LA	Data sheets	As above		
monitor and assess	SCF				
participation in order	CCG	Evidence of actions taken			
to measure success					
Focus Area 3.5					
Over time, area leaders	have not secured a suita	able range of performance in	formation and analysis to support	accurate self-evaluation in ord	der to
prioritise and drive imp	rovement. Wide inconsis	stencies in service delivery ac	ross the area result in inequitable	opportunities for children and	l families.
While leaders describe	a complex local context,	this has not translated into a	n analysis of the barriers faced by	different communities or diffe	erent
geographical areas of S	lough. (3)				
3.5.1 Develop and	LA Insight Team	Protocol written and	Strategy informed by data.		
implement a		shared			

comprehensive and			Stakeholders have laser sharp	
systemic data and		Examples of data	understanding of the local	
performance		dashboard gathered as	area	
dashboard that will		evidence		
drive improvement,			KPIs and actions plans created	
set priorities, and		Setting of priorities based		
inform strategy		on data		
3.5.2 Ensure effective	LA School	Evidence of data use and	Improved understanding of	
management	Information Team	extraction	the cohort of children on EHCP	
information system is			in order to drive strategy	
in place to extract		Protocol for use of MIS		
specific data on all		written and shared		
children, such as				
primary need, in order				
to inform current and				
future strategy.				

### **Priority Four**

Statement: There are limited opportunities for parents, carers and children and young people with SEND to be involved in planning and reviewing area services.

Outcome: Empowering and supporting children and young people with SEND and their parent/carers to influence local SEND policy and service design so provision can be delivered in a way that better meets their needs.

#### Focus Area 4.1

Information on the local offer webpages is not consistently easy to find, useful or up to date. Avenues for support such as the SEND information, advice, and support service (SENDIASS) and the parent carer forum, Special Voices, are not universally known about or accessible to parents, including those of a child or young person with an education, health, and care (EHC) plan. However, parents who have accessed and used these services praise the support and advice they have received. (4)

Action to Implement	Lead	Evidence	Impact Measures	<b>Completion Date</b>	Progress
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				Red – Delayed Amber – In progress Green – On Track Blue – Completed Pink – To be started
Ensure that every Parent/carer knows about the local offer website.	LA	* Comms and engagement plan showing engagement campaigns with parent/carers, schools SBC staff, Early Years, and vol sector orgs, faith groups, range of promotional materials produced.	*Pre and post parent survey, *Increased visits to local offer website, *Increased calls to family information service	
Ensure that every Parent/carer of a child with SEND knows about local support services like SENDIASS, Special Voices, GEMS.	LA	*Comms and engagement plan showing engagement campaigns with parent/carers, schools SBC staff, Early Years, and vol sector orgs, faith groups, range of promotional materials produced.  *Special Voices, GEMS and SENDIASS are featured more prominently on local offer homepage including full range of contact details available.	*Increase in referrals to SENDIASS, GEMS, Special Voices	

All information on local offer website is up to date and useful.	LA	*Review of points during a family's journey to signpost to support services e.g., general queries to Family information team or SEND team, when EHCP is first requested, if plan is declined or offered, upon completion, annual reviews, before making onward health referrals.  *Seek consent from families at first contact to share information/newsletter on local services.  Evidence of website development and improvement- e.g., see examples from LINK such as date for when page was last	*Increase in visit to website, *Increase in positive feedback received, *Increased number of positive votes,	
		updated, prompt in back end for page reviews, easier way to give feedback on an individual page basis like 'was this page useful? question and comment box prompt.	votes,	
Local offer website is improved with the feedback and help of children and young people with SEND and parent/carers	LA	* Use of existing feedback on local offer e.g., from Kids SEND Event,  * Engagement timetable with a plan for regular (annual?) focus groups with	*Increase in visit to website, *Increase in positive feedback received,	

		CYP and parent/carers and			
		mystery shop/find it first			
		activities.			
		* Feedback is systematically			
		collected using a range of			
		formal and informal			
		mechanisms and used to			
		improve local offer website,			
		*Evidence of developments			
		as a result of feedback and			
		closing feedback loop with			
		'you said, we did',			
		engagement events			
Focus Area 4.2					
Collaborative work betw	veen professionals and	children and their families to pl	an services, known as co-productio	n, is weak. Parental represei	ntation is
largely limited to a repr	esentative of Special Vo	ices attending key decision-mal	king groups. There is no strategic a	rrangement in place for cons	sulting and
co-producing services w	vith children and young	people who have SEND. (4)			
A wide range of	LA	Evidence that: *Engagement	*Increased representation on	Dec 2022	
opportunities are on		happens in a range of	existing universal forums like		
offer for children and		different services and	Slough Youth Parliament, Reach		
young people		settings, not just those	Out Group, Young Health		
including children		specifically focused on SEND	Champions reflective of the		
with SEND and for		*Opportunities to take part	local population,		
parent/carers to		in different types of	*Participation groups have		
participate both		decisions e.g., planning,	improved links to SEND specific		
individually and		service delivery, evaluation,	forums and Parent/carer		
strategically		communications,	forums		
		*A varied approach and			
		range of different delivery			
		models and methods are			
		used including seeking input			
		outside of formal meetings.			

		*Parent/carer voice & youth voice is a standing item at SEND board meetings			
Ensure young people with SEND, parents/carers have accessible information about engagement opportunities and understand how they can get involved and that it is their right to participate and be included	LA	*Joint Participation strategy in place,  * Comms and engagement plan showing engagement campaigns with parent/carers, SBC staff, Early Years, Schools and vol sector orgs, faith groups, range of promotional materials produced.	*Increased representation at universal participation groups	Dec 2022	
Children and young people with SEND, parent/carers are effectively supported to participate meaningfully	LA	Evidence that:  *Young people have equal access to engagement activities, whatever their impairment,  * Activities are appropriate to the age, abilities and access requirements of the young people and planned with young people,  *Input outside of formal meetings e.g., coffee mornings, schools, surveys, social media,  * Feedback is systematically collected using a range of formal and informal mechanisms and used to	*Increased representation at universal participation groups, *Participants, report they receive the required support to access engagement opportunities and understand how their contributions will be used, *Participants report that they are satisfied that their views have been listened to and acted upon, *Participants report that they have gained something (skills, confidence, new experiences) from their involvement,	March 2023	

		improve activities and services, *Participants have regular opportunities to meet with	*Participants are rewarded and recognised for their contributions,  *% of staff receiving disability		
		strategic decision-makers, *Engagement takes place at	equality training,  * Increased staff across MDT's		
		operational, strategic, and	attending participation training		
		individual levels			
		*Engagement is built into			
		activities in a proactive and			
		planned way,			
		*Participants receive			
		training and support to			
		understand their rights to take part in decision-making,			
		*Staff are equipped with the			
		knowledge, tools, and skills			
		to promote and support			
		participation,			
		*'You said, we did'			
		Evaluation reports			
Focus Area 4.3					
	, , ,		co-production is very limited. Altho		
			he planning, design, delivery, or ev	aluation of the local area's o	itter.
A Slough wide	LA	le in the area is not well known *Short term- *Commitment	*Increased opportunities to	Short term goals by Dec	
commitment to	CCG	to SEND Participation via a	take part in different types of	2022, Long term by April	
participation including	BHFT	joint charter,	decisions e.g., planning, service	2022, Long term by April 2023	
the participation of	SFC	*Youth voice is included in	delivery, evaluation,	2023	
children and young		SBC's refreshed youth offer,	communications,		
people with SEND,		*Refresh of SBC MOU with	*Increased representation at		
parent/carers		special voices, *Menu of	universal forums and or		
individually,					

operationally, and	opportunities exists with	creation of SEND participation	
strategically	associated support,	group	
	*Longer term- a		
	Consolidation of existing		
	strategies e.g., SCST		
	participation strategy into a		
	joint Slough wide strategy		
	identifying the group and		
	structures that underpin		
	participation in Slough and		
	including a commitment for		
	children with SEND to		
	influence 'mainstream' or		
	'universal' services not just		
	those specifically focused on		
	disability,		
	*Practitioners and young		
	people have a shared		
	understanding of the		
	opportunities available,		
	levels of participation and		
	the purpose of young		
	people's participation,		
	*Objectives have been		
	designed with children and		
	young people,		
	parents/carers		
	*There are mechanisms to		
	ensure that universal		
	participation groups link		
	strategically and sustainably		
	with local SEND		
	organisations/teams, CYP via		

	surveys, schools or SEND			
	participation groups.			
The current	Project plan has built in	Improved satisfaction in the	Monitoring and initial	
programme to	timescale to allow for	way DP can be used	data collection is in	Amber
redesign	effective consultation and		place.	
commissioned short	engagement throughout	Increased transparency in		
breaks by SCF and	selection.	access	Further work to	
change arrangements			benchmark and model is	
for use of DP has co-	Commissioners have linked	Offer is influenced by	required to progress	
production as a	with SBC Task and Finish	stakeholder opinion and	commissioning from April	
central focus.	group.	choices.	22 – April 2023	
	In addition, commissioners			
	have liaised with the CCG to			
	ensure that they are linked			
	into the Task and Finish			
	group around the			
	personalisation agenda that			
	is being pursued through			
	that avenue.			
	SCF to streamline the work			
	required to fit the gaps			
	between the two Task and			
	Finish groups ensuring both			
	a holistic and streamlined			
	offer to families as well as			
	no duplication of work.			
	no adplication of work.			
Focus Area 4.4				<u> </u>

Only 40% of parents and carers who expressed their views feel that their child's outcomes are improving. Parents expressed wide-ranging concerns relating to a lack of continuity in education and mental health support, as well as the absence of essential therapies. Parents say that these weaknesses have affected their children's overall progress in a negative way. (4)

Commitment to seek	SBC LA	*Neurodiversity network	*Increased parents/carers	March 2023
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out the views of	BHFT	*Service feedback is	report that they are satisfied	
parent/carers and		systematically collected	that their views have been	
improve services with		using a range of formal and	listened to and acted upon	
their help		informal mechanisms and	*Reduction in complaints (both	
		used to improve activities	services and with EHCP's)	
		and services,		
		*Information from individual		
		decision-making processes		
		(such as assessments or		
		reviews) feed into strategic		
		processes,		
		* Evidence of developments		
		because of Parent/carer		
		feedback and closing		
		feedback loop with 'you		
		said, we did', engagement		
		events.		

### **Priority Five**

Statement: The timeliness with which EHC plans are produced and updated, particularly nearing transition points and the absence of systematic processes for the quality assurance of EHC plans.

Outcome: All EHC plans will be produced and updated to a consistently high standard and completed within the statutory assessment and review timescales. There will be robust systematic processes in place internally, for quality assurance.

### Focus Area 5.1

statutory assessment processes are not completed efficiently enough, and the area takes too long to produce EHC plans. This compromises effective and timely placement within and beyond early years and impacts negatively on transition across all phases. (5)

Action to Implement	Lead Agency	Evidence	Impact Measures	Completion Date	Progress Red - Delayed Amber - In progress Green - On Track
5.1.1 Complete review of current operating model and capacity within statutory SEND team, with focus on caseload management and compliance with statutory EHCNA timescales and responsibilities	SEND Service	Deficits in resource and capacity identified. Operating model for processing EHCNAs updated.	Sufficient SEND officers in post to ensure caseloads are set at a level that consistently produces EHCPs within statutory timescales. Sufficient SEND manager capacity in place to ensure compliance and monitor delivery of new operating model.		Blue – Completed Pink – To be started

5.1.2 Recruit additional capacity within SEND team to	SEND Service	Staff recruited and additional capacity embedded.		
fully implement new operating model				
5.1.3 Address current vacancies in Educational Psychology service to increase capacity for	Inclusion Team	Recruitment to current vacancies has been successful.	Psychological advice for EHCNA completed within statutory 6-week timescales, reducing pressure on SEND team around 20-week process	
statutory EHCNA work 5.1.4 Develop a local recruitment and retention strategy for SEND and Educational Psychology to attract and retain high quality staff within Slough	Inclusion Team	Factors including staff experience of working in Slough and local market are fully understood and measures identified to address them.	Level of ongoing vacancies is minimised, and staff report benefits of improved stability and morale	
5.1.5 Implement and embed new operating model for processing and completing EHNCAs, incorporating IT solutions that enable an electronic EHCP 'portal' platform as part of model	SEND Service	A clearly defined 20-week process is in place, which embeds efficiencies appropriately while maintaining quality and person-centred practice. Appropriate IT platform for electronic EHCPs is identified and implementation plan ensures quality and compliance are not negatively impacted.	EHCNAs completed within 20-week timescales. CYP, families and professionals able to contribute to and check progress of EHCNA process online Stakeholders report improvements in levels of responsiveness and co-production.	

5.1.6 Develop use of	SEND Service	SEND data 'dashboard'	Data provides a detailed
data platforms to		includes:	overview of each step of the
ensure EHCNA data is		% Whether to assess	20-week process, and all
used to fullest		decisions within 6-weeks	agencies who contribute to
capacity to identify		% EP advice completed	EHCNAs work together to
trends (volume, need,		within timescale	improve performance with
timeliness) and		% Health advice	regard to timely completion of
manage performance		completed within	EHCPs.
		timescale	
		% Social Care advice	
		completed within	
		timescale	
		% Whether to issue	
		decisions made within 16-	
		weeks	
		% EHCPs finalised within	
		20-weeks	
Focus Area 5.2			

Requested changes to EHC plans following annual reviews are not completed in a timely manner. Many children and young people are in possession of extremely outdated plans. High levels of staff turnover and the associated relative inexperience of new staff have exacerbated the situation. (5)

5.2.1 Complete review of current operating model and capacity within statutory SEND team, with focus on caseload management and compliance with Annual Review and Phase Transfer timescales and responsibilities		Deficits in resource and capacity identified. Operating model for processing Annual Reviews and Phase Transfers is updated.	Sufficient SEND officers in post to ensure caseloads are set at a level that consistently processes Annual Reviews within statutory timescales. Sufficient SEND manager capacity in place to ensure compliance and monitor delivery of new operating model.		
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5.2.2 Recruit additional capacity within SEND team to fully implement new operating model 5.2.3 Implement and embed new operating model for processing and completing Annual Reviews, incorporating IT solutions that enable an electronic EHCP 'portal' platform as part of model		Staff recruited and additional capacity embedded.  A clearly defined Annual Review process is in place, which embeds efficiencies appropriately while maintaining quality and person-centred practice. Appropriate IT platform for electronic EHCPs is identified and implementation plan ensures quality and compliance are not negatively impacted.	Annual Reviews completed within statutory timescales. CYP, families and professionals able to contribute to and check progress of Annual Review online Stakeholders report improvements in levels of responsiveness and coproduction.	
5.2.42 Develop use of data platforms to ensure Annual Review data is used to fullest capacity to identify trends (volume, need, timeliness) and manage performance	SEND Service	SEND data 'dashboard' includes: % Annual Reviews completed within statutory timescale (i.e., convened by education provider within 12 months and LA decision /amendments made within 4 weeks)	Data provides a detailed overview of Annual Review process and is used to improve performance with regard to timely completion and identification of next steps (i.e., amendments, LA decisions required, consultations).	
Focus Area 5.3	ı	ı	1	

EHC plans are produced and amended far too slowly. There is no consistent auditing of EHC plans across the area. Therefore, the quality and consistency of EHC plans are not routinely assured. The absence of social care provision where this is required due to the child or young person's identified needs, as well as the variable inclusion and quality of health information, means that children and young people with SEND in the Slough area do not have their needs reliably assessed or met. (5)

5.3.1 Establish a multi- agency Quality Assurance Framework for EHCPs to ensure effective and sustainable mechanisms to evaluate quality as well as compliance.  SEND Service  Voice of the child is clear, and parents can recognise their child/py can recognise themselves within the plan. Health and social care needs and provision are identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  SEND Service  SEND Service  Voice of the child is clear, and parents can recognise their child/py can recognise themselves within the plan. Stakeholders report improvements in levels of satisfaction, quality, consistency, and co- production.  Production.  Service Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners for gel supported and quality of					
Assurance Framework for EHCPs to ensure effective and sustainable mechanisms to evaluate quality as well as compliance.  Well as compliance.  Assurance Framework for EHCPs to ensure effective and sustainable mechanisms to evaluate quality as well as compliance.  Well as compliance.  Assurance Framework for EHCPs to ensure effective and sustainable mechanisms to evaluate quality as well as compliance.  Well as compliance.  Assurance Framework for EHCPs to ensure recognise themselves within the plan.  Health and social care needs and provision are identified and a specificity of provision in plans.  Language is specific and accessible.  Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  SEND Service  Gaps in skills and practice have been identified and a programme of high quality CPD is in place  GEPC delivery. Practitioners	5.3.1 Establish a multi-	SEND Service	Voice of the child is clear,		
for EHCPs to ensure effective and sustainable mechanisms to evaluate quality as well as compliance.  Health and social care needs and provision are identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans.  Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  SEND Service  SEND Service  SEND Service  Tecognise themselves within the plan. Health and social care needs and provision are identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans.  Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners	agency Quality		and parents can recognise	and all activities linked to it	
effective and sustainable mechanisms to evaluate quality as well as compliance.  Within the plan. Health and social care needs and provision are identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans.  Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  SEND Service Within the plan. Health and social care needs and provision and provision and provision in plans.  SEND Service Gaps in skills and practice have been identified and a programme of high quality CPD is in place  Within the plan. Health and social care needs and provision at instruction, quality, consistency, and co-production.  Improvements in levels of satisfaction, quality, consistency, and co-production.	Assurance Framework		their child/yp can	are embedded.	
sustainable mechanisms to evaluate quality as well as compliance.  Health and social care needs and provision are identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and supervision of casework for SEND  SEND Service  Gaps in skills and practice have been identified and a programme of high quality CPD is in place  Satisfaction, quality, consistency, and co- production.  Satisfaction, quality, consistency, and co- production.  Sources sources production.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners	for EHCPs to ensure		recognise themselves	Stakeholders report	
mechanisms to evaluate quality as well as compliance.  In eeds and provision are identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  SEND Service  Gaps in skills and practice have been identified and a programme of high quality CPD is in place  Consistency, and co- production.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners	effective and		within the plan.	improvements in levels of	
evaluate quality as well as compliance.    Identified and defined, underpinned by an evidence base. Quantification and specificity of provision in plans.   Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.    Send Service   Gaps in skills and practice have been identified and a programme of high quality CPD is in place   Gen first place   Ge	sustainable		Health and social care	satisfaction, quality,	
well as compliance.  underpinned by an evidence base. Quantification and specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  SEND Service  Underpinned by an evidence base. Quantification and specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners	mechanisms to		needs and provision are	consistency, and co-	
evidence base. Quantification and specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  SEND Service Gaps in skills and practice have been identified and a programme of high quality CPD is in place  evidence base. Quantification and specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners	evaluate quality as		identified and defined,	production.	
Quantification and specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  Quantification and specificity of provision on plans.  Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners	well as compliance.		underpinned by an		
specificity of provision in plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  specificity of provision in plans. Sample of plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			evidence base.		
plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  plans. Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			Quantification and		
Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  Language is specific and accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			specificity of provision in		
accessible. Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  SEND Service  Gaps in skills and practice have been identified and a programme of high quality CPD is in place  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			plans.		
Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  Plans describe appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			Language is specific and		
appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  appropriate provision over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			accessible.		
over and above Quality First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  over and above Quality First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			Plans describe		
First Teaching and resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  First Teaching and resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			appropriate provision		
resources normally available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  resources normally available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			over and above Quality		
available to mainstream settings.  5.3.2 Review and strengthen supervision of casework for SEND  available to mainstream settings.  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			First Teaching and		
settings.  5.3.2 Review and SEND Service Gaps in skills and practice have been identified and supervision of casework for SEND quality CPD is in place Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			resources normally		
5.3.2 Review and strengthen supervision of casework for SEND  SEND Service Gaps in skills and practice have been identified and a programme of high quality CPD is in place  Gaps in skills and practice have been identified and a programme of high quality CPD is in place  Systems are embedded to monitor individual/team performance and the quality of EHCP delivery. Practitioners			available to mainstream		
strengthen supervision of casework for SEND have been identified and a programme of high quality CPD is in place  have been identified and performance and the quality of EHCP delivery. Practitioners			settings.		
supervision of a programme of high casework for SEND a programme of high quality CPD is in place of EHCP delivery. Practitioners	5.3.2 Review and	SEND Service	Gaps in skills and practice	Systems are embedded to	
casework for SEND quality CPD is in place of EHCP delivery. Practitioners	strengthen	\	have been identified and	monitor individual/team	
	supervision of		a programme of high	performance and the quality	
Officers and establish feel supported and quality of	casework for SEND		quality CPD is in place	of EHCP delivery. Practitioners	
and the second s	Officers and establish			feel supported and quality of	
KPIs against which to practice improves.	KPIs against which to			practice improves.	

identify and address		Complaints have reduced.	
performance issues.			

#### **Priority Six**

Statement: The absence of social care considerations in EHC plans, for children and young people not known to children's social care, and in services in the area, including the lack of age-appropriate social opportunities for children and young people and limited offer of short break or respite services for parents and carers.

Outcome: The social care needs of children and young people with SEND will be correctly identified, assessed, and met enabling children and young people with SEND to participate on an equal footing with their peers. Children and young people with SEND will not miss out on any ordinary childhood experiences. There will be effective timely transition planning for children and young people with SEND moving into adult care as well as opportunities to develop independence skills in preparation for adulthood.

#### Focus Area 6.1

The social care needs of children and young people with SEND are not routinely or reliably identified, assessed, or met unless they are known to children's social care. While some statutory elements are stronger, such as the linking of child protection and child in need plans to EHC plans, statutory disability assessments are not consistently completed. Care needs such as travel training or support to engage in leisure activities are absent. (6)

·	· · · · · · · · · · · · · · · · · · ·				
Action to Implement	Lead Agency	Evidence	Impact Measures	Completion Date	Progress Red - Delayed Amber – In
					progress Green – On Track Blue – Completed Pink – To be started
	SCF Head of targeted	Minutes from SEND	Sign posting and provision of	February 2022	Amber
	Early Help	Meetings	need for all children		

Joint working	SBC				
processes ensure that	350	Utilisation of the Local	Children		
social care needs		Offer	Cimarcii		
(non-statutory) are		Offici			
considered with		Feedback from Parents			
representation from		and Carers			
set up and sustained		and carers			
between SCF,		National pilot for Virtual			
including Early Help		Schools for all children			
at, Youth Justice and		with a social worker may			
SEND Panel Team		provide some capacity, if			
SEND Pallel Tealli		extended nationally after			
		March 22			
Find mechanisms to		IVIUICII ZZ			
actively listen to	SCF Head of Targeted	Processes in Place	Children's needs are identified	February 2022	Amber
families and school	Early Help and SBC	1 Toccsses in Flace	earlier and provision in place	T COT daily 2022	Allibei
staff if they feel social	Head of SEND		carrier and provision in place		
care complexity has	TICUU OI SEIVE				
been overlooked, and					
act on them, are set					
up and sustained					
between SEND Team					
and Early Help to					
ensure that there is a					
graduated approach					
for support					
Focus Area 6.2				,	
Preparation for adulthoo	od is weak. Less than 10	% of parents who responded	to the survey felt that their child	had been supported by local se	rvices to
		·	rted on a lack of provision for sho		
people with SEND are m	issing out on many ordi	nary childhood experiences,	as well as opportunities to develop	p independence skills and to pr	epare well
for adulthood. (6)					
See 1.8 and see below					
6.4					

#### Focus Area 6.3

The social care needs of children and young people with SEND are rarely considered or provided for unless they are known to children's social care. There are too few opportunities to participate in local clubs and activities and to experience social aspects of childhood on an equal footing with peers. (6)

#### Focus Area 6.4

There is limited access to short breaks. Children and young people with SEND are unable to participate in the area on an equal footing with their peers. Social care elements of EHC plans are not considered. Consequently, children and young people's opportunities to develop wider interests, to socialise beyond school and to develop independence are hindered and opportunities to strengthen outcomes are lost. Few families take up the possibility of personal budgets to support their child's needs. Some parents are unaware of what a personal budget is, while others feel it will be too complicated to navigate. (6)

navigate. (6)					
Review the provision	Commissioning Lead	Focused programme of	Options for delivery will be	December 2022All key roles	Amber
of quality, cost	SCF	compliance re DP	shared formally within a	recruited to.	
effective short breaks		resolved	business case by March 22		
that promote				Backlog of compliance re DP	
children's outcomes		Robust processes for	DP audit identifies issues of	resolved	
		package work within DFE	concerns and promotes		
		to include review of care	improved compliance Q3 2021-	Robust processes for	
		with increased number of	22	package of care with	
		accredited providers		increased number of	
			Regular contract monitoring of	accredited providers	
		Business case for	commissioned services	-	
		sufficiency, access,	improves data and analysis	Business case for	
		transparency, and impact		procurement of short break	
		to inform procurement of	Programme of consultation to	services on track	
		short break services on	include young people and their		
		track from 2023	families by June 22 to inform	Effective working with	
			new commissioned	partners across SEN, virtual	
		Effective review of all	arrangements by April 23	school, and disabilities to	
		paperwork /procedures		promote shared	
		to promote access and		understanding of	
		equity across cohorts		opportunities/risks	
		Engagement of			
		Commissioning Lead			

		within SEND Board meetings from January 2021  Collaborative working with partners across SEN, virtual school, and disabilities to promote shared understanding of opportunities/risks SEN services to review joint working arrangements to avoid unnecessary accommodation			
Review of current arrangements for direct payments to include options for pre-payment cards and more flexible parameters for use. Potential collaboration with adult services and CCG is being discussed.	Commissioning Lead SCF	An audit of DP has indicated that families require additional support to manage services safely and the need for support has been built into growth bids and the need for translation into specification for new service offer July 22	Parents and carers have flexibility in support and opportunities  Compliant use of DP  Reduced challenge/complaints impacting officer time  Increased take up reducing more expensive options	July 2022 Options appraisal and business case on track	Amber

Accreditation of new providers will ensure differentiated offer and improved costs generating confidence in this model of support    Since April 2021 there has been a growth in the number of packages and families supported from 37 to 77   To 77						
	oroviders will ensure differentiated offer and improved costs generating confidence n this model of	1	has been a growth in the number of packages and families supported from 37 to 77  Growth in provider numbers **  Initial analysis shows that the monthly average spend has risen from £ 1,370 in 2020 to £25,827 in 2021. This is across ten providers. The total number of hours per term time week provided has risen during the same time period from 45 to 273.  Short breaks are provided to provide ongoing support and also to support emergency situations and avoid accommodation  Average monthly spend	and children  Improved flexibility and access to include short/ time sensitive services	engagement and response	Green
£1,112 in 2020 to £5,421 and support to families has			provided has risen. from		,	

		in 2021. The total number of hours per week of DP requested during term time in 2020 was 17 and this has now risen to 84 in 2021.		improved compliance and stakeholder satisfaction.  Improved confidence in DP as effective delivery mechanism	
Development of sufficiency: Residential respite	Commissioning Lead SCF	Work alongside consultants has identified potential for improved procurement opportunities and increased volume.  Two local providers have been accredited to provide residential short break respite and there is ongoing market engagement to build more exclusive arrangements  Review of in-house provision to model impact of extended use and beds	Placement at local school maintained for children  Contact with family/community maintained and promoted	On track to point of procurement	Amber
Review the provision of quality, cost	Commissioning Lead SCF	Focused programme of work within DFE to	Options for delivery will be shared formally within a	All key roles recruited to.	Amber

effective short breaks	include review of	business case by March 22	Backlog April 2023 of
that promote	sufficiency, access,	business case by March 22	compliance re DP resolved
children's outcomes	transparency, and impact	DP audit identifies issues of	compliance te de l'esolveu
ciliaren s outcomes			Dahuat aya asasa fay
	to inform procurement	concerns and promotes	Robust processes for
	from 2023	improved compliance Q3 2021-	package of care with
		22	increased number of
	Review of all paperwork		accredited providers
	/procedures to promote	Regular contract monitoring of	
	access and equity across	commissioned services	Business case for
	cohorts	improves data and analysis	procurement of short break
			services on track
	Engagement of	Programme of consultation to	
	Commissioning Lead	include young people and their	Effective working with
	within SEND Board	families by June 22 to inform	partners across SEN, virtual
	meetings from January	new commissioned	school, and disabilities to
	2021	arrangements by April 23	promote shared
			understanding of
	Collaborative working		opportunities/risks
	with Virtual school and		
	SEN services to review		
	joint working		
	arrangements to avoid		
	unnecessary		
	accommodation.		
	All key roles recruited to.		
	7 iii key Toles Teel altea to.		
	Backlog of compliance re		
	DP resolved		
	Robust processes for		
	package of care with		
	increased number of		
	accredited providers		

		Business case for procurement of short break services on track			
		Effective working with partners across SEN, virtual school, and disabilities to promote shared understanding of opportunities/risks			
Focus Area 6.5					
promote timely and cor leaders have acted to co	mprehensive transition on commission additional res			s insufficiently timely. Aware o	f this, area
Development of	Commissioning Lead		Young people requiring	Tender has been issued	GREEN
sufficient	SCF		additional support to build		
accommodation and			independence skills can	Implementation working	
support arrangements		New tender due for	transition between	group is being developed to	
for young people 16-		implementation 1.8.22	arrangements as necessary	ensure robust processes for	
25 in Slough		allows for differentiated	avoiding `cliff edge` at 18	joint working April 2023	
This will provide		support by stage not age.	Plans for a `curriculum based `		
opportunities for		Young people can access	training package from age 16		
young people who are		levels of support in their	are being developed across the		
accommodated and		accommodation or	whole offer to enable skill		
Care leavers not		community as needed	enhancement, resilience		
meeting the threshold		according to assessed	building and tenancy		
of ASC to receive		need.	sustainability reducing		
support post 16			eviction/arears.		
allowing transition		Referral management in			
into independence.		line with St Basils	Levels of NEET reduce		

pathway allows for in reach from community- based services and ASC/AMH	Confidence levels within young people transitioning into independence rises	
ASCIAINIT	mucpendence rises	



### **Priority Seven**

Statement: There is inequitable access to SALT and OT services, excessive waiting lists and waiting times and the absence of a dysphagia service for those aged five and over.

Outcome: That all our Children and Young People in Slough will have equitable and timely access to health services resulting in significantly improved short and long-term health outcomes. How these services are delivered will be driven by the voices of our Children, Young People and their Parent/Carers who will feel supported and included in the shaping and improvement of all future local health services.

#### Focus Area 7.1

Joint commissioning is not developed well enough. Habitual 'spot purchasing' in response to crises and/or individual needs or petitions has compromised the effective use of funding, including high needs funding. (7)

Action to Implement	Lead Agency	Evidence	Impact Measures	Completion Date	Progress Red - Delayed Amber – In progress Green – On Track Blue – Completed Pink – To be started

#### Focus Area 7.2

The CCG recognises that waiting times for assessment of occupational therapy (OT) and neurodevelopmental needs are unacceptably long. For some services, funding has been allocated to reduce waiting times to a maximum of 12 months, but these are not set against clear, deliverable benchmarks. (7)

(7)				
NEURODEVELOPMENT	BHFT		March 2023	
AL				
Working towards a				
maximum wait of 12				
months by the end of				
March 2023.				
New investment				
enabling service				

	T	T		Г	<u> </u>
expansion – extending					
capacity through					
expanding BHFT AAT &					
ADHD teams and					
working in partnership					
with external providers					
	BHFT				
BHFT, Frimley CCG and	Frimley CCG				
3 x Local Authorities in	Local Authority				
East Berkshire to work					
in partnership to					
review and agree the					
joint commissioning of					
integrated therapies					
(physio, OT, and SLT)					
Focus Area 7.3					
There is no dysphagia (pe	eople who experience diff	iculties swallowing, eating	and/or drinking) service of	ommissioned for children	aged over five. These
children are not provided	d with preventative or dev	elopmental eating and dri	nking support. This means	they do not have their ne	eds met in a planned
and coordinated way and	d can only access treatmer	nt through emergency dep	artments when experienc	ing a severe difficulty in sv	vallowing. (7)
Scoping of service	BHFT	Jointly agreed paper			
required for CYP aged	Frimley CCG	outlining need in			
over five who are likely	Local Authority	Slough for school age			
to require dysphagia		speech and language			
(eating and drinking		therapy service for CYP			
support). This will		with eating and			
enable costing to be		drinking needs.			
undertaken.					
All CYP in Slough with		All CYP in Slough able	Reduction in number		
eating and drinking	BHFT	to access service. CYP	of CYP presenting at a		
needs will be able to	Frimley CCG	seen within 2 weeks	& e for swallowing		
access timely specialist	Local Authority	for urgent assessment	assessments.		
support.		and 6 weeks for			

		routine assessment of			
		eating and drinking			
		needs.			
Focus Area 7.4 – this lin	ks with 7.6				
The area does not comp	ly with the requirements s	et out in many EHC plans.	For example, a significant	number of pupils of se	chool age are not receiving
the speech and language	e therapy identified. Acces	s to speech and language	therapy for school-aged ch	nildren is inequitable a	cross the area. (7)
Focus Area 7.5				·	·
Too many children are w	vaiting too long for OT asse	essment. 172 children have	e been waiting for over a y	ear. Occupational the	rapists are unable to
contribute to EHC plans	within statutory timefram	es. There is increasing den	nand for contributions to I	EHC plans and for asse	ssments by the OT service.
Children awaiting assess	ment are triaged and prior	ritised according to urgend	cy of need. This means tha	t EHC plans are delaye	ed and that many children do
not access the service in	a timely way. (7)				
OT Action Plan in place	BHFT	Monthly highlight	Number of CYP waiting	March 31, 2023	Amber
-Reduction of waiting		report with key metrics	for Asst.		
times for assessment		and, progress to date	Avg. wait, longest wait,		
for routine referrals to			% tracking of CYP		
maximum wait of 12			waiting longer than 53		
months.			weeks and % tracking		
			of CYP waiting 52 wks.		
<ul> <li>BHFT undertake a</li> </ul>	· ·		or less.		
comprehensive					
demand capacity					
modelling exercise					
with the aim of					
informing future					
planning/commissi					
oning.					
In the short to medium					
term, BHFT were					
requested to					
recommend					
approximate additional					
resource required to					

within our triage service  Clear the current backlog of EHCA requests that have breached the 6-week target					
• Ensure that health representation is supported on the SEN panels for a period of one year to support the work required to strengthen the Graduated Response and to apply learning in the longer term within the Integrated Therapies project.	BHFT	Feedback, Agree Key metrics to monitor.			Pink
Reduction in time taken to triage initial referrals by reducing the backlog in triage so that there are no more than 25 referrals waiting at any one time.	BHFT	Monthly reporting	Referral trends, number of referrals triaged per month, outcome of the triage	March 31, 2023	Amber

Focus Area 7.6	Focus Area 7.6					
The speech and language	therapy (SALT) service ha	as been commissioned to v	work with 18 schools to as	ssess children with EHC pla	ins. Many of these	
children have not previo	usly been known to the se	rvice. In one special schoo	ol alone, over 150 children	are awaiting assessment.	Many children recently	
assessed are not receiving	ng the SALT they require. T	he approach taken means	that many children's nee	ds are not known and, wh	ere needs are identified,	
children and young peop	le do not routinely receive	e the support that they red	quire. (7)	_		
All CYP within the 17	BHFT	All <b>180</b> CYP who attend	Reduction of number	March 2023		
mainstream schools		the 17 schools covered	of CYP with identified			
covered by the current		by the current contract	speech and language			
commissioned contract		who have identified	therapy on EHCPs not			
with BHFT will have		speech and language	yet seen by the CYPIT			
been seen for a		therapy needs will	service.			
review/up to date		have been seen for a				
assessment of their		review/assessment of	CYP in Slough			
needs by March 2023.		their needs and up to	attending 1 of 17			
As of 19.1.22 184 CYP		date advice and	schools will have the			
are already on the		recommendations	speech and language			
active SALT caseload in		provided for their	therapy needs			
Slough attending one	`	EHCPs.	identified on their			
of the 17 schools and			EHCPs met.			
180 CYP have an						
unidentified speech						
and language therapy						
need but have not yet						
been seen by CYPIT						
services.						
All CYP who attend	BHFT	All <b>157</b> CYP not yet	Reduction of number	March 2023		
Arbour Vale School and	Local authority	seen by the current	of CYP with identified			
have identified speech		CYPIT service will have	speech and language			
and language therapy		been seen for a	therapy on EHCPs not			
needs on their EHCP		review/reassessment	yet seen by the CYPIT			
needs will have been		of their needs and up	service.			

seen and their needs reviewed/reassessed by March 2023. As of 19.1.22 157 CYP have identified speech and language therapy needs on their EHCPs but have not yet been seen by CYPIT services.	to date advice and recommendations provided for their EHCPs.	CYP in Slough attending 1 of 17 schools will have the speech and language therapy needs identified on their EHCPs met.		
Universal and targeted BHFT	School staff in all 18	Fewer CYP will be	July 2022	
training to be delivered	schools will be able to	referred for an EHCA		
to all 18 schools in the	implement strategies	as their needs will have		
currently	within the classroom	been met at a		
commissioned contract	to support CYP	universal and targeted		
to support school staff	requiring universal and	level.		
in implementing the	targeted levels of			
graduated response.	support.			

#### Focus Area 7.7

Children and young people are waiting too long for an assessment for autism spectrum disorder (ASD) or attention deficit disorder. Although parents and young people are informed of support services and can access support from clinicians while waiting, the plan to address the wait times has no key deliverable measures. This means that children and young people can be waiting for over two years and young adults over three years. (7)

EXPAND WORKFORCE to increase clinical capacity for new assessments (and, in the case of ADHD, medication initiation and titration)	BHFT	Monthly update to CCG (Highlight report) with key metrics and summary of progress Includes WTE recruited to date (and % of target workforce)	<ul> <li>Average wait in weeks</li> <li>% Of CYP seen</li> <li>&lt; 52 weeks and</li> <li>&gt;52 weeks</li> <li>Longest wait</li> </ul>	March 2023	Amber
Maximum wait of 12m	BHFT	Monthly update to	In addition to the		Green
		CCG (Highlight report)	above metrics:		

PARTNERSHIP WORKING to increase clinical capacity for new assessments (and, in the case of ADHD, medication initiation and titration)		Contracts, monthly reporting	<ul> <li>Referrals transferred</li> <li>Assessments in progress</li> <li>Assessments completed</li> </ul>		
ALL AGE AUTISM AND ADHD PROCUREMENT to increase clinical capacity for new assessments (and, in the case of ADHD, medication initiation and titration)	BHFT	In progress – not yet out to tender	In progress	September 2022	Amber
Maximum wait of 12 m  TRANSFORMATION Under 5 autism: Implementation of agreed standardised model for autism assessments to increase clinical capacity for new assessments	BHFT	Monthly reporting (Highlight Report)	<ul> <li>Average wait in weeks</li> <li>% Of CYP seen</li> <li>&lt; 52 weeks and &gt;52 weeks</li> <li>Longest wait</li> </ul>	March 31 2022	Amber

Maximum wait of 12m  QUALITY IMPROVEMENT PROJECTS To ensure service operating at optimal efficiency  Autism 5-18y 1. Number of appts to reach diagnostic decision  ADHD 2. DNA 3. Wait for diagnostic decision 4. Wait for medication initiation	BHFT	Project highlight reports/Countermeasu re summaries	Autism 5-18y  1. % Of assessments concluded at 2 <sup>nd</sup> appt  ADHD  2. Monthly DNA %  3. Wait for diagnostic decision (average wait in days from 1 <sup>st</sup> appt to feedback) Wait for medication initiation following completion of assessment (average wait in days)	Review date April 2022	Amber
COVID-19 Impact of Covid-19 on autism assessments New ways of working and updated risk assessment	BHFT	Assessments concluded using blended offer with digital solutions provided by BHFT and as part of partnership working	Number of assessments concluded % Of assessment concluded at 2 <sup>nd</sup> appt	New ways of working: ongoing Risk assessment update: once Omicron variant has peaked and risk reducing	Amber

				I	<u> </u>	I
Focus Are	ea 7.8					
Funding a	and joint commi	issioning are not used well	to meet the needs of chil	dren and young people wi	th SEND across the area. I	Management of high
_	•	not been tight enough to				
	_	pressures evident in all are	_			
Ensure ro	obust DSG	LA	DSG Management Plan	More effective use of		
managen	ment plan in			finance and		
place to o	oversee High			distribution within the		
Needs Blo	ock spending			High Needs Block.		
and ensu	ire value for					
money a	pproach.					
Focus Ar	ea 7.9					
Families	with children un	ider the age of five years r	noving into the area are n	ot routinely seen and asse	ssed by the health visiting	service. The area has a
highly tra	ansient populati	on and high levels of need	. This means that a key op	portunity to assess childre	en's needs and offer suppo	ort is missed. (7)
1) T	That all	Frimley CCG	Operational;	That all children under	Achievable completion	Amber
С	children under	Solutions 4 Health	Assurances will be	the age of 5 who	dates to be agreed	Initial meeting booked
t	he age of 5		sought regarding the	transfer into Slough	with Solutions 4	with Solutions 4 Health
v	who transfer		current service offer	will be offered the	Health.	for 25.01.2022
ii	nto Slough		around the transfer in	appropriate level of	Agreed full submission	
v	who are		contact to ensure that	service delivery based	of current policy,	Update 25/01/2022
e	eligible or		those children	upon their identified	updated policy and	Update.
r	equest a		identified as requiring	level of need (e.g.,	audit by 01/04/2022	S4H currently
_	contact with		assessment and	universal, universal		reviewing transfer in
	he Health		additional support are	plus, universal		pathway. Current
1	isiting service		in receipt of it.	partnership		pathway to be
	vill receive		(Copy of the transfer in	plus/universal,		submitted by
0	one in a timely		policy/pathway)	targeted, specialist)		01/02/2022 and
n	nanner.					reviewed/updated
			Data: (provisional	That any child under		pathways to be
,	That all		target to be set at 95%	the age of 5 who		submitted on
	Parent/Carers		- to be agreed with	transfers into Slough		completion.
0	of children		Solutions 4 Health)	who is identified as		

under the age			requiring additional	Audit of transfer in
of 5 who	Audit	t of transfer in	support receives the	contacts to be carried
transfer into	conta	acts against the	correct support in a	out from January 2022-
Slough will	pathw	way to include %	timely manner.	March 2022 with a
receive	of ide	entified targeted		submission date of
information	conta	acts offered, % of	That the	01/04/2022.
about how to	famili	ies that receive	Parents/Carers of all	
access health	local i	information	children under the age	
and care	regard	ding health and	of 5 who transfer into	
services within	care s	services.	Slough have access to	
Slough.			information about how	
			to contact all key	
			health and care	
			services to empower	
			them to seek support	
			as required.	

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### **EQUALITY IMPACT ASSESSMENT TEMPLATE**

#### PLEASE ENSURE YOU READ THE GUIDANCE NOTES BEFORE COMPLETING THIS TEMPLATE

Completing an EIA is the simplest way to demonstrate that the Council has considered the equality impacts of its decisions and it reduces the risk of legal challenge. EIAs should be carried out at the earliest stages of policy development or a service review, and then updated as the policy or review develops. EIAs must be undertaken when it is possible for the findings to inform the final decision.

#### **SECTION 1:**

Title	SEND Written Statement of Action
<ul> <li>What are you analysing?</li> <li>What is the policy/project/activity/strategy looking to achieve?</li> <li>Who is it intended to benefit? Are any specific groups targeted by this decision?</li> <li>What results are intended?</li> </ul>	<ul> <li>The LA is responsible for the delivery of Special Education</li> <li>The SEND Written Statement of Action (WSOA) is a joint action plan by the CCG and the LA to address the poor Ofsted/CQC inspection that took place in September 2021. The report identified significant weaknesses and highlighted areas for development</li> <li>The benefit and intended results of the WSOA is to improve services for children with Special Education Needs and Disabilities (SEND), who are the target group.</li> </ul>
Details of the lead person completing the screening/EIA  Date sent to Finance	(i) Full Name: Johnny Kyriacou (ii) Position: AD – Education & Inclusion (iii) Unit: People (Children) (iii) Contact Details: Johnny.kyriacou@slough,gov.uk
Version number and date of update	V1

You will need to update your EIA as you move through the decision-making process. Record the version number here and the date you updated the EIA. Keep all versions so you have evidence that you have considered equality throughout the process. However <u>only</u> the most updated version will be saved in the Equalities SharePoint folder.

### SECTION 2: Do you need to complete a full Equality Impact Assessment (EIA)?

Not all proposals will require a full EIA, the assessment of impacts should be proportionate to the nature of the project/policy in question and its likely impact. To decide on the level of detail of the assessment required consider the potential impact on persons with protected characteristics.

2.1	• If you of surveys where	an overview of who uses/will use yes pacted by the proposal do not formally collect data about a pair or consultations, census data, national this is the case). Please attempt to come whether there is a need to consult sters of protected groups, in order to gate al	rticular group then us al trends, or anecdota aplete all boxes. akeholders and the p	se the results of local al evidence (indicate aublic, including
	How many people use the service currently? What is this as a % of Slough's population?	<ul> <li>There are 1,695 people aged (EHCP).</li> <li>Of the 1,695, there are 1,526</li> <li>There are 35,000 children in t</li> <li>The % of children on an EHCP</li> </ul>	aged between 3-19. otal in Slough School:	s aged 3-19
	Gender	<ul><li>447 Female</li><li>1,248 Male</li></ul>		
	Race	Ethnicity Description/ Code AOTA - Other Asian BSOM - Black Somali AOPK - Other Pakistani AMPK - Mirpuri Pakistani NOBT - Info not yet obtained BAOF - Other Black African AIND - Indian BOTB - Other Black MWOE - White & Any Oth Eth G'p WENG - White English WOTW - White Other OAFG - Afghan MAOE - Asian & Any Oth Eth G'p MOTM - Other mixed background ABAN - Bangladeshi OARA - Arab Other WOWB - Other white British MBOE - Black & Any Oth Eth G'p REFU - Refused OOEG - Other Ethnic Group MWBC - White & Black Caribbean	Total 24 22 313 62 138 48 181 22 12 291 25 14 18 27 13 6 53 7 5 16 53	

Total	1695
Not recorded	106
CMAL - Malaysian Chinese	1
ASNL - Sri Lankan Sinhalese	2
WPOR - Portuguese	2
MWCH - White and Chinese	1
ASRO - Sri Lankan Other	1
ANEP - Nepali	3
WALB - Albanian	3
BCON - Black Congolese	1
BEUR - Black European	1
OLAM - Latin/South/C American	1
WROR - Roma	2
OFIL - Filipino	4
WTUR - Turkish/Turkish Cypriot	2
BSLN - Black Sierra Leonean	1
WROO - Other Gypsy/Roma	5
WIRT - Traveller - Irish Herit	6
MWAP - White and Pakistani	9
WIRI - White Irish	7
BCRB - Black Caribbean	33
AAFR - African Asian	5
MWBA - White and Black African	18
WITA - Italian	4
WEUR - White European	64
AKPA - Kashmiri Pakistani	20
BGHA - Black Ghanaian	4
OEGY - Egyptian	1
ASLT - Sri Lankan Tamil	5
BNGN - Black Nigerian	9
MWAI - White and Indian	9

Disability

Disability

Primary Need	
SPL	43
ASD	611
SLC	289
SLD	40
HI	55
M	66
MLD	115
PMLD	28
OTH	15
VI	24
BESD	81
MSI	5
GDD	24
SMEH	132
PD	58
ADHD	16
UA	1
Nothing Specified	92
Total	1640

	Primary Need Description			
	Code Description			
	SPLD	Specific learning difficulty		
	MLD Moderate learning difficulty			
	SLD Severe learning difficulty			
	PMLD	Profound and multiple learning difficulty		
	SEMH	Social, emotional, and mental health		
	SLCN	Speech, language, and communication needs		
	HI	Hearing impairment		
	VI Vision impairment			
	MSI	Multi-sensory impairment		
	PD	Physical disability		
	ASD	Autistic spectrum disorder		
	ОТН	Other difficulty		
	NSA	SEN support but no specialist assessment of type of need		
Sexual orientation	N/A			
Age	N/A			
Religion or belief	N/A			

2.2 Are there any groups with protected characteristic that overrepresented in the monitoring information relative to their size of the population? If so, this could indicate that the proposal may have a disproportionate impact on this group even if it is a universal service.

This entire EIA is exclusively on children and young people with disabilities and therefore protected characteristics. Therefore, the strategy affects the outcomes of all of this group.

groups with protected characteristics that are underrepresented in the monitoring information relative to their size of the population? If so, this could indicate that the service may not be accessible to all groups or there may be some form of direct or indirect discrimination occurring.	N/A				
2.4 Does the proj	ect, policy or propos racteristic? If so, is t			ortionately impact	on people with a
		None	Positive	Negative	Not sure
Men or women					
ethnicity (in	particular race or cluding refugees,				
gypsies and	ers, migrants and travellers)				
gypsies and Disabled <sup>1</sup> pe different typ	travellers) ople (consider es of physical,				
gypsies and Disabled¹ pe different typ learning, or	travellers) ople (consider es of physical, mental disabilities) rticular sexual				
gypsies and Disabled¹ pe different typ learning, or People of pa orientation/ People in pa	travellers) ople (consider les of physical, mental disabilities) orticular sexual s rticular age groups particular children,				
gypsies and Disabled¹ per different typer learning, or People of par orientation/ People in par (consider in under 21s are People who undergo, are have underge	ople (consider pes of physical, mental disabilities) rticular sexual serticular age groups particular children, and over 65s) are intending to e undergoing, or one a process or cess of gender				
gypsies and Disabled¹ per different typ learning, or People of par orientation/ People in par (consider in under 21s and People who undergo, are have underg part of a pro reassignmer	ople (consider pes of physical, mental disabilities) rticular sexual serticular age groups particular children, and over 65s) are intending to e undergoing, or one a process or cess of gender				
gypsies and Disabled¹ per different type learning, or People of par orientation/ People in par (consider in under 21s are People who undergo, are have underge part of a pro- reassignment Impact due to maternity	ople (consider pes of physical, mental disabilities) orticular sexual serticular age groups particular children, and over 65s) are intending to e undergoing, or cone a process or cess of gender at				

<sup>&</sup>lt;sup>1</sup> Disability discrimination is different from other types of discrimination since it includes the duty to make reasonable adjustments.

If any of the answers to the questions above is, "negative" or "unclear" you will need to undertake a detailed impact assessment.

2.5	Based on your responses, should a full, detailed EIA be carried out on the project, policy, or proposal
	Yes No 🖂
2.6	Provide brief reasons on how you have come to this decision?
	The Written Statement of Action is based on an external inspection which has detailed the weaknesses which impact on children and young people with disabilities and the WSOA is a direct response to that. Therefore, this detail has already been carried out and the response is contained in the cabinet report and WSOA itself.

#### **SECTION 3: ASSESSING THE IMPACT**

In order to be able to identify ways to mitigate any potential impact it is essential that we know what those potential impacts might be. Using the evidence gathered in section 2, explain what the potential impact of your proposal might be on the groups you have identified. You may wish to further supplement the evidence you have gathered using the table below in order to properly consider the impact.

The mitigations are all included in the Written Statement of Action which is a direct response to ensuring children and young people with SEND will be supported.

#### **SECTION 4: ACTION PLAN**

4.1 Complete the action plan if you need to reduce or remove the negative impacts you have identified, take steps to foster good relations or fill data gaps.

Please include the action required by your team/unit, groups affected, the intended outcome of your action, resources needed, a lead person responsible for undertaking the action (inc. their department and contact details), the completion date for the action, and the relevant RAG rating: R(ed) – action not initiated, A(mber) – action initiated and in progress, G(reen) – action complete.

NB. Add any additional rows, if required.

	Action Required	Equality Groups Targeted	Intended outcome	Resources Needed	Name of Lead, Unit & Contact Details	Completion Date (DD/MM/YY)	RAG
Page 166	Complete the Written Statement of Action and subsequent detailed implementation plan						
0							
	Enter additional rows if required						

THIS SECTION TO BE COMPLETED BY THE RELEVANT SERVICE MANAGER	
SIGNATURE:	
FULL NAME: Johnny Kyriacou	
UNIT: People – Children (Education & Inclusion)	
EMAIL & TELEPHONE EXT:	
DATE (DD/MM/YYYY): 31/1/22	

#### WHAT NEXT?

It is the responsibility of the service to complete an EIA to the required standard and the quality and completeness of EIAs will be monitored by Strategic Finance Board.

All EIAs for proposed changes to levels of service arising from budget proposals must be completed by (insert date).

All completed EIAs should be sent to



### **SLOUGH BOROUGH COUNCIL**

REPORT TO: Cabinet

**DATE:** 21<sup>st</sup> February 2022

**SUBJECT:** Appointment of External Auditors for 2023/24 to

2027/28

CHIEF OFFICER: Steven Mair

CONTACT OFFICER: Steven Mair

WARD(S): All

PORTFOLIO: Financial Oversight, Council Assets and

Performance – Councillor Anderson

KEY DECISION: No

EXEMPT: No

**DECISION SUBJECT TO CALL IN:** No – report for information only

APPENDICES: None

### 1 Summary and Recommendations

- 1.1 This information report updates the Cabinet on the options available to the Council in appointing external auditors for the five-year period from 2023/24.
- 1.2 The report was considered by the Audit & Corporate Governance Committee on 9<sup>th</sup> December 2021 which agreed to make the recommendation set out below to Council in March 2022.

#### Recommendations:

Cabinet is requested to note the report, specifically that the Audit & Corporate Governance Committee will be making the following recommendation to Council in March 2022:

"Recommend to Council that the Council accepts the Public Sector Audit Appointments' (PSAA) invitation to opt into the sector-led option for the appointment of external auditors for the five-year period from 2023/24."

**Reason:** To inform the Cabinet of the position regarding future external audit arrangements prior to the Council making a decision in March 2022.

#### Comments of the Commissioners:

"The Commissioner support the recommendation to accept the PSAA invitation to opt in to the sector led option for the appointment of SBC external auditors for the five year period from 2023/24."

### 2 Report

### 2.1 Introduction

- 2.1.1 The Council opted into the national arrangement for the procurement of external audit led by PSAA. The arrangement was for a period of five years starting from 2018/19 and is due to end in 2022/23.
- 2.1.2 The process for retendering for external audit in local authorities in England, for contracts due to start from 2023/24, is now underway and the Council will need to decide whether to procure its own external auditor or opt into the national procurement framework again.
- 2.1.3 Legislation requires a resolution of Full Council if a local authority wishes to opt into the national arrangement. The deadline for this decision is 11<sup>th of</sup> March 2022. If the Council doesn't make such a decision, the legislation assumes that the Council will procure its own external audit, with all the extra work and administration that comes with it.

### 2.2 Background

- 2.2.1 The Local Audit and Accountability Act 2014 (the Act) brought to a close the Audit Commission and established transitional arrangements for the appointment of external auditors and the setting of audit fees for all local government and NHS bodies in England. On 5 October 2015 the Secretary of State determined that the transitional arrangements for local government bodies would be extended by one year to also include the audit of the accounts for 2017/18.
- 2.2.2 The Act also set out the arrangements for the appointment of auditors for subsequent years, with the opportunity for authorities to make their own decisions about how and by whom their auditors are appointed. Regulations made under the Act allow authorities to 'opt in' for their auditor to be appointed by an 'appointing person'.
- 2.2.3 In July 2016, Public Sector Audit Appointments Limited (PSAA)<sup>1</sup> were specified by the Secretary of State as an appointing person under Regulation 3 of the Local Audit (Appointing Person) Regulations 2015. The appointing person is sometimes referred to as the sector led body and PSAA has wide support across local government. PSAA was originally established to operate the transitional arrangements following the closure of the Audit Commission under powers delegated by the Secretary of State.
- 2.2.4 Acting in accordance with this role, PSAA is responsible for appointing auditors and setting scales of fees for relevant principal authorities that have chosen to opt into its national scheme, overseeing issues of auditor independence and monitoring compliance by the auditor with the contracts they enter into with the audit firms.

### 2.3 Current audit arrangements

-

<sup>&</sup>lt;sup>1</sup> PSAA is an independent, not-for-profit company limited by guarantee and established by the Local Government Association in August 2014.

- 2.3.1 In 2017, PSAA invited the Council, along with all other authorities, to opt into the national procurement scheme so that they could enter into contracts with appropriately qualified audit firms and appoint a suitable firm to be the Council's auditor.
- 2.3.2 The Council, along with 98% of local authorities invited, opted into the national arrangement and Grant Thornton were appointed as the Councils external auditors for the five-year period from 2018/19 to 2022/23.

#### 2.4 Sector issues

- 2.4.1 Much has changed in the local audit market since audit contracts were last awarded in 2017. At that time the audit market was relatively stable, there had been few changes in audit requirements, and local audit fees had been reducing.
- 2.4.2 Since the contracts were awarded, a series of financial crises and failures in the private sector led to questions about the role of auditors and the focus and value of their work. In rapid succession we have then had the results of four independent reviews commissioned by Government:
  - Sir John Kingman's review of the Financial Reporting Council (FRC), the audit regulator.
  - the Competition and Markets Authority review of the audit market.
  - Sir Donald Brydon's review of the quality and effectiveness of audit; and
  - Sir Tony Redmond's review of local authority financial reporting and external audit.
- 2.4.3 The four reviews set out more than 170 recommendations which are now in various stages of consideration by Government with the clear implication that a series of significant reforms will follow. Indeed, in some cases where new legislation is not required, significant change is already underway. A particular case in point concerns the FRC, where the Kingman Review has inspired an urgent drive to deliver rapid, measurable improvements in audit quality. This has already created a major pressure for firms and an imperative to ensure full compliance with regulatory requirements and expectations in every audit they undertake.
- 2.4.4 By the time firms were conducting 2018/19 local audits, the measures which they were putting in place to respond to a more focused regulator, determined to achieve change, were clearly visible. In order to deliver the necessary improvements in audit quality, firms required their audit teams to undertake additional work to gain higher levels of assurance.
- 2.4.5 However, additional work requires more time, posing a threat to a firms' ability to complete all of their audits by the target date for publication of audited accounts (then 31 July) a threat exacerbated by growing recruitment and retention challenges, the complexity of local government financial statements and increasing levels of technical challenges as local authorities explored

- innovative ways of developing new or enhanced income streams to help fund services for taxpayers.
- 2.4.6 This risk to the delivery of timely audit opinions first emerged in April 2019 when one of PSAA's contracted firms flagged the possible delayed completion of approximately 20 audits. Less than four months later, all firms were reporting similar difficulties, resulting in only 57% of audits being completed by the target date of 31 July 2019.
- 2.4.7 2019/20 and 2020/21 audits have faced even greater challenges. With Covid-19 also impacting, unprecedented challenges faced by the sector. Only 45% of 2019/20 audits were completed by the target date of 30 November 2020 and 9% of 2020/21 audits completed by the target date of 30 September 2021.
- 2.4.8 Delayed opinions are not the only consequence of the FRC's drive to improve audit quality. The additional work has resulted in more fee variation claims being received than in previous years and therefore additional costs incurred by individual local authorities. However, regardless of the additional costs incurred by individual local authorities by way of fee variations, the PSAA led scheme has significantly reduced the cost of local audits on a national level.
- 2.4.9 None of these problems are unique to local government audit. Similar challenges have played out in other sectors, where increased fees and disappointing responses to tender invitations have been experienced during the past two years.

### 2.5 Options for future audit arrangements

- 2.5.1 With the current audit arrangements coming to an end, the Council has three options:
  - i. **Individual procurement** to undertake a complete procurement process itself and appoint its own auditor, or
  - ii. Joint procurement undertake a joint procurement with other bodies, or
  - iii. **National scheme** to opt into a national collective scheme that PSAA is developing.

### Option 1 - Individual procurement

- 2.5.2 The option to undertake an individual procurement will require the time, effort and skill of having to undertake a procurement and appointment process. It will also involve specifying the service required, inviting tenders, evaluating tenders.
- 2.5.3 There would also be a need to establish an independent auditor panel. In order to make a stand-alone appointment the auditor panel would need to be set up by the Council itself. The members of the panel must be wholly, or a majority of independent members as defined by the Act. Independent members for this purpose are independent appointees, this excludes current and former elected members (or officers) and their close family and friends.

#### Advantages

Provides the Council with the independence to select a supplier itself.

#### Disadvantages

- Will not benefit from the opportunities that may be available through joint or national procurement to significantly influence quality and price
- Elected members will not have a majority input to assessing bids and choosing which audit firm to award a contract for the Council's external audit
- The costs of recruitment and servicing of the Auditor Panel, running the procurement exercise and negotiating and managing the external audit contract would be borne by the Council
- There are only nine accredited local audit firms, so we would be drawing from the same limited supply of audit resources as PSAA's national procurement.

#### **Option 2 – Joint procurement**

2.5.4 The Council would be able to join with other authorities to establish a joint Auditor Panel. As stated above, this will need to be constituted of wholly or a majority of independent appointees (members). At this stage it is unclear whether many of our local neighbouring boroughs are likely or not to opt in to the PSAA collective arrangement and would thus be inclined to join a smaller local joint procurement.

#### Advantages

- The costs of recruitment and servicing of the Auditor Panel, running the procurement exercise and negotiating and managing the external audit contract shared between the participating authorities
- Greater opportunity for achieving economies of scale by being able to offer a larger combined contract value to the firms.
- Would give the authorities a more direct relationship with the audit firm

#### Disadvantages

- The Panel will be appointed by all partner authorities not just by the Council thus reducing local input.
- Appointing an auditor could be complicated where the preferred auditor has a conflict of interest in relation to one of the appointing councils but not the others.
- There are only nine accredited local audit firms, so we would be drawing from the same limited supply of audit resources as PSAA's national procurement.

#### Option 3 - National scheme

2.5.5 The Council could opt into the PSAA led national procurement

### <u>Advantages</u>

- There will be no need for the Council to establish alternative appointment processes locally, including the need to set up and manage an auditor panel.
- It is expected that the large-scale contracts procured through PSAA will bring economies of scale and attract more competitive prices from the market than a smaller scale procurement, although it is widely expected that audit fees at their current level are not sustainable and therefore will increase.
- The overall procurement costs would be expected to be lower than an individual smaller scale local procurement.
- The overhead costs for managing the contracts will be minimised though a smaller number of large contracts across the sector.
- PSAA will monitor contract delivery and ensure compliance with contractual requirements, audit quality and independence requirements; and
- Any auditor conflicts at individual authorities would be managed by PSAA who would have a number of contracted firms to call upon;

#### **Disadvantages**

- Elected members will have little or no opportunity for direct involvement in the appointment process other than through the LGA and the stakeholder representative groups.
- In order for PSAA to be in the strongest possible negotiating position they will need Councils to indicate their intention to opt-in before final contract prices are known

### 3. Implications of the Recommendation

#### 3.1 Financial implications

The proposed fees cannot be fully known until the procurement process has been completed, as the costs will depend on proposals from the audit firms. Given the widespread prevalence of fee variations, market uncertainty and the revision to an 80% quality weighting within the procurement, it is almost certain that the fee payable by the Council will rise.

If the changes that relate to audit fees, proposed in MHCLG's recent consultation on the Appointing Person Regulations, are ultimately approved and implemented, PSAA will be able to manage the scale of fees and fee variations more flexibly. This

will enable scale fees to be determined by taking into account the outcome of more recently completed audits, and fee variations to be managed depending on whether they are driven by national or local factors.

Opting-in to a national scheme provides an opportunity to leverage economies of scale to ensure fees are as low as possible, whilst ensuring the quality of audit is maintained by entering into a large-scale collective procurement arrangement.

If the national scheme is not used some additional resource may be needed to establish an auditor panel and conduct a local procurement. Until a procurement exercise is completed it is not possible to state what, if any, additional resource may be required for audit fees for 2023/24.

#### 3.2 Legal implications

Section 7 of the Local Audit and Accountability Act 2014 requires a relevant Council to appoint a local auditor to audit its accounts for a financial year not later than 31 December in the preceding year.

Section 8 governs the procedure for appointment including that the Council must consult and take account of the advice of its auditor panel on the selection and appointment of a local auditor. Section 8 provides that where a relevant Council is a local Council operating executive arrangements, the function of appointing a local auditor to audit its accounts is not the responsibility of an executive of the Council under those arrangements.

Section 12 makes provision for the failure to appoint a local auditor: the Council must immediately inform the Secretary of State, who may direct the Council to appoint the auditor named in the direction or appoint a local auditor on behalf of the Council.

Section 17 gives the Secretary of State the power to make regulations in relation to an 'appointing person' specified by the Secretary of State. This power has been exercised in the Local Audit (Appointing Person) Regulations 2015 (SI 192) and this gives the Secretary of State the ability to enable a Sector Led Body to become the appointing person. In July 2016 the Secretary of State specified PSAA as the appointing person.

Regulation 19 of the Local Audit (Appointing Person) Regulations 2015 requires that a decision to accept the formal invitation to opt in to PSAA for the appointment of the Council's external auditors must be made by a meeting of the Council (meeting as a whole).

### 3.3 Risk management implications

Recommenda tion from section 2 above	Risks/Threats / Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
opt into sector- led option for appointment of external auditors	The key risks are that the Council may fail to appoint an auditor in accordance with the requirements and timing specified in local audit legislation; or the Council is not able achieve value for money in the appointment process	The Council has previously opted in the scheme during the last appointing period to mitigate against these risks	(Financial and Regulatory risk – Marginal impact, significant probability)	It is recommended that the Council opt into the sector- led option for this appointing period to mitigate against these risks

### 3.4 Environmental implications

None.

### 3.5 Equality implications

There are no direct equalities implications in this report.

### 4. Background Papers

None

#### **SLOUGH BOROUGH COUNCIL**

REPORT TO: Cabinet

**DATE:** 21<sup>st</sup> February 2022

**SUBJECT:** Notification of Key Decisions

CHIEF OFFICER: Executive Director, Corporate Services

CONTACT OFFICER: Nick Pontone, Democratic Services Lead

(01753 875120)

WARD(S): ALL

**PORTFOLIO:** Councillor Swindlehurst, Leader of the Council

KEY DECISION: NO

EXEMPT: NO

**DECISION SUBJECT TO CALL** 

IN: YES

**APPENDICES:** Appendix A – Published Notification of Decisions

#### 1 Summary and Recommendations

1.1 To seek Cabinet endorsement of the published Notification of Decisions, which has replaced the Executive Forward Plan.

#### Recommendation:

The Cabinet is requested to resolve that the Notification of Decisions be endorsed.

#### Reason:

To ensure compliance with requirements regarding local authority executive decision making.

#### 2 Introduction

- 2.1 The Notification of Decisions sets out when key decisions are expected to be taken and a short overview of the matters to be considered. The decisions taken will contribute to all of the following Slough Joint Wellbeing Strategy Priorities:
  - 1. Starting Well
  - 2. Integration (relating to Health & Social Care)
  - 3. Strong, healthy and attractive neighbourhoods
  - 4. Workplace health

#### 2.2 **Background**

The Notification of Decisions replaces the Forward Plan. The Notice is updated each month on a rolling basis, and sets out:

- A short description of matters under consideration and when key decisions are expected to be taken over the following three months;
- Who is responsible for taking the decisions and how they can be contacted;
- What relevant reports and background papers are available; and
- Whether it is likely the report will include exempt information which would need to be considered in private in Part II of the agenda.

The Notice contains matters which the Leader considers will be the subject of a key decision to be taken by the Cabinet, a Committee of the Cabinet, officers, or under joint arrangements in the course of the discharge of an executive function during the period covered by the Plan.

Key Decisions are defined in Article 14 of the Constitution, as an Executive decision which is likely either:

- to result in the Council incurring expenditure which is, or the making of savings which are, significant, having regard to the Council's budget for the service or function to which the decision relates; or
- to be significant in terms of its effects on communities living or working in an area comprising two or more wards within the Borough.

The Council has decided that any expenditure or savings of £250,000 or more shall be significant for the purposes of a key decision.

There are provisions for exceptions to the requirement for a key decision to be included in the Notice and these provisions and necessary actions are detailed in paragraphs 15 and 16 of Section 4.2 of the Constitution.

To avoid duplication of paperwork the Member Panel on the Constitution agreed that the Authority's Notification of Decisions would include both key and non key decisions – and as such the document would form a comprehensive programme of work for the Cabinet. Key decisions are highlighted in bold.

#### 3. Implications of the Recommendation

- 3.1 Financial implications
- 3.1.1 There are no financial implications in endorsing this notice...
- 3.2 Legal implications
- 3.2.1 There are no Human Rights Act implications. The Local Authorities (Executive Arrangements) (Meetings and Access to Information)(England) Regulations 2012 require the executive to publish a notice of the key decisions, and those to be taken

in private under Part II of the agenda, at least 28 clear days before the decision can be taken. This notice replaced the legal requirement for a 4-month rolling Forward Plan.

#### 3.3 Risk management implications

Cabinet endorsement of the published statutory 28-day Notification of Key Decisions contributes to good governance and forward planning and reduced the risk of challenge of executive decisions.

#### 3.4 Environmental implications

None.

#### 3.5 **Equality implications**

None. All reports to Cabinet will separately set out the equality implications of the proposed decision.

#### 4. Background Papers

None





# NOTIFICATION OF DECISIONS

## **1 FEBRUARY 2022 TO 30 APRIL 2022**

Date of Publication: 21st January 2022

#### **SLOUGH BOROUGH COUNCIL**

#### **NOTIFICATION OF DECISIONS**

Slough Borough Council has a decision making process involving an Executive (Cabinet) and a Scrutiny Function.

As part of the process, the Council will publish a Notification of Decisions which sets out the decisions which the Cabinet intends to take over the following 3 months. The Notice includes both Key and non Key decisions. Key decisions are those which are financially significant or have a significant impact on 2 or more Wards in the Town. This Notice supersedes all previous editions.

Whilst the majority of the Cabinet's business at the meetings listed in this document will be open to the public and media organisations to attend, there will inevitably be some business to be considered that contains, for example, confidential, commercially sensitive or personal information.

This is formal notice under The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 that part of the Cabinet meetings listed in this Notice will/may be held in private because the agenda and reports for the meeting will contain exempt information under Part 1 of Schedule 12A to the Local Government (Access to Information) Act 1985 (as amended) and that the public interest in withholding the information outweighs the public interest in disclosing it.

This document provides a summary of the reason why a matter is likely to be considered in private / Part II. The full reasons are listed alongside of the report on the Council's website.

Yf you have any queries, or wish to make any representations in relation to the meeting being held in private for the consideration of the Part II items, please email nicholas.pontone@slough.gov.uk (no later than 15 calendar days before the meeting date listed).

#### What will you find in the Notice?

For each decision, the plan will give:

- The subject of the report.
- Who will make the decision.
- The date on which or the period in which the decision will be made.
- Contact details of the officer preparing the report.
- A list of those documents considered in the preparation of the report (if not published elsewhere).
- The likelihood the report would contain confidential or exempt information.

# Page 1

#### What is a Key Decision?

An executive decision which is likely either:

- To result in the Council Incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates; or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards within the borough.

#### Who will make the Decision?

Decisions set out in this Notice will be taken by the Cabinet, unless otherwise specified. All decisions (unless otherwise stated) included in this Notice will be taken on the basis of a written report and will be published on the Council's website before the meeting.

The members of the Cabinet are as follows:

Leader of the Council – Forward Strategy & Corporate Resources

• Deputy Leader – Transport, Planning & Place

Leisure, Culture & Communities

Financial Oversight, Council Assets & Performance

• Regulation & Public Protection

Housing & Environment

Children's Services, Lifelong Learning & Skills

Social Care & Public Health

Councillor Swindlehurst

Councillor Mann
Councillor Akram
Councillor Anderson
Councillor Bains
Councillor Carter

Councillor Hulme
Councillor Pantelic

#### Where can you find a copy of the Notification of Decisions?

The Plan will be updated and republished monthly. A copy can be obtained from Democratic Services at Observatory House, 25 Windsor Road on weekdays between 9.00 a.m. and 4.45 p.m., or Tel: (01753) 875120, email: <a href="mailto:nicholas.pontone@slough.gov.uk">nicholas.pontone@slough.gov.uk</a>. Copies will be available in the Borough's libraries and a copy will be published on Slough Borough Council's Website.

#### How can you have your say on Cabinet reports?

Each Report has a contact officer. If you want to comment or make representations, notify the contact officer before the deadline given.

#### What about the Papers considered when the decision is made?

Reports relied on to make key decisions will be available before the meeting on the Council's website or are available from Democratic Services.

#### Can you attend the meeting at which the decision will be taken?

Where decisions are made by the Cabinet, the majority of these will be made in open meetings. Some decisions have to be taken in private, where they are exempt or confidential as detailed in the Local Government Act 1972. You will be able to attend the discussions on all other decisions.

#### When will the decision come into force?

Implementation of decisions will be delayed for 5 working days after Members are notified of the decisions to allow Members to refer the decisions to the Overview and Scrutiny Committee, unless the decision is urgent, in which case it may be implemented immediately.

#### What about key decisions taken by officers?

Many of the Council's decisions are taken by officers under delegated authority. Key decisions will be listed with those to be taken by the Cabinet.

Key and Significant Decisions taken under delegated authority are reported monthly and published on the Council's website.

## Are there exceptions to the above arrangements?

There will be occasions when it will not be possible to include a decision/report in this Notice. If a key decision is not in this Notice but cannot be delayed until the next Notice is published, it can still be taken if:

- The Head of Democratic Services has informed the Chair of the Overview and Scrutiny Committee or relevant Scrutiny Panel in writing, of the proposed decision/action. (In the absence of the above, the Mayor and Deputy Mayor will be consulted);
- Copies of the Notice have been made available to the Public; and at least 5 working days have passed since public notice was given.
- If the decision is too urgent to comply with the above requirement, the agreement of the Chair of the Overview and Scrutiny Committee has been obtained that the decision cannot be reasonably deferred.
- If the decision needs to be taken in the private part of a meeting (Part II) and Notice of this has not been published, the Head of Democratic Services will seek permission from the Chair of Overview & Scrutiny, and publish a Notice setting out how representations can be made in relation to the intention to consider the matter in Part II of the agenda. Urgent Notices are published on the Council's <u>website</u>.

### Cabinet - February and March 2022 (not before 21st February 2022)

Item	Port- folio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
Revenue & Capital Budget Monitor - Quarter 3 2021/22	F&P	All	All	Steven Mair, Section 151 Officer	-	None		
To receive an update on the latest revenue and capital position and to consider any write off requests, virements and any other financial decisions requiring Cabinet approval.								
Revenue Budget 2022/23  To recommend the revenue budget to full Council. Report or separate reports to Conclude all aspects of the revenue budget and associated policies including Council Cax resolutions and also likely to include Council Tax Support Scheme, Hardship Fund and Section 25 Report.	F&P	All	All	Steven Mair, Section 151 Officer	O&S	None		
Capital Strategy  To recommend the Capital Strategy to full Council.	F&P	All	All	Steven Mair, Section 151 Officer	O&S	None		
Treasury Management Strategy  To recommend the Treasury Management Strategy to full Council.	F&P	All	All	Steven Mair, Section 151 Officer	O&S	None		

SBC Recovery Update  To provide any further reports or updates to Cabinet on the work being undertaken as part of the Council's recovery plans and/or in compliance with the Directions of the Department for Levelling Up, Housing & Communities, possibly including the required functional capability assessment of Council services.	S&R	All	All	Steven Mair, Section 151 Officer	Council	None	<b>√</b>	
Appointment of External Auditors  To receive a report on the appointment of the Council's external auditors for 2023/24 to 2027/28. A report on this matter was considered by the Audit & Corporate overnance Committee on 9th December 2021.	F&P	All	All	Steven Mair, Section 151 Officer	Audit & CG Committee (9/12/21) Council	Appointment of External Auditors, 09/12/2021 Audit and Corporate Governance Committee	<b>√</b>	
Slough Children First 3-Year Business Plan  To consider a report on Slough Children's First strategic intentions for the next three years as outlined in its new three year business plan.	CS	All	All	Andrew Fraser, Interim Executive Director of People (Children)	-	None		
Telephony Procurement Contract  To agree to commence tendering for the contact centre telephony contract.	S&R	All	All	Alison Hibbert, Group Manager - Customer Tel: (01753) 875896	-	None	<b>V</b>	

Procurement of health visiting school nursing (0-19 Service)  To seek approval for the procurement of the health visiting school nursing contract.	S&P	All	All	Alan Sinclair, Executive Director of People (Adults) Tel: (01753) 875752	-	None	
References from Overview & Scrutiny  To receive any references from the Overview & Scrutiny Committee and/or scrutiny panels.	S&R	All	All	Nicholas Pontone, Democratic Services Lead Tel: 01753 875120	-	None	
Notification of Key Decisions  To endorse the published Notification of Decisions.	F&E	All	All	Nicholas Pontone, Democratic Services Lead Tel: 01753 875120	-	None	

Cabinet - 21st March 2022

Item	Port- folio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
Asset Disposals Update  To receive an update and take decisions in relation to the Council's programme of asset disposals.	F&E	All	All	Richard West, Executive Director of Place & Community	-	None		Yes, p3 LGA
Library Service  To receive a report and take any necessary decisions on the library service following the public consultation which closed in January 2022.	CS	All	All	Richard West, Executive Director of Place & Community	Customer & Community Scrutiny	None	<b>√</b>	

Provider Services Update  To provide an update regarding the progress of closing the remaining Adult Social Care Provider Services: Lavender Court, Respond, Priors Day Centre, Phoenix Day Centre, The Pines Day Centre.	S&P	All	All	Marc Gadsby, AD Adult Social Care Operations	-	None	
References from Overview & Scrutiny  To receive any references from the Overview & Scrutiny Committee and/or scrutiny panels.	S&R	All	All	Nicholas Pontone, Democratic Services Lead Tel: 01753 875120	-	None	
Notification of Key Decisions  O o endorse the published Notification of  Wey Decisions.	F&E	All	All	Nicholas Pontone, Democratic Services Lead Tel: 01753 875120	-	None	

### Cabinet - 19th April 2022

ltem	Port- folio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
Asset Disposals Update  To receive an update and take decisions in relation to the Council's programme of asset disposals.	F&P	All	All	Richard West, Executive Director of Place & Community	-	None	V	

Recovery Plan Update  To provide Cabinet with a further update on work being undertaken to improve all aspect of the Councils financial position and underlying financial and governance processes.	S&R	All	All	Steven Mair, Section 151 Officer	-	None	<b>√</b>	
Bus Service Improvement Plan - Update  Further to the Cabinet resolutions of 18 <sup>th</sup> October 2021, to consider a further report and approve the Bus Service Improvement Plan.	T&P	All	All	Savio DeCruz, Associate Director, Place Operations Tel: 01753 875640	Place Scrutiny	Report, 18/10/2021 Cabinet	√	
Contract in Excess of £180,000 in  -2022/23  □ To receive the list of expected contracts in  Excess of £180,000 to be let in 2022/23  □ and approve the commencement of tendering.	F&P	All	All	Clare Priest, Group Manager - Commercial	-	None	<b>√</b>	
References from Overview & Scrutiny  To receive any references from the Overview & Scrutiny Committee and/or scrutiny panels.	S&R	All	All	Nicholas Pontone, Democratic Services Lead Tel: 01753 875120	-	None	<b>V</b>	
Notification of Key Decisions  To endorse the published Notification of Decisions.	S&R	All	All	Nicholas Pontone, Democratic Services Lead Tel: 01753 875120	-	None	V	

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